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**Country: Liechtenstein** 

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# **CONTENTS**

IN.	TROI	DUCTI	ON	5
			. LEGAL FRAMEWORK	
2	THI	E DEFI	NITION OF DISCRIMINATION	12
	2.1	Grour	nds of unlawful discrimination explicitly covered	12
			Definition of the grounds of unlawful discrimination	
3			within the directives	14
		2.1.2	Multiple discrimination	16
		2.1.3	Assumed and associated discrimination	17
	2.2	Direct	discrimination (Article 2(2)(a))	18
			Situation testing	
	2.3		ect discrimination (Article 2(2)(b))	
		2.3.1	Statistical evidence	22
	2.4	Haras	sment (Article 2(3))	25
			ctions to discriminate (Article 2(4))	
	2.6	Reaso	nable accommodation duties (Article 2(2)(b)(ii) and	
		Article	e 5 Directive 2000/78)	27
3	PEF	RSONA	AL AND MATERIAL SCOPE	34
	3.1	Perso	nal scope	34
		3.1.1	EU and non-EU nationals (Recital 13 and Article 3(2	2)
			Directive 2000/43 and Recital 12 and Article 3(2)	
			Directive 2000/78)	34
		3.1.2	Natural and legal persons (Recital 16 Directive	
			2000/43)	34
		3.1.3	Private and public sector including public bodies	
			(Article 3(1))	36
	3.2		ial scope	
		3.2.1	Employment, self-employment and occupation	40
		3.2.2	Conditions for access to employment, to self-	
			employment or to occupation, including selection	
			criteria, recruitment conditions and promotion,	
			whatever the branch of activity and at all levels of	
			the professional hierarchy (Article 3(1)(a))	41
		3.2.3	Employment and working conditions, including pay	
			and dismissals (Article 3(1)(c))	43
		3.2.4	Access to all types and to all levels of vocational	
			guidance, vocational training, advanced vocational	
			training and retraining, including practical work	
			experience (Article 3(1)(b))	
		3.2.5	Membership of, and involvement in, an organisation	
			of workers or employers, or any organisation whose	
			members carry on a particular profession, including	]

		the benefits provided for by such organisations	
		(Article 3(1)(d))4 3.2.6 Social protection, including social security and	·O
		healthcare (Article 3(1)(e) Directive 2000/43)4	ŀ6
		3.2.7 Social advantages (Article 3(1)(f) Directive	
		2000/43) 5	
		3.2.8 Education (Article 3(1)(g) Directive 2000/43) 5	
		3.2.9 Access to and supply of goods and services which are available to the public (Article 3(1)(h) Directive 2000/43)	
		3.2.10Housing (Article 3(1)(h) Directive 2000/43) 6	
4	EXC	CEPTIONS6	
-		Genuine and determining occupational requirements (Articl	
		4)	
	4.2	Employers with an ethos based on religion or belief (Article	<u>;</u>
		4(2) Directive 2000/78)	56
	4.3	Armed forces and other specific occupations (Article 3(4)	
		and Recital 18 Directive 2000/78)	
		Nationality discrimination (Article 3(2))	58
	4.5	Work-related family benefits (Recital 22 Directive	70
	4.6	2000/78)  Health and safety (Article 7(2) Directive 2000/78)	
		Exceptions related to discrimination on the ground of age	<i>,</i> T
	,	(Article 6 Directive 2000/78)	71
		4.7.1 Direct discrimination	
		4.7.2 Special conditions for young people, older workers	
		and persons with caring responsibilities	
		4.7.3 Minimum and maximum age requirements	
		4.7.4 Retirement	
	10	4.7.5 Redundancy	
	4.0	health, protection of the rights and freedoms of others	) [
		(Article 2(5), Directive 2000/78)	78
	4.9	Any other exceptions	
5		SITIVE ACTION (Article 5 Directive 2000/43, Article 7	
		ective 2000/78)8	
6	REI	MEDIES AND ENFORCEMENT8	3
	6.1	Judicial and/or administrative procedures (Article 7	
		Directive 2000/43, Article 9 Directive 2000/78)	33
	6.2	Legal standing and associations (Article 7(2) Directive	
	<i>c</i> 3	2000/43, Article 9(2) Directive 2000/78)	35
	6.3	Burden of proof (Article 8 Directive 2000/43, Article 10	<b>~</b>
		Directive 2000/78)	39

	6.4 Victimisation (Article 9 Directive 2000/43, Article 11	
	Directive 2000/78)	90
	6.5 Sanctions and remedies (Article 15 Directive 2000/43,	
	Article 17 Directive 2000/78)	91
7	<b>BODIES FOR THE PROMOTION OF EQUAL TREATMENT</b>	
	(Article 13 Directive 2000/43)	94
8	IMPLEMENTATION ISSUES	
	8.1 Dissemination of information, dialogue with NGOs and	
	between social partners	118
	8.2 Compliance (Article 14 Directive 2000/43, Article 16	
	Directive 2000/78)	119
9	COORDINATION AT NATIONAL LEVEL	
10	CURRENT BEST PRACTICES	
	SENSITIVE OR CONTROVERSIAL ISSUES	
	11.1Potential breaches of the directives	
	11.20ther issues of concern	
12	LATEST DEVELOPMENTS IN 2017	
12	12.1Legislative amendments	
	12.2Case law	
A NI	NEX 1: TABLE OF KEY NATIONAL ANTI-DISCRIMINATION	
MIN.		
A N:		127
ИA	<b>NEX 2: TABLE OF INTERNATIONAL INSTRUMENTS</b>	LCL

#### **Abbreviations**

AA Act on Aviation

AABP Act on Assistance for Blind People

AAVCO Act on Aid for Victims of Criminal Offences
ABP Association for Assisted Living in Liechtenstein

ACC Act on the Constitutional Court ACPP Act on Company Personnel Plan

ACRPD Act on Central Register of Personal Data ACUSSC Act on Civil Union for Same-Sex Couples

ACY Act on Children and Youth ADI Act on Disability Insurance

AEPO Act on the Employment of Public Officials

AEICT Act on Employment in Industry, Commerce and Trade

AEPD Act on Equality of People with Disabilities
AEPO Act on Employment of Public Officials
AEWM Act on Equality between Women and Men

AF Act on Foreigners

AFM Act on Free Movement of Persons of EEA and Swiss citizens

AIC Act on Information and Consultation of Employees in

**Business Enterprises** 

AM Act on Media AMA Act on Marriage

AMCLC Act on Mediation in Civil Law Cases

APPS Act on the Pension Scheme for Public Servants

APS Act on Postal Services APR Act on Political Rights

ARAF Act on Rent Allowance for Families

AS Act on Statistics

ASANP Act on Supplementary Aid to the National Old Age and

Widow's/Widower's Pension

ASA Act on State Administration

ASH Act on Social Help

ASE Act on School Education AVT Act on Vocational Training

CCC Common Civil Code CCP Code of Civil Procedure

ECHR European Convention on Human Rights

DPA Data Protection Act

LC Constitution of the Principality of Liechtenstein NOWP National Old Age and Widow's/Widower's Pension

PCL Personal and Corporate Law

#### INTRODUCTION

#### The national legal system

Liechtenstein's constitution defines Liechtenstein as 'a constitutional, hereditary monarchy on a democratic and parliamentary basis' where 'the power of the State is embodied in the Reigning Prince and the People'. This means that political power is shared equally between the elected Parliament/the people and the monarch. However, the Prince must approve every law and financial resolution in order for it to attain legal force.<sup>3</sup> Article 45 of the Constitution states that the Parliament (Landtag) is the 'legal organ which represents and asserts the rights and interests of the people in relation to the government in accordance with the constitution'. In respect of international relations, the Parliament is not allowed to amend a treaty that has already been signed by the Government, although it can accept or reject it completely. In addition, the people have the direct democratic rights of initiative and referendum, including the right to hold a referendum on international treaties. New laws, and amendments to laws and the constitution, therefore, can also be initiated and decided on by the people in a popular vote.

The members of the Government are selected on the recommendation of the Parliament and are appointed by the reigning Prince. The Government consists of five members, including the Prime Minister, who has to countersign the laws and financial resolutions that have been passed by the Parliament and have been signed by the reigning Prince.<sup>4</sup>

The legal system is dual. Criminal and civil law is handled by the Ordinary Courts (*Landgericht*); appeals in the first instance are treated by the Upper Court (*Obergericht*), and ultimately by the High Court (*Oberster Gerichtshof*). In cases of dispute between citizens and organs of the state, the Administrative Court (*Verwaltungsgericht*) and the Constitutional Court (*Staatsgerichtshof*) act as the relevant courts of law.

Article 2 of the Constitution of the Principality of Liechtenstein: (English version; copy link into web browser)
https://www.gesetze.li/lilexprod/dloadpdf.jsp?smatik=201.

<sup>&</sup>lt;sup>2</sup> Article 2 of the Constitution.

<sup>&</sup>lt;sup>3</sup> Article 9 of the Constitution.

<sup>&</sup>lt;sup>4</sup> Constitution of the Principality of Liechtenstein: (English version; copy link into web browser) <a href="https://www.gesetze.li/lilexprod/dloadpdf.jsp?smatik=201">https://www.gesetze.li/lilexprod/dloadpdf.jsp?smatik=201</a>.

The legal system requires that all laws must be in conformity with the constitution and with relevant international treaties. Article 104(1) of the constitution requires that a Constitutional Court be established as a court of public law to protect the rights guaranteed by the constitution, to decide in conflicts of jurisdiction between the courts and the administrative authorities, and to act as a disciplinary court for government ministers. Article 104(2) states that the Constitutional Court shall have jurisdiction to review the constitutionality of laws and international treaties and the legality of Government ordinances, and that in such matters, it may declare their annulment.

The national laws of Liechtenstein and the international treaties that have primary relevance for anti-discrimination in Liechtenstein are listed in the appendix 1.

# List of main legislation transposing and implementing the directives

Liechtenstein is not a member of the EU.

Directive 2000/43/EC (Council Directive implementing the principle of equal treatment between persons irrespective of racial or ethnic origin) has not been transposed at all (except in terms of Annex XVIII) to EEC law and therefore to national law in Liechtenstein.

The list below gives an overview of relevant equality and antidiscrimination legislation.

Title of Legislation	Date of adoption	Date of entry into force	Date of latest amend ments	Grounds covered	Material Scope
Act on Equality of People with Disabilities (Gesetz über die Gleich-stellung von Menschen mit Behinderungen; Behindertengleich stellungsgesetz;	25.10.2 006	01.01.2 007	LGBI. 2016, no. 273	Disability	All sectors

BGIG; LGBI. 2006 no 243) <sup>5</sup>					
Act on Disability Insurance (Invalidenversich erung; IVG; LGBI. 1959 no. 5) <sup>6</sup>	23.12.1 959	01.01.1 960	LGBI. 2016 Nr. 235	Disability	Insuran ce; goods; assistan ce; employ- ment
Common Civil Code (Allgemeines Bürgerliches Gesetzbuch; ABGB) <sup>7</sup>	01.06.1 811	18.12.1 812	LGBI. 2016 Nr. 267	Nationalit y, pregnanc y	General
Criminal Code (Strafgesetzbuch; StGB; LGBI. 1988 no 37)8	24.06.1 987	01.01.1 989	LGBI. 2016 Nr. 161	all	Penaltie s
Act on Foreigners (Ausländergesetz ; AuG; LGBI. 2008 no. 311) <sup>9</sup>	17.09.2 008	01.09.2 011	LGBI. 2016 Nr. 506	Integratio n (nationali ty, race, ethnic origin)	All sectors

Liechtenstein is a State party to the International Convention of 21 December 1965 on the Elimination of All Forms of Racial Discrimination since 2000 (LGBI. 2000 No. 80). Based on the

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<sup>&</sup>lt;sup>5</sup> https://www.gesetze.li/lilexprod/ lgsystpage2.jsp?formname=showlaw&lgblid=2006243000&gueltigdate=020320

<sup>6 &</sup>lt;a href="https://www.gesetze.li/lilexprod/">https://www.gesetze.li/lilexprod/</a> lgsystpage2.jsp?formname=showlaw&lgblid=1960005000&gueltigdate=020320 16.

https://www.gesetze.li/lilexprod/
 lgsystpage2.jsp?formname=showlaw&lgblid=1003001000&gueltigdate=020320
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https://www.gesetze.li/lilexprod/ lgsystpage2.jsp?formname=showlaw &lgblid=1988037000&queltigdate=02032016.

<sup>9</sup> https://www.gesetze.li/lilexprod/ lgsystpage2.jsp?formname=showlaw&lgblid=2008311000&gueltigdate=020320 16.

recommendations of the European Commission against Racism and Intolerance (ECRI) from the Fourth Country Report 2013, the provisions of the Criminal Code (StGB) on racial discrimination were tightened. In April 2016, an amendment to § 283 of the Criminal Code (StGB) entered into force, introducing a comprehensive prohibition against discrimination. While before, only racial discrimination constituted a criminal offence, the offence now also includes publicly inciting hatred or discrimination on the grounds of language, nationality, ethnic origin, religion<sup>10</sup>, ideology, gender, disability, age, or sexual orientation. The term "publicity" is not defined in the Criminal Code, judicial interpretation would be needed.

In the last four years, Liechtenstein has ratified a number of international treaties in the field of human rights. In 2013 Liechtenstein committed itself to signing the United Nations Convention on the Rights of Persons with Disabilities (UNCRPD), including the Optional Protocol to the Convention on the Rights of Persons with Disabilities. Unfortunately, up to the date of this report, Liechtenstein has still not signed the UNCRPD. The universal periodic review of Liechtenstein by selected members of the Human Rights Council urged the Liechtenstein authorities to ratify the United Nations Convention on the Rights of Persons with Disabilities which calls for a change of paradigm from a medical approach to one where persons with disabilities are fully considered as rights-holders. 11 Furthermore, Liechtenstein was requested to continue its efforts towards ensuring that all children with disabilities have access to education in mainstream schools, where reasonable accommodation and individual supports should be given as necessary. A truly inclusive education system for pupils with disabilities would not only be beneficial to them but also to their peers and to Liechtenstein society at large. Liechtenstein has not changed its commitment to sign the United Nations Convention on the Rights of Persons with Disabilities (UNCRPD).

<sup>&</sup>lt;sup>10</sup> According to Art. 283 of the Criminal Code, punishment is imposed on those who publicly disseminate ideologies aimed at the systematic degradation or defamation of persons on account of their race, language, nationality, ethnicity, religion or belief, sex, disability, age or sexual orientation. The Criminal Code does not explicitly mention blasphemy as hatred on the ground of religion.

<sup>&</sup>lt;sup>11</sup> Report on the Universal Periodic Review, link: <a href="https://www.llv.li/files/aaa/el llv aaa bericht upr-arbeitsgruppe 2013.pdf">https://www.llv.li/files/aaa/el llv aaa bericht upr-arbeitsgruppe 2013.pdf</a> and <a href="https://www.llv.li/files/aaa/liechtenstein-full-draft-report-for-circulation-ad-referendum.pdf">https://www.llv.li/files/aaa/liechtenstein-full-draft-report-for-circulation-ad-referendum.pdf</a>

The Association for Human Rights in Liechtenstein (Verein für Menschenrechte, VMR) was founded by 26 non-governmental organisations on 10 December 2016 and acts as an independent national human rights institution in accordance with the United Nations Paris Principles of 1932. The status of the association and the relevant legal provisions had been laid down in a new law, the Law on the Association for Human Rights in Liechtenstein (Gesetz über den Verein für Menschenrechte in Liechtenstein; VMLG). This Act entered into force on 1 January 2017, and the association became operational from that day onward. The Association replaced the former Office of Equal Opportunities, which made the following legislative changes necessary (all came into force on 01 January 2017):

#### Title of Legislation:

Law on the Association of Human Rights in Liechtenstein (*Gesetz über den Verein für Menschenrechte in Liechtenstein*; VMLG), LGBl. 2016 no. 504.

Act on the amendment of the Children and Youth Act (*Gesetz über die Abänderung des Kinder- und Jugendgesetzes*), LGBI. 2016 no. 507.

Act on the amendment of the Act on Equality between Women and Men (*Gesetz über die Abänderung des Gleichstellungsgesetzes*), LBGI. 2016 no. 505.

Act on the amendment of the Act on Foreigners (Gesetz über die Abänderung des Ausländergesetz), LGBI. 2016 no. 506.

#### 1 GENERAL LEGAL FRAMEWORK

The Liechtenstein Constitution includes the following articles dealing with non-discrimination:

Article	Type of clause	Grounds covered	Material scope
Article 27bis <sup>12</sup> of the Liechtenstein Constitution	A general clause	Basic principle of equality of all Liechtenstein citizens	General
Article 37(1) of the Liechtenstein Constitution <sup>10</sup>	An explicit clause that guarantees freedom of religion and conscience	Religion, belief	General
Article 39 of the Liechtenstein Constitution <sup>10</sup>	A specific clause stating that the exercise of civil and political rights is not dependent on religious affiliation	Religion, belief	General
Article 40 of the Liechtenstein Constitution <sup>10</sup>	A clause covering freedom of speech (Meinungsfreiheit)	Religion, belief	General
Article 41 of the Liechtenstein Constitution <sup>10</sup>	A clause covering the right of assembly and association (Vereinsund Versammlungsrecht)	Not explicitly specified	General

These provisions do not apply to all areas covered by the directives. Their material scope is not broader than those of the directives. There are no specific provisions in relation to disability, sexual orientation, age and racial/ethnic origin in the Constitution.

These provisions are directly applicable and can be enforced against private actors (in addition to against the State).

<sup>&</sup>lt;sup>12</sup> Constitution of the Principality of Liechtenstein: (English version; copy link into web browser) <a href="https://www.qesetze.li/lilexprod/dloadpdf.jsp?smatik=201">https://www.qesetze.li/lilexprod/dloadpdf.jsp?smatik=201</a>.

Since Liechtenstein's accession to the European Convention on Human Rights (ECHR) and the creation of Article 15(2) of the Constitutional Court Act (StGHG; LGBl. 2004 No. 32), the fundamental rights laid down in the ECHR are regularly asserted in individual complaints before the Constitutional Court together with the fundamental rights laid down in the Constitution. As a result, there is effective implementation of the principle of equal treatment. No constitutional amendment is therefore being considered at the present time by the Liechtenstein government.

General anti- discrimination prohibition in the Constitution Articles:31 Which grounds are covered? Equality of all Liechtenstein citizens.	Please specify whether this is a general anti-discrimination clause, a specific one, a general equality clause, etc.  It is a general clause on equality between persons with Liechtenstein citizenship. The rights and duties of foreigners are covered by specific acts. There are no provisions in relation to disability, sexual orientation etc. in the Constitution.
Are constitutional provisions directly applicable? Yes	If yes, are they directly applicable against private individuals? Yes

#### 2 THE DEFINITION OF DISCRIMINATION

#### 2.1 Grounds of unlawful discrimination explicitly covered

The following grounds of discrimination are explicitly prohibited in national law:

- religion
- belief
- disability
- race
- ethnic origin
- nationality
- ideology
- gender
- sexual orientation
- age
- language

Article 39 of the Liechtenstein Constitution (*LV*, LGBI. 1921 No. 15) states that the exercise of civil and political rights is not dependent on **religious affiliation**. It also refers to the possibility of exceptions in respect of particular subjects, which can result from specific rules in certain laws.

The Act on Equality of People with Disabilities (*Gesetz über die Gleichstellung von Menschen mit Behinderungen; Behindertengleichstellungsgesetz*; AEPD/BGIG)<sup>13</sup> protects individuals against any kind of discrimination based on **disability**.

The Liechtenstein Act on Children and Youth (ACY)<sup>14</sup> protects children and young persons from discrimination due to **sexism**, **racism**, **political radicalisation** or violence (Articles 1 and 63).

The Liechtenstein Act on Postal Services (APS)<sup>15</sup> explicitly prohibits any discrimination based on **political**, **religious**, or ideological grounds (Article 5) for any kind of postal services.

Gesetz über die Gleichstellung von Menschen mit Behinderungen; Behindertengleichstellungsgesetz; AEPD/BGIG, LGBI. 2006, no. 243

<sup>&</sup>lt;sup>14</sup> Kinder- und Jugendgesetz vom 10 Dezember 2008 (KJG), LGBI. 2009, no. 29.

<sup>&</sup>lt;sup>15</sup> Gesetz vom 18 Dezember 1998 über das liechtensteinische Postwesen (Postgesetz; PG), LGBl. 1999, no. 35.

The Liechtenstein Act on Media (AM)<sup>16</sup> declares that media content will be considered to be illegal if it incites or supports discrimination based on **racial or ethnic origin**, **gender**, **religion**, **age**, **disability or sexual orientation**. The act is applicable to media companies and media owners in the territory of Liechtenstein, whereas the Criminal Code (Strafgesetzbuch)<sup>17</sup> is applicable to a wider circle of persons.

In Article 283 of the Criminal Code (StGB), **religion and race or ethnicity** are mentioned in relation to acts of discrimination that are subject to criminal liability.

In April 2016, an amendment to § 283 of the Criminal Code entered into force, introducing a comprehensive prohibition against discrimination, including a broad definition of racial discrimination and regulations of punishing incitement to hatred. The offence includes publicly inciting hatred or discrimination on the grounds of **language**, **nationality**, **ethnic origin**, **ideology**<sup>18</sup>, **gender**, **disability**, **age**, **or sexual orientation**<sup>19</sup> and is punishable with imprisonment of up to two years. It is also punishable to refuse to provide a service intended to be provided to the general public to a person or group of persons on the grounds referred to above.

Article 18(3) of the Liechtenstein Act on Aviation  $(AA)^{20}$  governs the process of acceptance of foreign licences. In this context, discrimination due to **nationality** is explicitly excluded.

The Liechtenstein Act on Employment of Public Officials (AEPO)<sup>21</sup> regulates protection against dismissal in reference to the AEWM<sup>22</sup> and the AEPD (Article 22(3)).

<sup>18</sup> The Criminal code does not define ideology. Thus, juridical interpretation would be needed.

<sup>&</sup>lt;sup>16</sup> Mediengesetz (MedienG) vom 19 Oktober 2005, LGBI. 2005 Nr.250.

<sup>&</sup>lt;sup>17</sup> Strafgesetzbuch (StGB) vom 24 Juni 1987; LGBl. 1988, no. 37.

<sup>&</sup>lt;sup>19</sup> In terms of sexual orientation there are no legal cases known to the authors which refer to the adopted provisions of the Criminal Code (entered into force in April 2016).

<sup>&</sup>lt;sup>20</sup> Gesetz vom 15 Mai 2002 über die Luftfahrt (Luftfahrtgesetz, LFG), LGBI. 2003 Nr. 39.

<sup>&</sup>lt;sup>21</sup> Gesetz vom 24 April 2008 über das Dienstverhältnis des Staatspersonals (Staatspersonalgesetz; StPG), LGBl. 2008 Nr. 144.

<sup>&</sup>lt;sup>22</sup> Gesetz vom 10 März 1999 über die Gleichstellung von Frau und Mann; Gleichstellungsgesetz; LGBl. 1999, no. 96.

The Liechtenstein Act on Information and Consultation of Employees in Business Enterprises (AIC)<sup>23</sup> states in Article 10 that employees are not allowed to be treated less favourably due to their involvement in an organisation for workers' representation.

# 2.1.1 Definition of the grounds of unlawful discrimination within the directives

There is no specific discrimination law in Liechtenstein. Thus, no definitions of any of the grounds of discrimination are provided by a specific law on discrimination. The basic principle of equality in terms of nationality, ethnic or social origin, language and religion of all Liechtenstein citizens was granted in the Government's national, political position paper, (published 2007), without giving any further definition or interpretation of the grounds of discrimination. For definitions, a reference was made to the European Convention on (ECHR).<sup>24</sup> Furthermore, Rights the Constitutional Court pointed out in 2005 that 'according to the settled case law of the Constitutional Court the ECHR holds a constitutional status'.<sup>25</sup> Therefore, the definitions given within the ECHR at least from then on have been applicable to Liechtenstein and the above given laws.

Additionally, for specific definitions of the grounds of discrimination, reference can be made to the International Convention on the Elimination of All Forms of Racial Discrimination of 4 November 1950, which entered into force in Liechtenstein on 31 March 2000.<sup>26</sup>

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Gesetz vom 23 Oktober 1997 über die Unterrichtung und Anhörung der Arbeitnehmerschaft in den Betrieben (Mitwirkungsgesetz; MWG), LGBI. 1997, no. 211.

EMRK, LGBI. 1982, Nr. 60, Art. 14: https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formname=showlaw&lgblid= 1982060001&version=2&search loc=text&lgblid von=1982060000&sel lawty pe=conso&compl list=1&rechts gebiet=0&menu=0&tablesel=0&observe date =27.04.2016.

See Constitutional Court 2005/89:
<a href="http://www.gerichtsentscheide.li/default.aspx?mode=suche&txt=EMRK&gericht=2&vonjahr=2005&bisjahr=2006&id=1601&backurl=?mode=suche%26txt=EMRK%26gericht=2%26vonjahr=2005%26bisjahr=2006.">http://www.gerichtsentscheide.li/default.aspx?mode=suche&txt=EMRK&gericht=2&vonjahr=2005&bisjahr=2006&id=1601&backurl=?mode=suche%26txt=EMRK%26gericht=2%26vonjahr=2005%26bisjahr=2006</a>.

Internationales Übereinkommen zur Beseitigung jeder Form von Rassendiskriminierung, LGBI. 2000, no. 80. Definition: It defines racial discrimination in Article 1 as: 'any distinction, exclusion, restriction or preference based on race, colour, descent, or national or ethnic origin which has the purpose or effect of nullifying or impairing the recognition, enjoyment or exercise, on an equal footing, of human rights and fundamental freedoms in the political, economic, social, cultural or any other field of public life.'

#### Race or ethnic origin

The Liechtenstein legal framework does not contain a specific legal definition of race or ethnic origin. Various criminal offences are listed in Article 283 of the Criminal Code (StGB),<sup>27</sup> which give a definition of discrimination on grounds of race in terms of practical usage. With the amendment to Art. 283 of the Criminal Code (StGB), entered into force in 2016, discrimination on the grounds of ethnic origin constitutes also a criminal offence.

Legal interpretation would be necessary to provide guidance on the limits/scope of ethnic origin or race.

#### Religion or belief

The Liechtenstein legal framework does not contain a specific legal definition of religion or belief. An interpretation of how 'religion' is defined could be based on Article 9 of the European Convention on Human Rights (ECHR).<sup>28</sup>

#### Disability

Article 3 of the AEPD gives a definition of disability:

'the result of a deficiency of functions that is not just temporary and is based on a physiological, mental, or psychological condition or an impairment of sensory functions which constitutes a possible complication for participation in the labour market. Such a condition is not deemed temporary if it is likely to last for more than 6 months.'

It is important to note that the national law refers to 'physiological, mental and physical' conditions that result in disabilities without any without any reference to limitation based on illness. Furthermore Recital 17 of Directive 2000/78/EC is reflected in national law under Article 10(3) of the AEPD.<sup>29</sup>

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<sup>&</sup>lt;sup>27</sup> Strafgesetzbuch vom 24 Juni 1987, LGBl. 1988, no. 37.

<sup>&</sup>lt;sup>28</sup> Konvention vom 4 November 1950 zum Schutze der Menschenrechte und Grundfreiheiten, LGBI. 1982, no. 60/1.

<sup>&</sup>lt;sup>29</sup> Gesetz vom 25 Oktober 2006 über die Gleichstellung von Menschen mit Behinderungen (Behindertengleichstellungsgesetz; BGIG), LGBI. 2006, no. 243.

Beside Liechtenstein's commitment to sign the Convention on the Rights of Persons with Disability, no further action took place and there were no legislative amendments in 2017. Thus, the influence of the Convention is not fully reflected in Liechtenstein's national law, including the definition of disability as mentioned above.

#### Age

The law is silent on the definition of age in respect of discrimination. Only one definition is given in the Liechtenstein Act on Children and Youth (ACY), stating that children and young people up to and including the age of 18 enjoy special protection.

#### **Sexual orientation**

The Act on Civil Union for Same-Sex Couples (ACUSSC)<sup>30</sup> contains no definition of sexual orientation. Persons living in a registered partnership within the meaning of the Act ACUSSC between Persons of the Same Sex are treated on an equal footing with married couples regarding social security and occupational pensions (Article 30). Therefore, the Act on Civil Union for Same-Sex Couples does not explicitly prohibit discrimination on the ground of sexual orientation in respect to social protection, but grants the same benefits to registered same-sex couples as to married heterosexual couples.<sup>31</sup>

# 2.1.2 Multiple discrimination

In Liechtenstein, prohibition of multiple discrimination, understood as disability in combination with some other characteristic, is included in the law.

The AEPD states in Article 23 (in combination with Article 5) that multiple discrimination must be taken into account when deciding on the compensation for immaterial damages at a court trial. Nevertheless there is no definition or description of grounds of multiple discrimination in the sense of listing possible grounds or even combinations of to fall under the grounds term 'multiple discrimination'. There are no provisions regarding discrimination on other grounds (religion or belief, sexual orientation,

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Gesetz vom 16 März 2011 über die eingetragene Partnerschaft gleichgeschlechtlicher Paare (Partnerschaftsgesetz; PartG), LGBl. 2011, no. 350

<sup>&</sup>lt;sup>31</sup> There are no definitions of sexual orientation by the courts or based on case laws known to the authors.

race and ethnic origin or age). There are no plans for the adoption of such rules known to the authors.

In Liechtenstein there is no case law dealing with multiple discrimination.

# Is multiple discrimination explicitly prohibited in national law?

Yes.

Title of the law: Act on Equality of People with Disabilities

(Behindertengleichstellungsgesetz)

Abbreviation: AEPD/BGIG Date of adoption: 25.10.2006 Entry into force: 01.01.2007

Latest amendments: LGBI. 2016, no. 273

Grounds protected: Disability

Article: 5(1), 23(3)

#### 2.1.3 Assumed and associated discrimination

#### a) Discrimination by assumption

In Liechtenstein the national law (including case law) does not explicitly prohibit discrimination based on perception or assumption of what a person is. The law is silent in terms of assumed discrimination. From the regulations in Article 26 of the AEPD it can be said, that if a person claims assumed discrimination he/she has to prove that in consideration of all circumstances it is more likely than not, that the facts substantiated by her/him are truthful.

# Is assumed discrimination prohibited in national law?

Judicial interpretation required.

Title of the law: Act on Equality of People with Disabilities

(Behindertengleichstellungsgesetz)

Abbreviation: AEPD/BGIG Date of adoption: 25.10.2006 Entry into force: 01.01.2007

Latest amendments: LGBI. 2016, no. 273

Grounds protected: Disability

Article: Art. 26

# b) Discrimination by association

In Liechtenstein the national law (including case law) does not explicitly prohibit discrimination based on association with persons with particular characteristics. The law is silent in terms of discrimination by association. From the regulations in Article 26 of the AEPD it can be said, that if a person claims to be discriminated against by association, he/she has to prove that in consideration of all circumstances it is more likely than not that the facts substantiated by her/him are truthful.

The AEPD prohibits discrimination against persons who assist people with a disability on a temporary basis or who take care of them, or who report or take action against an act of discrimination on the grounds of disability (Article 5(4)).

#### Is discrimination by association prohibited in national law?

Judicial interpretation required.

Title of the law: Act on Equality of People with Disabilities

(Behindertengleichstellungsgesetz)

Abbreviation: AEPD/BGIG Date of adoption: 25.10.2006 Entry into force: 01.01.2007

Latest amendments: LGBI. 2016, no. 273

Grounds protected: Disability

Article: 26, 5 (4)

# 2.2 Direct discrimination (Article 2(2)(a))

# a) Prohibition and definition of direct discrimination

In Liechtenstein, direct discrimination is explicitly prohibited in national law on grounds of disability (AEPD Article 6(1)) and on grounds of gender (AEWM Article 1a).<sup>32</sup> Direct discrimination is defined in Liechtenstein law as occurring when a person is treated less favourably than another person has been or would be treated in a comparable situation.

Nevertheless the AEPD does not include a specific provision to explicitly prohibit discrimination against people with disability regarding access to and supply of goods and services (see chapter 3.2). Article 2(2) covers some exceptions from the general non-discrimination regulations in Article 2(1), e.g. privately offered goods

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<sup>&</sup>lt;sup>32</sup> Gesetz vom 10 März 1999 über die Gleichstellung von Frau und Mann; Gleichstellungsgesetz; LGBl. 1999, no. 96.

and services, as far as they do not include specific items for people with disabilities, are excluded from the non-discrimination law (for example, if a beautician offers her services in a treatment room within her private building, the AEPD regulations regarding accessibility do not apply).<sup>33</sup> Based on Article 2 of the AEPD it can be said that the production / sale (in terms of services) of goods that cannot be used by certain disabled people because of their impairment, cannot be treated as a form of discrimination. This also applies to the supply of such goods.

#### b) Justification of direct discrimination

Direct discrimination is only explicitly prohibited by law in terms of disability and gender. With regards to all other grounds, there exists no such explicit statement in the law. Thus, exceptions and different treatment are allowed in the working environment if, for instance, special knowledge, skills, physical conditions or other characteristics are required for a job. These 'objectively justified' provisions can also be relevant for people with disabilities (Article 10(3) AEPD). In addition, public service jobs can be restricted to Liechtenstein citizens, but race and ethnicity would not be permitted as selection criteria.

As an example, the question whether skin colour could be held to be a genuine occupational requirement for an actor in a movie cannot be answered by the authors. Judicial interpretation would be required and the person claiming the discrimination would have to produce evidence.

In Liechtenstein there are no specific requirements for a test to justify direct discrimination. As long as there are obvious reasons for specific requirements, it would not be interpreted as discriminating against people with other characteristics.

Is direct discrimination prohibited in national law?	Definition
Yes.	Is direct discrimination defined?
Title of the Law: Act on Equality of	Yes
•	Law: Act on Equality of People with Disabilities

Where such a service was offered in a building open to the public, the anti-discrimination prohibitions of the AEPD would apply.

Abbreviation: AEPD/BGIG (Behindertengleich-Date of adoption: 25.10.2006 stellungsgesetz) Article: 6(1) Entry into force: 01.01.2007 Latest amendments: LGBl. 2016, no. 273 Grounds protected: Disability Is the definition equivalent Article: 6(1) to that of the directives? Yes Law: Act on Equality of People with Disabilities (Behinderten*qleichstellungsgesetz*) Article: 6(1)

#### 2.2.1 Situation testing

#### a) Legal framework

In Liechtenstein situation testing is not mentioned by any national legislative act. Furthermore, there are no defined conditions for using this kind of evidence in court and as there are no relevant legal cases so far, there is no evidence as to how courts would handle such cases.

Whether situation testing could be accepted by the court as evidence under the general evidence rules in the civil procedure code remains an open question, as there is no case law. Therefore, judicial interpretation would be required.

# b) Practice

In Liechtenstein situation testing is not used in practice. There are no activities known to the authors for any preparation of situation testing in connection with discrimination in the near future in Liechtenstein.

Is situation testing clearly permitted by law?	No. The law is silent about situation testing.		
Is situation testing	Judicial interpretation is required.		
admissible as			
evidence in court?	Title of the law: Code of Civil Procedure		
	(Zivilprozessordnung)		
	Abbreviation: CCP/ZPO		

	Date of adoption: 10.12.1912
	Entry into force: 11.12.1912
	Latest amendments: LGBI. 2016, no. 405
	Grounds protected: Unspecified
	Article: -
Is situation testing	Not to the knowledge of the author.
used in practice?	
By whom is	N/A
situation testing	
used in practice?	

### 2.3 Indirect discrimination (Article 2(2)(b))

#### a) Prohibition and definition of indirect discrimination

In Liechtenstein, indirect discrimination is explicitly prohibited and defined in national law on grounds of disability (AEPD Article 6(2)) and gender (AEWM Article 1a).<sup>34</sup> Indirect discrimination is defined as occurring when apparently neutral provisions, criteria or procedures would put persons of a specific ground of discrimination at a particular disadvantage compared to other persons. There are no legal prohibitions on indirect discrimination in relation other grounds in place.

The definition given in the national law as stated above complies with those given in the directives.

#### b) Justification test for indirect discrimination

According to the AEPD (Article 6(2)) different treatment is objectively justified if provisions, criteria or procedures are necessary in order to achieve a legitimate aim, although no specific justification test is mentioned. In addition, the means of achieving that aim must be appropriate. Liechtenstein law thus states that justification of indirect discrimination is possible in certain situations.

The justification for indirect discrimination in Liechtenstein law is compatible with the directives.

# c) Comparison in relation to age discrimination

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<sup>&</sup>lt;sup>34</sup> Gesetz vom 10 März 1999 über die Gleichstellung von Frau und Mann; Gleichstellungsgesetz; LGBl. 1999, no. 96.

The AEWM and the AEPD do not include age discrimination.

There is no further law quoting the directive in respect of age discrimination.

Is indirect discrimination	Definition
prohibited in national law?	
Yes.	Is indirect discrimination
	defined? Yes.
Title of the Law: Act on Equality of	Indirect discrimination is
People with Disabilities	when apparently neutral
(Behindertengleichstellungsgesetz)	provisions, criteria or
Abbreviation: AEPD/BGIG	procedures would put
Date of adoption: 25.10.2006	persons of a specific ground
Entry into force: 01.01.2007	of discrimination at a
Latest amendments: LGBI. 2016, no.	particular disadvantage
273	compared to other persons.
Grounds protected: Disability	Law: AEPD
Article: 6(2)	Article: 6(2)
	Is the definition equivalent
	to that of the directives?
	Yes.
	Law: AEPD
	Article: 6(2)

#### 2.3.1 Statistical evidence

#### a) Legal framework

In Liechtenstein there are national rules permitting data collection. The Data Protection Act (DAG),<sup>35</sup> which refers to EU Directive 95/46/EG of 24 October 1995, governs the processing of sensitive data and communicating personal data to a third party, e.g. collecting personal data from natural persons and legal entities.

Article 5(1) of the DPA<sup>36</sup> sets out rules for the use of collected data. The DPA contains no explicit regulation regarding data collection for the purposes of litigation and positive action measures. The officials

<sup>&</sup>lt;sup>35</sup> Gesetz vom 14 März 2002 über den Datenschutz (Datenschutzgesetz; DSG), LGBI. 2002, no. 55.

Datenschutzgesetz vom 14 März 2002 (DSG), LGBI. 2002, no. 55
<a href="https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formname=showlaw&lgblid=2002055000&version=7&search\_text=Datenschutzgesetz&search\_loc=text&se\_lawtype=conso&compl\_list=1&rechts\_gebiet=0&menu=0&tablesel=0&obser\_ve\_date=18.05.2017.</a>

of the Data Protection Agency would have to decide whether data collection for purposes of litigation and positive action measures would be allowed—or not—in a specific case. Data collection without the explicit duty to inform the involved person about the collection of data is allowed for statistical or scientific purposes (Article 5(1) of the DPA).

#### Racial or ethnic origin:

Article 3(1)(e) of the DPA defines data regarding race/ethnicity as especially sensitive personal data that require particular protection.

#### Religion or belief:

Article 3(1)(e) of the DPA defines data regarding religious, ideological or political beliefs as especially sensitive personal data that require particular protection.

#### Disability / Age / Sexual orientation:

Data collection in respect of information about disability, age and sexual orientation is not explicitly mentioned in the DPA but could be subsumed under 'data on personal privacy', which is treated as sensitive personal data that must be protected.

# b) Practice

In Liechtenstein statistical evidence in order to establish indirect discrimination is not used in practice. Statistical evidence is not explicitly permitted by national law in order to establish indirect discrimination. The same applies to case law, although there is no general restriction on the use of statistical data. However, one can assume that any evidence, including evidence from statistical data, is admissible in court. Up to now, no case of discrimination has been brought to court using statistical data as evidence.

Is there any	Yes.						
legislation							
regulating the	Title	of	the	law:	Data	Protection	Act
collection of	(Datenschutzgesetz)						
personal on	Abbreviation: DPA/DSG						
data	Date of adoption: 14.03.2002						
collection?							

	Entry into force: 01.08.2002 (except Arts. 28 and 33 which entered into force on the day of announcement) Latest amendments: LGBI. 2014 Nr. 347				
Aug thous non	Article: entire act				
Are there non- legislative measures governing data collection?	No.				
Which data are considered as sensitive data?	Data regarding race/ethnicity, religious, ideological or political beliefs are especially sensitive personal data that require particular protection.				
	Information about disability, age and sexual orientation is not explicitly mentioned in the DPA but could be subsumed under the regulations of the following act:				
	Title of the law: Data Protections Act ( <i>Datenschutzgesetz</i> ) Abbreviation: DPA/DSG Date of adoption: 14.03.2002 Entry into force: 01.08.2002 (except Arts. 28 and 33, which entered into force on the day of the specific announcement). Latest amendments: LGBI. 2014 Nr. 347 Article: 3(1)(e)				
Are statistical	Judicial interpretation is required.				
data	Jac. S. G. P. Ceation 15 / Cyan Car				
admissible as	Title of the law: Code of Civil Procedure				
evidence in	(Zivilprozessordnung)				
court?	Abbreviation: CCP/ZPO				
	Date of adoption: 10.12.1912				
	Entry into force: 11.12.1912 Latest amendments: LGBI. 2013, no. 416				
	Article: 266 et seq.				
Is statistical evidence used in practice?	No. So far, it has not been used in courts or by NGOs.				

	There are neither distinct legal provisions nor any respective case law on this issue.
By whom?	-

#### 2.4 Harassment (Article 2(3))

#### a) Prohibition and definition of harassment

In Liechtenstein, harassment is prohibited by national law. It is defined. The main act regarding anti-discrimination prohibits harassment within its specific scope on grounds of disability (AEPD Article 8). In general, harassment is defined as unwanted modes of behaviour towards a person with the purpose or effect of violating the dignity of the person and of creating an intimidating, hostile, degrading, humiliating or abusive environment. Such behaviour can relate to a person's disability.

In Liechtenstein harassment does explicitly constitute a form of discrimination. Article 8 of the AEPD clearly states that harassment constitutes discrimination without limitations on the scope of this regulation. Thus, juridical interpretation would be necessary to identify certain legal barriers of the scope of the law.

# b) Scope of liability for harassment

In Liechtenstein, where harassment is perpetrated by an employee, the employer and the employee are liable. In relation to the AEPD and the AEWM, the individual practising discrimination or harassment can be held liable under the terms of Article 5 of the AEWM<sup>37</sup> and/or Article 23 of the AEPD.

Employers may be held liable for the actions of their employees. Article 10(2) of the AEPD states that discrimination also exists when an employer, in the event of harassment by employees, fails to act to remedy the situation in accordance with statutory regulations and the norms and standards in the labour contract. This means that the employer can also be punished.

Is nati	harassment onal law?	prohibited	in	Definition
Yes.				Is harassment defined?

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<sup>&</sup>lt;sup>37</sup> Gesetz vom 10 März 1999 über die Gleichstellung von Frau und Mann; Gleichstellungsgesetz; LGBl. 1999, no. 96.

Title of the Law: Act on Equality of People with Disabilities

(Behindertengleichstellungsgesetz)

Abbreviation: AEPD/BGIG Date of adoption: 25.10.2006 Entry into force: 01.01.2007

Latest amendments: LGBI. 2016, no.

273

Grounds protected: Disability

Article: 8:

Yes.

Law: AEPD Article: 8

Is the definition equivalent to that of the directives?

Yes.

Law: AEPD Article: 8

#### 2.5 Instructions to discriminate (Article 2(4))

#### a) Prohibition of instructions to discriminate

In Liechtenstein, instructions to discriminate are prohibited in national law. Instructions are defined. Article 9 of the AEPD states that discrimination also occurs when a person instructs another to discriminate or harass someone on the grounds of disability.

In Liechtenstein instructions do explicitly constitute a form of discrimination in the sense set out above. The AEPD states this without limitations on the scope of the regulation. Thus, juridical interpretation would be necessary to identify certain legal barriers of the scope of the law.

Art. 283 of the Criminal Code says, that any person who publicly incites hatred or discrimination against a person or group of persons on grounds of race, language, nationality, ethnicity, religion or belief, sex, disability, age or sexual orientation shall be punishable by imprisonment for up to two years. As the Criminal Code is only referring to "incitement" judicial interpretation would be needed to define if "instruction to discrimination" would fall under this legal definition.

# b) Scope of liability for instructions to discriminate

In Liechtenstein the instructor and the discriminator are liable. Article 9 of the AEPD, stipulates liability for people who give instructions to another person to discriminate against others. It can be assumed that employers can be held directly liable for the actions of their employees as long as they are directly involved in the instruction to discriminate against others (see also PC Article 283).

Based on the given law, there exists no general exclusion-clause of being held liable for persons who discriminated on any grounds other than disability and gender because s/he received the instruction to do so by another person. There are no specific provisions regarding the liability of people who give the instructions to discriminate (e.g. to what extent they can be held liable) and the person who discriminated against another person because s/he received such an instruction. Judicial interpretation is required as such a situation would have to be evaluated and legally decided based on the individual case, given that the degree of the dependency relationship between the person giving the instruction to discriminate and the person who discriminated might be of relevance regarding the question of punishment.

Is instruction to discriminate prohibited in national law?	Definition
Yes on grounds of disability.	Is instruction to discriminate defined?
Title of the Law: Act on Equality of	Yes.
People with Disabilities	Law: AEPD
(Behindertengleichstellungsgesetz)	Article: 9
Abbreviation: AEPD/BGIG	
Date of adoption: 25.10.2006	
Entry into force: 01.01.2007	
Latest amendments: LGBI. 2016, no.	
273	
Grounds protected: Disability	
Article: 9	

# 2.6 Reasonable accommodation duties (Article 2(2)(b)(ii) and Article 5 Directive 2000/78)

 a) Implementation of the duty to provide reasonable accommodation for people with disabilities in the area of employment

In Liechtenstein the duty to provide reasonable accommodation is included in the law indirectly through the prohibition of indirect discrimination. The AEPD provides no provision to set up reasonable accommodation for people with disabilities in general, but Article 7(3) of the AEPD states that indirect discrimination has occurred if no attempts have been made to accommodate the situation of the person concerned. In cases where indirect discrimination is a consequence of barriers, Article 7(4) states that it must be proved whether other legal

provisions regarding accessibility exist, and if so, whether the legal tasks have been fulfilled.

If the requirements set out in other laws have not been met, and barriers exist as a result, the existence of those barriers will be regarded as indirect discrimination. This would be the case, for example, if a public building did not provide wheelchair access as that is a legal requirement stated in Articles 11 and 12 of the AEPD.

The provisions of Articles 19 and 20 of the AEPD are rather vague, saying that the state supports the integration of people with disability, and that the community may establish appropriate programmes. Thus, given that binding and strong legal obligations on employers are lacking in Liechtenstein legislation, adaptions to workplaces and other integrative activities are developed on a case-by-case basis.

#### b) Practice

Article 10(1) and (2) of the AEPD specify the extent of the duty to make provisions for the avoidance of discrimination within the area of working world. In addition, Article 7 of the AEPD lists the type of disproportionate burden (*unverhältnismässige Belastungen*) that may justify unequal treatment and prevent this from being regarded as indirect discrimination (cf. 2.3a for the definition of indirect discrimination). In detail, Article 7(2) specifies that the following criteria in particular have to be taken into consideration when deciding whether the likely burden is 'disproportionate':

- the costs of the accommodation;
- the resources of the enterprise;
- the extent to which public assistance is available;
- the time period between the entering into force of the AEPD and the complaint;
- the effect on the general interest of people with disabilities.

# c) Definition of disability and non-discrimination protection

Articles 11 to 14 of the AEPD make no distinction in the definition of a disability for the purposes of claiming a reasonable accommodation via the prohibition of indirect discrimination or with regard to protection through the general non-discrimination rules.

# Does national law establish a duty to provide for reasonable accommodation for people with disabilities in employment?

Yes.

The AEPD provides a duty that focuses on accessibility to accommodation for people with disabilities.

Title of the Law: Act on Equality of People with Disabilities

(Behindertengleichstellungsgesetz)

Abbreviation: AEPD/BGIG Date of adoption: 25.10.2006 Entry into force: 01.01.2007

Latest amendments: LGBI. 2016, no. 273

Grounds protected: Disability

Article: 7, 11-14

d) Duties to provide reasonable accommodation in areas other than employment for people with disabilities

There exists no individualised reactive duty to provide reasonable accommodation outside the field of employment in Liechtenstein.

e) Failure to meet the duty of reasonable accommodation for people with disabilities

In Liechtenstein failure to meet the duty of reasonable accommodation via the prohibition of indirect discrimination does count as discrimination. It is not clear from the legislation what would amount to a failure to meet the duty of reasonable accommodation.

Article 26 of the AEPD on the burden of proof states in Article 26(1) that when a person claims to be discriminated against according to Articles 5 to 10, that person must make the claim credible. But in cases of direct discrimination, according to Article 26(2) of the AEPD, it is obligatory on the defendant to prove that it is more likely than not that the claim of unequal treatment in the sense of discrimination has another reason and that this reason is crucial. Article 26(3) states that when making a complaint about harassment or indirect discrimination, it is obligatory on the defendant to prove that in consideration of all circumstances it is more likely than not that the facts substantiated by him are legally truthful. The provisions of Article 26 refer to the section on the protection against discrimination in general and in employment (Articles 5 to 10 of the AEPD).

The second part of Article 26 states that the defendant may try to prove that he has a non-discriminatory reason for the difference in treatment and that that reason is of crucial importance to the defendant, in respect of his economic and/or social environment. This can also be applied to the right to reasonable accommodation. If the defendant can come up with a sensible and crucial reason for him to have ignored the law on reasonable accommodation the courts can exonerate him.

f) Duties to provide reasonable accommodation in respect of other grounds

In Liechtenstein there is no duty to provide reasonable accommodation in respect of other grounds in the public and/or the private sector.

	Does national law provide a duty to provide for reasonable accommodation for other grounds than disability?		
Race or	No. There is no duty to provide reasonable		
ethnic	accommodation for grounds other than disability known		
origin	to the authors.		
Religion or	No. There is no duty to provide reasonable		
belief	accommodation for grounds other than disability known		
	to the authors.		
Age	No. There is no duty to provide reasonable		
	accommodation for grounds other than disability known		
	to the authors.		
Sexual	No. There is no duty to provide reasonable		
orientation	accommodation for grounds other than disability known		
	to the authors.		

g) Accessibility of services, buildings and infrastructure

In Liechtenstein national law requires buildings and infrastructure to be designed and built in a disability-accessible way.

Legal accessibility obligations are provided in the AEPD and the regulations (*Verordnung*) to the AEPD. The provisions and obligations address the public sector to a much greater extent than the private sector. Public buildings, traffic infrastructure and transport systems have to be created or adapted in a barrier-free way. Private house owners, on the other hand, are only legally forced to guarantee

accessibility if a building consists of six or more apartments. Private transport is excluded from accessibility obligations.

Article 7 of the AEPD defines exceptions that do not count as discrimination based on disproportionate burden. Article 7(3) says, that if the removal of the conditions that create disadvantages are a disproportionate burden within the scope of Article 7, there might be still the possibility of discrimination if no reasonable measures are taken to realise a substantial improvement of the situation such that it comes as close as possible to equal treatment of the affected person. Thus, the definition of 'disproportionate burden' as detailed in Article 7 of the AEPD does not differ between cases in areas of employment and those outside employment. There is no case law known to the authors nor has any been officially published.

Article 13 of the AEPD states a duty to provide accessibility for people with disabilities to accommodation for people with disabilities outside of their employment. Buildings that were built before the act came into force must be adapted at the next major renovation to make them accessible for people with disabilities. Buildings that cannot be adapted, for any reason, may be exempted by the Government.

Section C of the AEPD provides regulations for public buildings and public transportation facilities regarding their accessibility and suitability for people with disabilities, is not restricted to the employment area and includes general duties to provide accessibility (see Article 7 of the AEPD). These rules can be seen as a general duty to provide accessibility, which exists in the absence of an individual request. According to the AEPD, public buildings must be constructed in a way that gives people with disabilities the possibility to move around freely. If buildings are not convenient for people with disabilities—especially public places—they must be adapted in order to give people with disabilities the freedom to move around freely as soon as work has been completed on the building. Houses with six or more apartments that were constructed before the law entered into force must be adapted at the first major renovation that the house undergoes in order to give people with disabilities access and free movement. If such a building is constructed under the new law, it must be accessible from the beginning. These subjects are covered in Articles 11 to 14 of the AEPD.

Article 23(5) on legal claims states that:

'If the discrimination consists in the violation of the provisions on accessibility and adaptability according to articles 11 to 16, the assertion of claims under section 1 and 2 is excluded. If in civil cases the claim is made that discrimination is based on a violation of the provisions on the accessibility and adaptability, the court shall rule on the objection without interrupting the process itself.'

This clearly shows that the national law requires public buildings and infrastructures to be designed, built, and possibly adapted in a disability-accessible way. If anyone fails to comply, the courts must decide on the penalties.

Article 3(1)(g) of the AEPD defines accessibility as follows: accessibility is given when built features of the landscape designed for public use are accessible and usable for people with disabilities in the usual way, without any particular difficulty and in principle without assistance from others. According to Article 12 of the AEPD, new public buildings must be constructed in an accessible way and existing buildings must be adapted as soon as they are renewed. Private housing areas with more than six apartments also have to be accessible to people with disabilities and Article 14 of the AEPD states that residential buildings may only be subsidised if they are adaptable.

Exceptions can be made in respect of public buildings (Article 12(7) AEPD) and also to private housing areas if the terrain makes it difficult to realise accessibility (Article 13(1)). The Office of Equality of Persons with Disabilities must be consulted before an exception is permitted.

No specific regulations about services available to the public being accessible (with the exception of public transport vehicles) are known to the authors. There is a special exception in respect of election procedures; in practice, on the occasion of each election or referendum in Liechtenstein, the Government issues setup guidelines to guarantee accessibility to all voters. Nevertheless, there are differences between individual polling stations depending on when the building was built and when the latest renovations were carried out (see above).

# h) Accessibility of public documents

Article 17 of the AEPD states the obligation of society in general, including the authorities and the Government — as elected representatives of the Liechtenstein population — to take into consideration the special requirements of people with disabilities when

interacting with them. This obligation is combined with the right of people with speech, hearing or visual impairments to use familiar facilities or tools (e.g. sign language), when communicating with official authorities in Liechtenstein. This includes also the availability — on request — of forms and documents relating to court cases and official notices in a format that is understandable and comprehensible to disabled people, without additional cost.

Regarding voting and tax declaration documents, there are no legally binding regulations in place. The Act on Political Rights (APR; *Volksrechtegesetz*) is silent on this topic. In practice, voting documents (including ballot papers) are designed according to the internal guidelines of the Government. These guidelines were introduced in 2006. Thus, comparing the internal guidelines of the Government with the rules of easy language for people with disabilities (published by the Organisation of the Disabled)<sup>38</sup> it can be said that the voting documents are not completely accessible to people with learning difficulties (as a group of people with disabilities). Regarding accessibility to services, disabled voters are entitled to the right to request assistance to mark the ballot paper. This right is subject to the approval of the national electoral commission. This right is stated in Article 49(2) of the APR.

Article 56a of the Act on Media (AM; *Mediengesetz*)<sup>39</sup> states the obligation for all broadcasters to implement adequate measures to ensure that their programmes are made accessible to hearing-impaired and visually-impaired people. Article 2 of the AM defines broadcasters and all persons who provide media content in terms of their responsibilities to the general public. Thus, there is a legal obligation for broadcasters to ensure that the media content of election debates and broadcasts by political parties etc. is accessible to people with hearing or visual impairments.

<sup>&</sup>lt;sup>38</sup> Source (copy link into Web browser): http://www.leichtesprache.org/images/Regeln\_Leichte\_Sprache.pdf.

Mediengesetz (MedienG), 19 Oktober 2005, LGBI. 2005 no. 250. Source: <a href="https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formname=showlaw&lgblid=2005250000&queltiqdate=02032016">https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formname=showlaw&lgblid=2005250000&queltiqdate=02032016</a>.

#### 3 PERSONAL AND MATERIAL SCOPE

#### 3.1 Personal scope

# 3.1.1 EU and non-EU nationals (Recital 13 and Article 3(2) Directive 2000/43 and Recital 12 and Article 3(2) Directive 2000/78)

In Liechtenstein, the following residence/citizenship/nationality requirements are applied for protection under the relevant national laws transposing the directives:

The basic rights of Liechtenstein citizens and foreigners are stated in the Constitution of the Principality of Liechtenstein of 1921 (LC).

Article 31 of the Liechtenstein Constitution states that all citizens are equal before the law. The term citizen is to be understood as referring to all persons holding Liechtenstein national citizenship without distinction of sex.<sup>40</sup> Foreigners are excluded from this definition. The rights of foreigners are governed by treaty and, in the absence of any treaty, by reciprocal law. Furthermore the LC states in Article 39 that the exercise of civil and political rights is not dependent on religious affiliation.

Regarding the AEPD, there is no distinction made between Liechtenstein citizens and others.

Special provisions regarding racial discrimination are contained in Article 283 of the Criminal Code.<sup>41</sup> Again, there is no distinction made between Liechtenstein citizens and foreigners. Protection against racial discrimination is independent of citizenship. Thus, foreigners are also entitled to protection from racial discrimination

There are no further national laws dealing with discrimination based on grounds of race or origin.

# 3.1.2 Natural and legal persons (Recital 16 Directive 2000/43)

34

The phrase 'without distinction of sex' makes sense because in the German language there is a difference between male citizens (*der Landesangehörige*) and female citizens (*die Landesangehörige*). The constitution only uses the male term (*der Landesangehörige*), but this term also includes women. This was explicitly stated in an act amending the constitution (LGBI. 1971, no 22).

<sup>&</sup>lt;sup>41</sup> Strafgesetzbuch (StGB) vom 24 Juni 1987; LGBI. 1988, no. 37.

#### a) Protection against discrimination

In Liechtenstein the personal scope of anti-discrimination law covers natural persons for the purpose of protection against discrimination. In terms of legal persons, judicial interpretation is required to a certain extent. The Personal and Corporate Law Act (PCL)<sup>42</sup> distinguishes between a natural person (*natürliche Person*) and a legal person (*juristische Person*) in the context of discrimination protection and measures against discrimination, etc. Concerning protection against discrimination on grounds of disability, the AEPD focuses on natural persons. This is defined in Articles 2 and 3(2) of the AEPD. As the term 'person' is defined as referring to members of both female and male gender, the law applies to both women and men. Article 23(1) of the AEPD covers the restitution of any financial losses incurred and compensation for the personal detriment suffered. Only persons, i.e. natural persons, are mentioned in that section.

#### b) Liability for discrimination

In Liechtenstein the personal scope of anti-discrimination law covers natural and legal persons for the purpose of liability for discrimination. The law regarding discrimination (AEPD) does not make a difference between natural and legal persons regarding liability. Thus it can be assumed that national law is valid for natural as well as legal persons.

	Protection against discrimination	Liability for discrimination
Natur	Yes.	Judical interpretation
al		required.
perso	Title of the Law: Act on	
ns	Equality of People with	Title of the Law: Act on
	Disabilities	Equality of People with
	(Behindertengleichstellungs	Disabilities
	-gesetz)	(Behindertengleichstellungs
	Abbreviation: AEPD/BGIG	gesetz
	Date of adoption:	Abbreviation: AEPD/BGIG
	25.10.2006	Date of adoption:
	Entry into force:	25.10.2006
	01.01.2007	Entry into force:
	Latest amendments: LGBI.	01.01.2007
	2016, no. 273	

<sup>-</sup>

Personen- und Gesellschaftsrecht (PGR) vom 20 Januar 1926, LGBI. 1926 Nr.
 4.

		1 1 1 001
	Grounds protected:	Latest amendments: LGBI.
	Disability	2016, no. 273
	Article: 2	Grounds protected:
		Disability
		Article: 1 and 5
Legal	Judicial interpretation	Yes.
perso	required.	
ns	Title of the Law: Act on	Title of the Law: Act on
	Equality of People with	Equality of People with
	Disabilities	Disabilities
	(Behindertengleichstellungs	(Behindertengleichstellungs
	gesetz)	gesetz)
	Abbreviation: AEPD/BGIG	Abbreviation: AEPD/BGIG
	Date of adoption:	Date of adoption:
	25.10.2006	25.10.2006
	Entry into force:	Entry into force:
	01.01.2007	01.01.2007
	Latest amendments: LGBI.	Latest amendments: LGBI.
	2016, no. 273	2016, no. 273
	Grounds protected:	Grounds protected:
	Disability (violation of the	Disability
	accessibility regulations in	Article: -
	Art. 27 to 29)	
	Article: 31	

## 3.1.3 Private and public sector including public bodies (Article 3(1))

#### a) Protection against discrimination

In Liechtenstein, the personal scope of national law covers private and public sector including public bodies under specific conditions for the purpose of protection against discrimination. Basically the AEPD is applicable to both the private and public sector. Nevertheless, within the AEPD there are some regulations that restrict the application of the law to the private sector (Article 2(2) of the AEPD). For example, the AEPD in relation to housing is not applicable to non-public buildings with less than six apartment units that are without state funding.

Within the Common Civil Code<sup>43</sup> regulations to protect natural persons against discrimination generally use the phrase 'protection of the personality of the employee'. Section C, VII, Article 27 refers to the 'protection of the personality of the employee', which can be interpreted as protection against discrimination on various grounds. Furthermore, Section C, I Articles 8(a) and 8(b) state that discrimination on ground of gender by an employer is against the law. There is no case law known to the authors on this issue in Liechtenstein.

Article 283 of the Criminal Code rules that penalties apply in cases of discrimination on grounds of race, language, national origin, ethnicity, religion or belief, gender, disability, age or sexual orientation and without any restriction to the public or private sector, and therefore include public bodies.

Likewise, under the Criminal Code, anyone who publicly disseminates ideologies aimed at the systematic degradation or defamation of persons on account of their race, language, nationality, ethnicity, religion or belief, sex, disability, age or sexual orientation is punishable.

#### b) Liability for discrimination

In Liechtenstein, the personal scope of the AEPD covers private and public sector including public bodies for the purpose of liability for discrimination.

Within the Common Civil Code (CCC) employers are implicitly held liable in case of discrimination against employees. This includes public and private sector employers. The Common Civil Code is not very specific in regards to the grounds of discrimination (see Article 27 of Section C, VII of the CCC). Only gender is explicitly mentioned in the section on prohibition of discrimination (Section C, Article 9 of the CCC). There is no case law known to the authors regarding such discrimination in Liechtenstein.

Article 74 of the Criminal Code rules that legal persons, without any restriction to the public or private sector, can be held liable for discrimination against others. Penalties apply against discrimination

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<sup>&</sup>lt;sup>43</sup> Common Civil Code (copy link into web browser):

<a href="https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formname=showlaw&lgblid=1003001000&version=14&search\_text=ABGB&search\_loc=text&sel\_lawtype=conso&compl\_list=1&rechts\_gebiet=0&menu=0&tablesel=0&observe\_date=04\_.05.2016.</a>

on grounds of race, national origin, ethnicity, language, religion or belief.

	Protection against	Liability for
	discrimination	discrimination
Public	Yes	Judicial interpretation
sector		required.
includi	Title of the Law: Act on	
ng	Equality of People with	Title of the Law: Act on
public	Disabilities	Equality of People with
bodies	(Behindertengleichstellung	Disabilities
	sgesetz)	(Behindertengleichstellungs
	Abbreviation: AEPD/BGIG	gesetz)
	Date of adoption:	Abbreviation: AEPD/BGIG
	25.10.2006	Date of adoption:
	Entry into force:	25.10.2006
	01.01.2007	Entry into force: 01.01.2007
	Latest amendments: LGBI.	Latest amendments: LGBI.
	2016, no. 273	2016, no. 273
	Grounds protected:	Grounds protected:
	Disability	Disability
	Article: 2 and 3	Article: 2 and 3
	Judicial interpretation required.	Yes.
		Title of the Law: Common
	Title of the Law: Common	Civil Code (Allgemeines
	Civil Code (Allgemeines	Bürgerliches Gesetzbuch)
	Bürgerliches Gesetzbuch)	Abbreviation: CCC/ABGB
	Abbreviation: CCC/ABGB	Date of adoption:
	Date of adoption:	01.06.1812
	01.06.1812	Entry into force: 18.12.1812
	Entry into force:	Latest amendments: LGBI.
	18.12.1812	2016 Nr. 267
	Latest amendments: LGBI.	gender, other grounds are
	2016 Nr. 267	summarised under the term
	Grounds protected:	of "protection of the
	gender, other grounds are	personality of the employee"
	summarised under the	Article: 8a, 8b, Art. 9 and
	term of "protection of the	Art. 27
	personality of the	
	employee"	
	Article: Art. 27 of sec. VII	
	No	Yes.

	Title of the Law: Criminal Code (Strafgesetzbuch) Abbreviation: StGB Date of adoption: 24.06.1987 Entry into force: 01.01.1989 Latest amendments LGBI. 2016 Nr. 161 Grounds protected: race, language, national origin, ethnicity, religion or belief, gender, disability, age or sexual orientation. Article: -	Title of the Law: Criminal Code (Strafgesetzbuch) Abbreviation: StGB Date of adoption: 24.06.1987 Entry into force: 01.01.1989 Latest amendments LGBI. 2016 Nr. 161 Grounds protected: race, language, national origin, ethnicity, religion or belief, gender, disability, age or sexual orientation Article: 74a and 74g
Private	Yes.	Yes.
sector	Title of the Law: Act on Equality of People with Disabilities (Behindertengleichstellung sgesetz) Abbreviation: AEPD/BGIG Date of adoption: 25.10.2006 Entry into force: 01.01.2007 Latest amendments: LGBI. 2016, no. 273 Grounds protected: Disability Article: 2 and 3	Title of the Law: Act on Equality of People with Disabilities (Behindertengleichstellungs gesetz) Abbreviation: AEPD/BGIG Date of adoption: 25.10.2006 Entry into force: 01.01.2007 Latest amendments: LGBI. 2016, no. 273 Grounds protected: Disability Article: 2 and 3
	Judicial interpretation required  Title of the Law: Common Civil Code (Allgemeines Bürgerliches Gesetzbuch) Abbreviation: CCC/ABGB Date of adoption:	Yes.  Title of the Law: Common Civil Code (Allgemeines Bürgerliches Gesetzbuch) Abbreviation: CCC/ABGB Date of adoption: 01.06.1812
	01.06.1812	Entry into force: 18.12.1812

Entry into force: Latest amendments: LGBI. 18.12.1812 2016 Nr. 267 Latest amendments: LGBI. gender, other grounds are summarised under the term 2016 Nr. 267 Grounds protected: of "protection of the gender, other grounds are personality of the employee" summarised under the Article: 8a, 8b, Art. 9 and term of "protection of the Art. 27 personality of the employee" Article: Art. 27 of sec. VII No. Yes. Title of the Law: Criminal Title of the Law: Criminal Code (Strafgesetzbuch) Code (Strafgesetzbuch) Abbreviation: StGB Abbreviation: StGB Date of adoption: Date of adoption: 24.06.1987 24.06.1987 Entry into force: 01.01.1989 Entry into force: 01.01.1989 Latest amendments LGBI. Latest amendments LGBI. 2016 Nr. 161 2016 Nr. 161 Grounds protected: race, Grounds protected: race, language, national origin, language, national origin, ethnicity, religion or belief, ethnicity, religion or belief, gender, disability, age or gender, disability, age or sexual orientation sexual orientation Article: 74a and 74g Article: -

#### 3.2 Material scope

#### 3.2.1 Employment, self-employment and occupation

In Liechtenstein, national legislation in terms of discrimination on the ground of disability is explicitly covered and applies to all sectors of private and public employment, self-employment and occupation, including contract work, self-employment, military service and holding statutory office, for the ground of disability.

Directive 2000/43/EC has not been transposed at all (except in terms of Annex XVIII) to EEC law and therefore to national law in Liechtenstein.

Article 10(1) of the AEPD states that people with disabilities may not be discriminated against as employees in the public and in the private sector or at any other workplace, either directly or indirectly.

Beside these explicit anti-discrimination provisions in the AEPD, no specific antidiscrimination law exists. For other grounds of discrimination, judicial interpretation is required to confirm whether rather general anti-discrimination provisions in the Constitution, in international treaties and in national law are sufficient to protect against discrimination. There is no case law known to the authors on this issue.

#### 3.2.2 Conditions for access to employment, to selfemployment or to occupation, including selection criteria, recruitment conditions and promotion, whatever the branch of activity and at all levels of the professional hierarchy (Article 3(1)(a))

In Liechtenstein, national legislation prohibits discrimination in the following areas:

conditions for access to employment, to self-employment or to occupation, including selection criteria, recruitment conditions and promotion, whatever the branch of activity and at all levels of the professional hierarchy for the ground of disability in both private and public sectors as described in Directive 2000/78.

Article 5 of the AEPD states that nobody shall be discriminated against due to disability.

There are exceptions to this general rule in Article 10(3) and (4). Article 10(3) of the AEPD states that discrimination does not apply in cases where special attributes are necessary to fulfil the professional task and the disabled person concerned does not have such an attribute.

Article 10(4) states that wages may be set in relation to merit, without this being regarded as discrimination. Article 10(1), paragraphs (a) to (k) of the AEPD cover recruitment, employment, and conditions for access to self-employment.

As there are no specific references in the AEPD it can be assumed that the scope of discrimination covers all aspects of the conditions for access to employment, self-employment or occupation. However, in relation to the public sector, discrimination is further limited by the Act on the Employment of Public Officials<sup>44</sup> (AEPO), which explicitly states the guarantee of equal opportunities for women and men (Article 4(2)(f)), as well as the integration of people with special needs, such as people with disabilities (Article 4(2)(i)), as an objective of personnel policy, whereas there are no such positive statements relating to the private sector.

Apart from the AEPD, no specific national law exists on the conditions for access to employment, self-employment or occupation, including selection criteria, recruitment conditions and promotion, whatever the branch of activity and at all levels of the professional hierarchy for the other grounds (race/ethnic origin, religion/belief, age and sexual orientation), in both private and public sectors, as described in the directives. Therefore judicial interpretation is required to confirm, whether the general anti-discrimination provision in the Constitution (LC) are sufficient to protect against discrimination.

Is discrimination	Yes.
with regard to	Title of the Law: Act on Equality of People with
access to employment	Disabilities ( <i>Behindertengleichstellungsgesetz</i> ) Abbreviation: AEPD/BGIG
prohibited by	Date of adoption: 25.10.2006
national law?	Entry into force: 01.01.2007
	Latest amendments: LGBl. 2016, no. 273 Grounds protected: Disability
	Article: 10
Is	Yes.
discrimination	
with regard to access to self-	Title of the Law: Act on Equality of People with Disabilities ( <i>Behindertengleichstellungsgesetz</i> )
employment	Abbreviation: AEPD/BGIG
prohibited by	Date of adoption: 25.10.2006
national law?	Entry into force: 01.01.2007
	Latest amendments: LGBI. 2016, no. 273
	Grounds protected: Disability
	Article: 10
Is	Yes.
discrimination	
with regard to	Title of the Law: Act on Equality of People with
access to	Disabilities (Behindertengleichstellungsgesetz)

<sup>&</sup>lt;sup>44</sup> Gesetz vom 24 April 2008 über das Dienstverhältnis des Staatspersonals (Staatspersonalgesetz; StPG), LGBl. 2008 Nr. 144.

occupation	Abbreviation: AEPD/BGIG
prohibited by	Date of adoption: 25.10.2006
national law?	Entry into force: 01.01.2007
	Latest amendments: LGBI. 2016, no. 273
	Grounds protected: Disability
	Article: 10

### 3.2.3 Employment and working conditions, including pay and dismissals (Article 3(1)(c))

In Liechtenstein national legislation prohibits discrimination only on the ground of disability in the following areas: working conditions, including pay and dismissals, for all five grounds and for both private and public employment. There are explicit anti-discrimination provisions in the AEPD (Article 10), the AEWM (Article 3) and the Common Civil Code (Article 9) including discrimination on the ground of disability.

Article 30 of the Act on Civil Union for Same-Sex Couples (ACUSSC)<sup>45</sup> stipulates equal treatment for pension rights in the event of a divorce, regardless of whether the person was living in a legally recognised same-sex partnership in accordance with the ACUSSC, or in a marriage (see also Article 86b of the AMA).<sup>46</sup> The equivalent ruling is also stated in Article 54 of the National Old Age and Widow's/Widower's Pension Act (NOWP).<sup>47</sup>

The laws and articles mentioned above refer to regulations regarding avoiding discrimination in the area of employment and working conditions, including payment and dismissal, based on different grounds. For other grounds of discrimination, judicial interpretation is required to confirm whether the rather general provisions in the Constitution, in international treaties and in national law are sufficient to protect against discrimination. Nevertheless, race and religion as grounds for discrimination are not covered by any specific law.

#### 3.2.3.1Occupational pensions constituting part of pay

Gesetz vom 16 März 2011 über die eingetragene Partnerschaft gleichgeschlechtlicher Paare (Partnerschaftsgesetz; PartG), LGBl. 2011, no. 350.

<sup>&</sup>lt;sup>46</sup> Art. 86 b) of the Act on Marriage, Ehegesetz (EheG) vom 13. Dezember 1973, LGBI. 1974 Nr. 20.

<sup>&</sup>lt;sup>47</sup> Gesetz vom 14 Dezember 1952 über die Alters- und Hinterlassenenversicherung (AHVG), LGBI. 1952, no. 29.

Retirement planning in Liechtenstein is based on three pillars: the general national pension, the company pension, and private savings. The first two mentioned are regulated by law and mandatory elements in the working environment. Regarding the given anti-discrimination provisions in Liechtenstein, there is no distinction made between wages and occupational pension payments. Thus, the same anti-discrimination provisions apply.

The given legal provisions within the occupational pensions legislation do not explicitly allow or preclude discrimination on the ground of disability. The Act on Company Personnel Plan (ACPP) (Article 3)<sup>48</sup> releases employers from the obligation to implement an occupational pension for the individual employee if that employee is two-thirds disabled.

Article 34 of the ACPP grants the employee the right to participate in the occupational pension scheme on his or her own behalf. Hence there is no obligation on the employer to contribute. So far there has been no legal claim against this law in respect of being discriminated against. Nevertheless juridical interpretation would be required to see whether this provision falls under the given anti-discrimination law of the AEPD.

However, without any discrimination, there are differences in the amount of pension, since the company pension in particular depends on how much capital was paid into the pension account during a person's professionally active years. To a lesser degree, the general national pension is also dependent on the duration of professional career, but the differences between the minimum and the maximum pensions are not so great. For these reasons, people with limited opportunities on the labour market have significantly lower pensions than others.

No specific law exists regarding discrimination on grounds of race and religion, thus, judicial interpretation is required.

### Is discrimination with regard to employment and working conditions prohibited by national law?

Yes. Discrimination on grounds of disability is prohibited.

LGBI 1988, no. 12.

<sup>48</sup> Gesetz vom 20 Oktober 1987 über die betriebliche Personalvorsorge (BPVG);

Title of the Law: Act on Equality of People with Disabilities

(Behindertengleichstellungsgesetz)

Abbreviation: AEPD/BGIG Date of adoption: 25.10.2006 Entry into force: 01.01.2007

Latest amendments: LGBl. 2016, no. 273

Grounds protected: Disability

Article: 10

#### 3.2.4 Access to all types and to all levels of vocational guidance, vocational training, advanced vocational training and retraining, including practical work experience (Article 3(1)(b))

In Liechtenstein, national legislation regarding disability in the context of Directive 2000/78 applies to vocational training outside the employment relationship, such as that provided by technical schools or universities, or such as adult lifelong learning courses.

The AEDP (Article 10(1)) covers all types and stages of vocational training and education. This includes access to careers guidance, vocational training, retraining, and further training, as well as access to practical professional experience. In addition to the AEDP, the Act on Vocational Training (AVT, Article 1c)<sup>49</sup> promotes, among other things, equal treatment of women and men as well as the elimination of discrimination against people with disabilities in relation to any vocational training system.

#### Is discrimination with regard to training prohibited by national law?

Yes.

Title of the Law: Act on Equality of People with Disabilities

(Behindertengleichstellungsgesetz)

Abbreviation: AEPD/BGIG Date of adoption: 25.10.2006 Entry into force: 01.01.2007

Latest amendments: LGBI. 2016, no. 273

Grounds protected: Disability

<sup>&</sup>lt;sup>49</sup> Berufsbildungsgesetz (BBG) vom 13 März 2008, LGBl. 2008, no. 103. https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formname=showlaw&lgblid= 2008103000&version=3&search\_text=BBG&search\_loc=abk\_list&sel\_lawtype =conso&compl list=1&rechts gebiet=0&menu=0&tablesel=0&observe date= 18.05.2017.

Article: 10(1)

Yes.

Title of the Law: Act on Vocational Training (Berufsbildungsgesetz)

Abbreviation: AVT/BBG

Date of adoption: 13.03.2008

Latest amendments: LGBI. 2015 Nr. 212

Entry into force: 05. August 2008

Grounds protected: Disability and gender

Article: 1

#### 3.2.5 Membership of, and involvement in, an organisation of workers or employers, or any organisation whose members carry on a particular profession, including the benefits provided for by such organisations (Article 3(1)(d))

In Liechtenstein, national legislation based on disability (Article 10(1) of the Act on Equality of People with Disabilities) prohibits discrimination in the following areas: membership of, and involvement in workers or employers' organisations as formulated in the directives for both private and public employment.

There is no specific case law regarding this topic known to the authors.

# Is discrimination with regard to membership of, and involvement in, workers', employers' and professional organisations prohibited by national law?

Yes.

Title of the Law: Act on Equality of People with Disabilities

(Behindertengleichstellungsgesetz)

Abbreviation: AEPD/BGIG Date of adoption: 25.10.2006 Entry into force: 01.01.2007

Latest amendments: LGBl. 2016, no. 273

Grounds protected: Disability

Article: 10(1)

### 3.2.6 Social protection, including social security and healthcare (Article 3(1)(e) Directive 2000/43)

In Liechtenstein, national legislation does not prohibit discrimination by specific anti-discrimination provisions in the following areas: social protection, including social security and healthcare as formulated in the Racial Equality Directive. Liechtenstein provides social security services to all individuals in the sense of equal treatment.

For grounds of sexual orientation the Act on Civil Union for Same-Sex Couples states that regarding social security and occupational pensions (Article 30) the same rules apply to same-sex couples as to heterosexual married couples. Therefore, the Act on Civil Union for Same-Sex Couples does not explicitly prohibit discrimination on the ground of sexual orientation in respect to social protection (it prohibits discrimination in general in the respective areas), but grants the same benefits to registered same-sex couples as to married heterosexual couples.

Nevertheless the Constitution of the Principality of Liechtenstein lays down the basic principle of equality. Article 27bis states that 'human dignity shall be respected and protected', and that 'no one may be subjected to inhuman or degrading treatment or punishment.' Article 31 notes that 'all Liechtenstein citizens shall be equal before the law.' This equality rule is, through international treaties such as the ECHR, extended to non-nationals as well, with the exception of political rights, especially voting rights.

Within the AEPD, discrimination in the context of social protection (e.g. social security or healthcare) is not explicitly listed. Under Article 2 of the AEPD, all areas of life of people with disabilities are covered and therefore social protection falls under the anti-discrimination regulation of the act.

#### 3.2.6.1 Article 3.3 exception (Directive 2000/78)

There are payments of various kinds made by state schemes or similar, including state social security or social protection schemes, which refer to the exceptions in Article 3.3 of the Employment Equality Directive. There are no national problems known to the authors based on these exceptions.

Is discrimination with regards to social protection, including social security and healthcare prohibited by national law?		
Racial or	Judicial interpretation required.	
ethnic origin		
	Title of the law: Constitution of Liechtenstein	
	(Verfassung des Fürstentums Liechtenstein)	
	Abbreviation: LC	
	Date of adoption: 05.10.1921	

	E.I. 1.1. C 0E 10 1021
	Entry into force: 05.10.1921
	Latest amendments: LGBI. 2011, no. 594
	Grounds protected: all (no listing of specific grounds)
	Article: Article 27bis
Religion or	Judicial interpretation required.
belief	
	Title of the law: Constitution of Liechtenstein
	(Verfassung des Fürstentums Liechtenstein)
	Abbreviation: LC
	Date of adoption: 05.10.1921
	Entry into force: 05.10.1921
	Latest amendments: LGBI. 2011, no. 594
	Grounds protected: all (no listing of specific grounds)
	Article: Article 27bis
	/ " disire i / " d
	There exists no specific regulation within national law.
	Nevertheless the Constitution of the Principality of
	Liechtenstein includes the basic principle of equality.
	Concerning religion and belief, the Constitution states
	that freedom of belief and conscience ( <i>Glaubens- und</i>
	Gewissensfreiheit) is guaranteed (Article 37). <sup>50</sup>
Disability	Judicial interpretation required.
Disability	Judicial interpretation required.
	Title of the law: Constitution of Liechtenstein
	(Verfassung des Fürstentums Liechtenstein)
	Abbreviation: LC
	Date of adoption: 05.10.1921
	Entry into force: 05.10.1921
	Latest amendments: LGBI. 2011, no. 594
	Grounds protected: all (no listing of specific grounds)
	Article: Article 27bis
	Article. Article 27bis
	There exists no specific regulation within national law.
	Nevertheless the Constitution of the Principality of
	, ,
	Liechtenstein includes the basic principle of equality.  Concerning disability the Constitution in combination
	,
	with the Act on Social Help and the Act on Equality of
	People with Disabilities provide anti-discrimination
	provisions.

 $<sup>^{\</sup>rm 50}$  Verfassung des Fürstentums Liechtenstein vom 5 Oktober 1921 (LC), LGBl. 1921, no. 15,

 $<sup>\</sup>frac{https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formname=showlaw&lgblid=1921015000&gueltigdate=02032016.$ 

	Yes.
	Title of the Law: Act on Equality of People with Disabilities ( <i>Behindertengleichstellungsgesetz</i> ) Abbreviation: AEPD/BGIG Date of adoption: 25.10.2006 Entry into force: 01.01.2007 Latest amendments: LGBI. 2016, no. 273 Grounds protected: Disability Article: 2
Age	Judicial interpretation required.
	Title of the law: Constitution of Liechtenstein (Verfassung des Fürstentums Liechtenstein) Abbreviation: LC Date of adoption: 05.10.1921 Entry into force: 05.10.1921 Latest amendments: LGBI. 2011, no. 594 Grounds protected: all (no listing of specific grounds) Article: Article 27bis
	There exists no specific regulation within national law. Nevertheless the Constitution of the Principality of Liechtenstein includes the basic principle of equality (Article 27bis). <sup>51</sup>
Sexual	Judicial interpretation required.
orientation	Title of the law: Constitution of Liechtenstein (Verfassung des Fürstentums Liechtenstein) Abbreviation: LC Date of adoption: 05.10.1921 Entry into force: 05.10.1921 Latest amendments: LGBI. 2011, no. 594 Grounds protected: all (no listing of specific grounds) Article: Article 27bis
	There exists no specific regulation within national law. Nevertheless the Constitution of the Principality of

 $<sup>^{51}</sup>$  Verfassung des Fürstentums Liechtenstein vom 5 Oktober 1921 (LC), LGBI. 1921, no. 15,

 $<sup>\</sup>frac{https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formname=showlaw&lgblid=1921015000&gueltigdate=02032016.$ 

Liechtenstein includes the basic principle of equality
(Article 27bis).

#### 3.2.7 Social advantages (Article 3(1)(f) Directive 2000/43)

In Liechtenstein, national legislation does not prohibit discrimination in the following areas: social advantages as formulated in the Racial Equality Directive.

In Liechtenstein, the lack of definition of social advantages does not raise problems. Based on the anti-discrimination provisions of the Constitution, it can be assumed that discrimination is prohibited for disability, age and sexual orientation, nevertheless judicial interpretation is necessary.

Liechtenstein has a wide range of benefits to groups of persons with lower incomes. Thus, tax reduction for families, child birth grants, monthly extra pay for children, discounts for access to public buses and facilities for young and old people and many other benefits have been implemented. Support in this regard is not interpreted as discriminating against others. The benefits are provided to all people or to people with special characteristics, e.g. age or income, yet do not discriminate on any grounds such as disability, sexual orientation, race and ethnicity, religion and belief. Discrimination is not explicitly prohibited with regards to the provision of these social benefits.

The Act of National Old Age and Widow's /Widower's Pension (NOWP) covers aspects of the old age pension with reference to the Act on Disability Insurance (ADI; *Invalidenversicherung*; IVG)<sup>52</sup> which could be understood to mean that discrimination on the ground of disability with regards to social advantages is prohibited by national law, but judicial interpretation is required.

The Act on Civil Union for Same-Sex Couples states in Article 30 that regarding occupational pension the same rules apply to same-sex couples as apply to heterosexual married couples. Thus, the Act on Civil Union for Same-Sex Couples does not explicitly prohibit discrimination regarding social advantages on the ground of sexual orientation.

Invalidenversicherung; IVG; LGBl. 1959 no. 5, https://www.gesetze.li/lilexprod/ lgsystpage2.jsp?formname=showlaw&lgblid=1960005000&gueltigdate=02032 016.

Is discrimination with regards to social advantages prohibited in national law?	
	*** * * *
Racial or	Judicial interpretation required.
ethnic origin	In relation to racial or ethnic origin the law is silent
	about specific social advantages. Judicial interpretation
	based on the Constitution is necessary:
	Title of the law: Constitution of Liechtenstein
	(Verfassung des Fürstentums Liechtenstein)
	Abbreviation: LC
	Date of adoption: 05.10.1921
	Entry into force: 05.10.1921
	Latest amendments: LGBI. 2011, no. 594
	Grounds protected: all (no listing of specific grounds)
	Article: 27 bis
Religion or	Judicial interpretation required.
belief	In relation to religion or belief the law is silent about
	specific social advantages. Judicial interpretation based
	on the Constitution is necessary:
	Title of the law: Constitution of Liechtenstein
	(Verfassung des Fürstentums Liechtenstein)
	Abbreviation: LC
	Date of adoption: 05.10.1921
	Entry into force: 05.10.1921
	Latest amendments: LGBI. 2011, no. 594
	Grounds protected: all (no listing of specific grounds)
	Article: 27 bis
Disability	Judicial interpretation required.
	There exists no specific regulation within national law.
	Nevertheless the Constitution of the Principality of
	Liechtenstein includes the basic principle of equality.
	Concerning disability the Constitution in combination
	with the Act of National Old Age and Widow's
	/Widower's Pension and the Act on Equality of People
	with Disabilities provide anti-discrimination provisions.
	Title of the law: Constitution of Liechtenstein
	( <i>Verfassung des Fürstentums Liechtenstein</i> ) Abbreviation: LC
	Date of adoption: 05.10.1921
	Entry into force: 05.10.1921
	Latest amendments: LGBI. 2011, no. 594
	Grounds protected: all (no listing of specific grounds)
	Article: 27 bis

Age	Judicial interpretation required.
	There exists no specific regulation within national law. Nevertheless the Constitution of the Principality of Liechtenstein includes the basic principle of equality. Title of the law: Constitution of Liechtenstein (Verfassung des Fürstentums Liechtenstein) Abbreviation: LC Date of adoption: 05.10.1921 Entry into force: 05.10.1921 Latest amendments: LGBI. 2011, no. 594 Grounds protected: all (no listing of specific grounds)
	Article: 27 bis
Sexual orientation	Judicial interpretation required.
Orientation	There exists no specific regulation within national law. Nevertheless the Constitution of the Principality of Liechtenstein includes the basic principle of equality. Title of the law: Constitution of Liechtenstein (Verfassung des Fürstentums Liechtenstein) Abbreviation: LC Date of adoption: 05.10.1921 Entry into force: 05.10.1921 Latest amendments: LGBI. 2011, no. 594 Grounds protected: all (no listing of specific grounds) Article: 27 bis

#### **3.2.8 Education (Article 3(1)(g) Directive 2000/43)**

In Liechtenstein, national legislation does not prohibit discrimination in the following areas: education as formulated in the Racial Equality Directive. Liechtenstein law says nothing about specific educational measures in relation to racial or ethnic origin, age, sexual orientation and religion or belief. Nevertheless, the Constitution of the Principality of Liechtenstein includes the basic principle of equality. Article 27bis states that 'human dignity shall be respected and protected' and that 'no one may be subjected to inhuman or degrading treatment or punishment.' Article 31 notes that 'all Liechtenstein citizens shall be equal before the law.'

No major anti-discrimination case law in the field of education involving migrants is known to the authors. In addition, no major policies that aim to address discrimination against migrants in education are known to the authors.

There are non-discrimination provisions in connection with occupational training (in primary and secondary education): Article 10(1) of the AEPD states that discrimination on grounds of disability is prohibited in the field of access to occupational training. The term 'occupational training' can be interpreted to cover education for people with disabilities in Liechtenstein.

Migrants are not treated differently under anti-discrimination legislation in the field of education in Liechtenstein. Thus, no major policies, which aim to address the discrimination of migrants in the field of education exist. Language barriers are continuously being removed by offering intensive German courses and appropriate special courses for migrant children of compulsory school age. Families are also informed about the importance of education in terms of employment. There are various additional support measures to break down language barriers through intensive language courses. These offers of extra language tuition do not lead to discrimination or segregation in practise. There are no problems or public cases of "unequal treatment" known to the authors in this sense.

When drafting new laws or revising existing laws, the Liechtenstein Government also takes into account the provisions of ratified international agreements aimed at non-discrimination and the integration of foreign persons (e.g. Protocol No. 12 of the European Convention on Human Rights and the UNESCO Convention against Discrimination in Education).<sup>53</sup>

#### a) Pupils with disabilities

In Liechtenstein the general approach to education for pupils with disabilities does not raise problems.

#### Article 18 of the AEPD states:

 The State shall ensure that children and young people with disabilities receive early intervention and a basic training that is customized to their specific needs. Decisive are the provisions of the Act on School Education (ASE).

Law about the Convention on the Recognition of Higher Education, University Diplomas and Academic Degrees in the States of the European Region, link: <a href="https://www.gesetze.li/konso/1994059000">https://www.gesetze.li/konso/1994059000</a>

Integrationskonzept der Regierung Liechtenstein, 2010, link: <a href="http://www.integration.li/CFDOCS/cms/cmsout/index.cfm?u=1&GroupID=220">http://www.integration.li/CFDOCS/cms/cmsout/index.cfm?u=1&GroupID=220</a> &MandID=1&meID=156

- 2) The State promotes appropriate forms of training for pupils as well as adequate training and support for teachers to integrate children and young people with disabilities into regular schools. The rules of the Act on School Education and the Act on Teachers are decisive.<sup>54</sup>
- 3) The State shall further ensure that children and young people with disabilities receive vocational education with respect to their special needs, abilities and interests. The State can participate in the disability-related costs, provided they are not covered by insurance and other benefits.'

Based on these general duties to take specific needs of pupils with disabilities into account regarding their education, the Act on Vocational Training (AVT, Article 1c)<sup>55</sup> prohibits discrimination against people with disabilities in any area of vocational training. The specific needs of people with disabilities in respect of their pre-vocational training (in terms of basic education and training) have to be considered, based on Article 16 of the AVT, through the possibility of shortening or extending the training period. These are the two issues that are explicitly mentioned by the AVT.

The priority in the legal framework is to include disabled children within mainstream education. However, in practice, in many cases children and young people with disabilities — especially those with intellectual impairments — attend the Special Education Centre. <sup>56</sup> There they have the chance to attend a Special Education Day School, <sup>57</sup> which gives them individual tuition and prepares them for the professional world. There are also various other organisations that provide children, young people and adults with an interesting and varied programme that they can attend after school, during weekends and holidays. If possible, children are integrated into the regular schools and assistance by professionals is given in such cases.

Approximately 42 % of pupils with disabilities in Liechtenstein are taught and supported by the Special Education Day School per year (in 2016/2017 this amounted to 63 pupils). Approximately 51 % of all pupils with disabilities are integrated into the mainstream school system in Liechtenstein and the rest are taught in special needs schools abroad. After the given mandatory school years, there exists

<sup>&</sup>lt;sup>54</sup> Schulgesetz vom 15 Dezember 1971, LGBl. 1972 no. 7; Lehrerdienstgesetz vom 26. November 2003, LGBl. 2004 no 4.

<sup>&</sup>lt;sup>55</sup> Berufsbildungsgesetz (BBG) vom 13 März 2008, LGBI. 2008, no. 103.

<sup>&</sup>lt;sup>56</sup> Heilpädagogisches Zentrum, located in Schaan.

<sup>&</sup>lt;sup>57</sup> Sonderpädagogische Tagesschule.

only partial integration of pupils with disabilities into the post-compulsory school system in Liechtenstein.

#### b) Trends and patterns regarding Roma pupils

In Liechtenstein, there are no specific patterns existing in education regarding Roma pupils, such as segregation.

There are no specific problems that need to be addressed concerning Roma or other minorities. A Roma minority does not exist in Liechtenstein.

Is discrim	nination with regards to education prohibited in
	Judicial interpretation is required.
origin	The law says nothing about specific educational measures in relation to racial or ethnic origin.  Nevertheless the Constitution of the Principality of Liechtenstein includes the basic principle of equality. Article 27bis states that 'human dignity shall be respected and protected and that no one may be subjected to inhuman or degrading treatment or punishment'. Article 31 notes that 'all Liechtenstein citizens shall be equal before the law.'  Title of the law: Constitution of Liechtenstein (Verfassung des Fürstentums Liechtenstein)  Abbreviation: LC  Date of adoption: 05.10.1921  Entry into force: 05.10.1921  Latest amendments: LGBI. 2011, no. 594  Grounds protected: all (no listing of specific grounds)  Article: 27bis, 31
Religion or belief	
	The law says nothing about specific educational measures in relation to racial or ethnic origin.  Nevertheless the Constitution of the Principality of Liechtenstein includes the basic principle of equality. Article 27bis states that 'human dignity shall be respected and protected and that no one may be subjected to inhuman or degrading treatment or punishment.'

	Title of the law: Constitution of Liechtenstein	
	(Verfassung des Fürstentums Liechtenstein)	
	Abbreviation: LC	
	Date of adoption: 05.10.1921	
	Entry into force: 05.10.1921	
	Latest amendments: LGBI. 2011, no. 594	
	Grounds protected: all (no listing of specific grounds)	
	Article: 27bis, 31	
Disability	Yes.	
	Title of the Law: Act on Equality of People with	
	Disabilities (Behindertengleichstellungsgesetz)	
	Abbreviation: AEPD/BGIG	
	Date of adoption: 25.10.2006	
	Entry into force: 01.01.2007	
	Latest amendments: LGBI. 2016, no. 273	
	Grounds protected: Disability	
	Article: 10(1)	
Age	Judicial interpretation is required.	
	The law says nothing about specific educational	
	measures in relation to racial or ethnic origin.	
	Nevertheless the Constitution of the Principality of	
	Liechtenstein includes the basic principle of equality.	
	Article 27bis states that 'human dignity shall be	
	respected and protected and that no one may be	
	subjected to inhuman or degrading treatment or	
	punishment.'	
	Title of the law: Constitution of Liechtenstein	
	(Verfassung des Fürstentums Liechtenstein)	
	Abbreviation: LC	
	Date of adoption: 05.10.1921	
	Entry into force: 05.10.1921	
	Latest amendments: LGBI. 2011, no. 594	
	Grounds protected: all (no listing of specific grounds)	
Coverel	Article: 27bis	
Sexual	Judicial interpretation is required.	
orientation	The law cave nothing shout enesities adventional	
	The law says nothing about specific educational	
	measures in relation to racial or ethnic origin.	
	Nevertheless the Constitution of the Principality of	
	Liechtenstein includes the basic principle of equality.	
	Article 27bis states that 'human dignity shall be	
	respected and protected and that no one may be	

subjected to inhuman or degrading treatment or

punishment.'

Title of the law: Constitution of Liechtenstein

(Verfassung des Fürstentums Liechtenstein)

Abbreviation: LC

Date of adoption: 05.10.1921 Entry into force: 05.10.1921

Latest amendments: LGBI. 2011, no. 594

Grounds protected: all (no listing of specific grounds)

Article: 27bis

## 3.2.9 Access to and supply of goods and services which are available to the public (Article 3(1)(h) Directive 2000/43)

Article 283(1) of the Criminal Code states that a sentence of imprisonment of up to two years shall be imposed on any person or group of persons who refuses to provide a service offered by him or her to the general public on the grounds of race, language, nationality, ethnicity, religion or belief, gender, disability, age or sexual orientation, as this is regarded as discrimination. This prohibition is not further specified in the Criminal Code. In terms of practical application, the regulation focuses on services offered or provided in general to the public cannot be refused in individual cases to a person with reference to one of the above listed grounds.

The Constitution of the Principality of Liechtenstein includes the basic principle of equality. Article 27bis states that 'human dignity shall be respected and protected and that no one may be subjected to inhuman or degrading treatment or punishment.'

Regarding the ground of disability, the AEPD aims to eliminate and prevent discrimination against people with disabilities and covers therefore the access to and supply of goods and services within Article 2(1). It aims to guarantee equal participation by people with disabilities in the daily life of society. Nevertheless the AEPD does not include a specific provision to explicitly prohibit discrimination against people with disability regarding access to and supply of goods and services. Article 2(2) covers some exceptions from the general non-discrimination regulations in Article 2(1), e.g. privately offered goods and services, as far as they do not include specific items for people with disabilities, are excluded from the non-discrimination law (for example, if a beautician offers her services in a treatment room within her private building, the AEPD regulations regarding accessibility do

not apply).<sup>58</sup> Based on Article 2 of the AEPD it can be said that the production / sale (in terms of services) of goods that cannot be used by certain disabled people because of their impairment, cannot be treated as a form of discrimination. This also applies to the supply of such goods.

Article 9 of the Act on Health Insurance (*Krankenversicherungs-gesetz*) states that equal treatment regarding the access to and supply of goods and services must be given and that discrimination on grounds of age is not allowed.

### 3.2.9.1Distinction between goods and services available publicly or privately

In Liechtenstein national law only distinguishes between goods and services available to the public (e.g. in shops, restaurants, banks) and those only available privately (e.g. limited to members of a private association) as mentioned in Article 2(2) of the AEPD. This Article covers some exceptions from the general non-discrimination regulations in Article 2(1) as far as they are privately offered goods and services that do not include specific items for people with disabilities. Based on Article 2(1) it can be said that the production / sale (in terms of services) of goods that cannot be used by certain disabled people because of their impairment cannot be treated as a form of discrimination. This also applies to the supply of such goods.

Article 283 of the Criminal Code provides that it is a criminal offence to refuse an offered service intended for the public to a person or a group of persons on grounds of race, language, nationality, ethnicity, religion or belief, sex, disability, age or sexual orientation.

Article 2 of the AEPD states that all areas of life of people with disabilities are equally affected by the non-discrimination act. Exceptions to this general clause are listed in Article 2(2) of the AEPD and include: private offerings of goods and services that are not explicitly defined for people with disabilities; non-public buildings that fulfil specific conditions; private transportation and roads.

To capture differences in treatment on the grounds of age and disability relating to social insurance, one has to distinguish between obligatory and voluntary insurance. According to the Act on Health

<sup>&</sup>lt;sup>58</sup> Where such a service was offered in a building open to the public, the antidiscrimination prohibitions of the AEPD would apply.

Insurance (Art. 9),<sup>59</sup> insurance companies have to offer the obligatory benefits without consideration of the age and health of the applicant. For insurance benefits outside the obligatory regulations, insurance companies are free to define age limits and to exclude insurance for diseases from which the applicant has suffered in the past (Articles 8 and 9 of the Act on Health Insurance).

The Act on Company Personnel Plan (ACPP) (Article 3)<sup>60</sup> allows different treatment of employees in case of a disability. It releases employers from the obligation to implement an occupational pension for the individual employee if that employee is two-thirds disabled. Thus, unequal treatment is possible on grounds of disability. Nevertheless, Article 34 of the ACPP grants the employee the right to participate in the occupational pension scheme on his or her own behalf but without the obligation on the employer to contribute. People with a degree of disability of more than 60 % and of the official retirement age are given a 'helplessness allowance' in addition to the state pension (see Article 3bis of the Act of Supplementary Aid to the National Old Age and Widow's/Widower's Pension (ASANP) in combination with Article 67bis of the Act on the National Old Age and Widow's /Widower's Pension). The degree of disability, on the other hand, is defined and stated by the disability insurance.

Is discrimination with regards to access to and supply of goods prohibited in national law?		
Racial or ethnic	Judicial interpretation required.	
origin	Title of the Law: Criminal Code (Strafgesetzbuch) Abbreviation: StGB Date of adoption: 24.06.1987 Entry into force: 01.01.1989 Latest amendments LGBI. 2016 Nr. 161	

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<sup>&</sup>lt;sup>59</sup> Gesetz vom 24 November 1971 über die Krankenversicherung (KVG); LGBI. 1971, no 50.

Gesetz über die betriebliche Personalvorsorge (BPVG), LGBI. 1988, no. 12; https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formname=showlaw&lgblid=1988012000&version=5&search\_text=Betriebliche
Altersvorsorge&search\_loc=text&sel\_lawtype=conso&compl\_list=1&rechts\_ge\_biet=0&menu=0&tablesel=0&observe\_date=29.06.2016.

Gesetz über die Alters- und Hinterlassenenversicherung (AHVG), LGBI 1952, no. 29; https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formname=showlaw&lgblid=1952029000&version=10&search\_text=AHV&search\_loc=text&sel\_lawtype=conso&compl\_list=1&rechts\_gebiet=0&menu=0&tablesel=0&observe\_date=29.06.2016.

Grounds protected: race, language, national origin, ethnicity, religion or belief, gender, disability, age or sexual orientation Article: 283
Judicial interpretation required.
Title of the Law: Criminal Code (Strafgesetzbuch) Abbreviation: StGB
Date of adoption: 24.06.1987
Entry into force: 01.01.1989 Latest amendments LGBI. 2016 Nr. 161
Grounds protected: race, language, national origin, ethnicity, religion or belief, gender, disability, age or sexual orientation
Article: 283  Judicial interpretation required.
saarciai interpretation required.
Title of the Law: Act on Equality of People with Disabilities ( <i>Behindertengleichstellungsgesetz</i> ) Abbreviation: AEPD/BGIG Date of adoption: 25.10.2006
Entry into force: 01.01.2007
Latest amendments: LGBI. 2016, no. 273
Grounds protected: Disability Article: 2(1, 2)
Title of the Law: Criminal Code (Strafgesetzbuch) Abbreviation: StGB
Date of adoption: 24.06.1987 Entry into force: 01.01.1989
Latest amendments LGBI. 2016 Nr. 161
Grounds protected: race, language, national origin, ethnicity, religion or belief, gender, disability, age or
sexual orientation Article: 283
Yes, valid only in the insurance field.
Title of the Law: Act on Health Insurance
( <i>Krankenversicherungsgesetz</i> ) Abbreviation: AHI/KVG
Date of adoption: 24.11 1971
Entry into force: 01.01.1972
Latest amendments: LGBI. 2016 Nr. 02 Grounds protected: age / disability

	Article: 9		
	Judicial interpretation required.		
	Title of the Law: Criminal Code (Strafgesetzbuch) Abbreviation: StGB Date of adoption: 24.06.1987 Entry into force: 01.01.1989 Latest amendments LGBI. 2016 Nr. 161 Grounds protected: race, language, national origin, ethnicity, religion or belief, gender, disability, age or sexual orientation Article: 283		
Sexual	Judicial interpretation required.		
orientation	Title of the Law: Criminal Code (Strafgesetzbuch) Abbreviation: StGB Date of adoption: 24.06.1987 Entry into force: 01.01.1989 Latest amendments LGBI. 2016 Nr. 161 Grounds protected: race, language, national origin, ethnicity, religion or belief, gender, disability, age or sexual orientation Article: 283		
	Title of the Law: Criminal Code (Strafgesetzbuch) Abbreviation: StGB Date of adoption: 24.06.1987 Entry into force: 01.01.1989 Latest amendments LGBI. 2016 Nr. 161 Grounds protected: race, language, national origin, ethnicity, religion or belief, gender, disability, age or sexual orientation Article: 283		

Is discrimination with regards to access to and supply of		
services prohibited in national law?		
Racial	or	Judicial interpretation required.
ethnic		
origin		Title of the Law: Criminal Code (Strafgesetzbuch)
		Abbreviation: StGB
		Date of adoption: 24.06.1987
		Entry into force: 01.01.1989

	Latest amendments LGBI. 2016 Nr. 161 Grounds protected: race, language, national origin, ethnicity, religion or belief, gender, disability, age or sexual orientation Article: 283	
Religion or belief	Judicial interpretation required.	
Dellei	Title of the Law: Criminal Code (Strafgesetzbuch) Abbreviation: StGB Date of adoption: 24.06.1987 Entry into force: 01.01.1989 Latest amendments LGBI. 2016 Nr. 161 Grounds protected: race, language, national origin, ethnicity, religion or belief, gender, disability, age or sexual orientation Article: 283	
Disability	Judicial interpretation required.	
	Title of the Law: Act on Equality of People with Disabilities (Behindertengleichstellungsgesetz) Abbreviation: AEPD/BGIG Date of adoption: 25.10.2006 Entry into force: 01.01.2007 Latest amendments: LGBI. 2016, no. 273 Grounds protected: Disability Article: 2(1, 2)	
	Title of the Law: Criminal Code (Strafgesetzbuch) Abbreviation: StGB Date of adoption: 24.06.1987 Entry into force: 01.01.1989 Latest amendments LGBI. 2016 Nr. 161 Grounds protected: race, language, national origin, ethnicity, religion or belief, gender, disability, age or sexual orientation Article: 283	
Age	Yes, valid only in the insurance field.	
	Title of the Law: Act on Health Insurance (Krankenversicherungsgesetz) Abbreviation: AHI/KVG Date of adoption: 24.11 1971 Entry into force: 01.01.1972 Latest amendments: LGBI. 2016 Nr. 02	

Grounds protected: age / disability

Article: 9

Judicial interpretation required.

Title of the Law: Criminal Code (Strafgesetzbuch)

Abbreviation: StGB

Date of adoption: 24.06.1987 Entry into force: 01.01.1989

Latest amendments LGBI. 2016 Nr. 161

Grounds protected: race, language, national origin, ethnicity, religion or belief, gender, disability, age or

sexual orientation

Article: 283

Sexual orientation

Judicial interpretation required.

Title of the Law: Criminal Code (Strafgesetzbuch)

Abbreviation: StGB

Date of adoption: 24.06.1987 Entry into force: 01.01.1989

Latest amendments LGBI. 2016 Nr. 161

Grounds protected: race, language, national origin, ethnicity, religion or belief, gender, disability, age or

sexual orientation

Article: 283

Title of the Law: Criminal Code (Strafgesetzbuch)

Abbreviation: StGB

Date of adoption: 24.06.1987 Entry into force: 01.01.1989

Latest amendments LGBI. 2016 Nr. 161

Grounds protected: race, language, national origin, ethnicity, religion or belief, gender, disability, age or

sexual orientation

Article: 283

### 3.2.10 Housing (Article 3(1)(h) Directive 2000/43)

In Liechtenstein, national legislation in respect of disability prohibits discrimination in the following areas: housing as formulated in the Racial Equality Directive. There are no similar regulations that provide protection on the grounds of race and ethnic origin or any other grounds.

The national law on equality of people with disabilities (AEPD) covers housing within Articles 11 to 13. The AEPD protects people with disabilities by ensuring access to public buildings. To this end, the Government is obliged to consult the Office of Equality of Persons with Disabilities (see Art. 22 of the AEPD) as well as recognised organisations for people with disabilities (see Art. 31 of the AEPD), before formal approval for construction work in accordance with Art. 1 of the AEPD is granted.

Private housing areas with more than six apartments must also be accessible to people with disabilities and Article 14 of the AEPD states that residential buildings may only be subsidised if they are adaptable to provide accessibility (if they are not already accessible). Thus, the AEPD ensures accessibility but has no explicit provisions prohibiting discrimination in the field of housing. In respect of accessibility, the AEPD has an exception for private buildings with fewer than six apartments in a private housing area. For those buildings the AEPD prohibitions do not come into force and therefore a landlord of such a private building can refuse to rent his property to a disabled person on the grounds of disability. Furthermore, in such a situation, the legally defined measures for adaptations to building to make them accessible for people with disabilities do not apply.

Based on the integration concept of the Liechtenstein government<sup>62</sup>, migrants are not treated differently under anti-discrimination legislation in the field of housing. In 2016 61% of the migrants in Liechtenstein were from Switzerland, Austria or Germany. 24% of all migrants took residence for job purposes 69% of the migrants were allowed to take residence based on family reunification.<sup>63</sup> These persons have equal access to housing, no patterns of segregation in social housing are known to the authors. No major anti-discrimination case law involving migrants in the field of housing is known to the authors.

3.2.10.1Trends and patterns regarding housing segregation for Roma

In Liechtenstein there are no patterns of housing segregation and discrimination against the Roma.

64

<sup>&</sup>lt;sup>62</sup> Integrationskonzept, 2010, link: http://www.integration.li/CFDOCS/cms/cmsout/index.cfm?u=1&GroupID=220&MandID=1&meID=

<sup>&</sup>lt;sup>63</sup> Migrationsstatistik 2016, link: https://www.llv.li/files/as/migrationsstatistik-2016.pdf

There are no specific problems that need to be addressed concerning Roma since there is no Roma minority living in Liechtenstein. Turks, Kosovars and other foreigners living in Liechtenstein have the same status as Liechtenstein nationals with respect to different grounds of discrimination. Discrimination on grounds of race, ethnicity or nationality is generally forbidden in the Liechtenstein Constitution and in the penal legislation, though not stated clearly in the law regarding housing. In relation to housing segregation, the Convention on the Elimination of All Forms of Racial Discrimination states in Article 3 that the Contracting States Parties are obliged to avoid any actions of segregation based on discrimination.<sup>64</sup> Housing segregation does not occur in the largely rural areas of Liechtenstein.

Is discrim national la	ination with regards to housing prohibited in w?		
Racial or ethnic	No.		
origin	No specific regulations currently exist in relation to racial or ethnic origin.		
Religion or belief	No.		
	No specific regulations currently exist in relation to religion or belief.		
Disability	No.		
	No specific regulations currently exist.65		
Age	No.		
	No specific regulations currently exist in relation to age.		
Sexual	No.		
orientation			
	No specific regulations currently exist in relation to sexual orientation.		

<sup>&</sup>lt;sup>64</sup> Internationales Übereinkommen zur Beseitigung jeder Form von Rassendiskriminierung, LGBI 2000 Nr.80.

<sup>&</sup>lt;sup>65</sup> The AEPD ensures accessibility but has no explicit provisions prohibiting discrimination with regard to housing.

#### 4 EXCEPTIONS

### 4.1 Genuine and determining occupational requirements (Article 4)

In Liechtenstein national legislation provides for an exception for genuine and determining occupational requirements.

The AEPD (Article 10(3)) states, that exceptions from general antidiscrimination rules can be allowed if special skills, physical condition etc. are required for a job, thus potentially excluding people with disabilities from such jobs.

There are no such reservations for other grounds.

### Does national law provide an exception for genuine and determining occupational requirements?

Yes.

Title of the Law: Act on Equality of People with Disabilities

(Behindertengleichstellungsgesetz

Abbreviation: AEPD/BGIG Date of adoption: 25.10.2006 Entry into force: 01.01.2007

Latest amendments: LGBI. 2016, no. 273

Grounds protected: Disability

Article: 10(3)

### 4.2 Employers with an ethos based on religion or belief (Article 4(2) Directive 2000/78)

In Liechtenstein national law does not provide for an exception for employers with an ethos based on religion or belief. Apart from the ECHR,<sup>66</sup> there is no specific legislation dealing with discrimination against people in the case of employers with an ethos based on religion or belief. ECHR, like several other international treaties, is relevant to Constitutional Court decisions and thus can have an effect on decisions regarding discrimination.

In Liechtenstein, the Catholic Church still enjoys a special status by comparison with other religious communities. The current

European Convention on Human Rights (Europäische Menschenrechtskonvention), LGBI. 1982 no 60/1.

Government's efforts to establish a plan for disentangling the state and the church are a challenge.<sup>67</sup> There are no specific provisions or case law on this subject. Judicial interpretation is required to see how rather general provisions in the Constitution and in international treaties, e.g. the ECHR, are applicable. Currently, there is no public discussion on any clash of values, e.g. sexual orientation equality and freedom of religion, ongoing in Liechtenstein.

Religious institutions affecting employment in state funded entities

In Liechtenstein religious institutions are permitted to select people (on the basis of their religion) and to hire or to dismiss someone from a job when that job is in a state entity or in an entity financed by the state. Article 16(4) of the Constitution states that the respective church-related institutions are responsible for religious education in school. The funding is ensured by the state. Provisions on Catholic religion classes are stated in an agreement between the Liechtenstein Government and the Archdiocese Vaduz as of 21 January 2003. According to this agreement, the Catholic teachers are selected by the Catholic Church. They must have the necessary theological qualifications as well as pedagogical and didactical qualifications, and they must have church permission to teach Catholic religion classes. They are nominated by the church and appointed by the state.

So far there exists no case law on the potentially discriminatory selection of teachers of religion, but this area might become an issue in the future because there have been continuing efforts over many years to loosen the close ties between church and state. In autumn 2012, the parliament debated both a new draft concordat with the Vatican and a new law on religion. In future, the trend for those religious communities officially recognised (by regulation) will be to place them on an equal footing. The new rules also include provision for the churches to be financed through a special tax (*Mandatssteuer*), and there will also be new rules covering religious instruction in schools. The negotiations between the communities of Liechtenstein and the Catholic Church regarding this issue have not been finalised in 2017 and are still ongoing.

<sup>&</sup>lt;sup>67</sup> Latest statement of the Government regarding 'disentangling the state and the church', (*Trennung von Staat und Kirche*) as of 6 April 2016: http://www.landtag.li/kleineanfragen.aspx?nid=4350&auswahl=4350.

Does national law provide an exception for employers with an ethos based religion or belief?

No.

## 4.3 Armed forces and other specific occupations (Article 3(4) and Recital 18 Directive 2000/78)

In Liechtenstein national legislation does not provide for an exception for the armed forces in relation to age or disability discrimination (Article 3(4), Directive 2000/78).

Liechtenstein abolished its armed forces in 1868. Since then Liechtenstein has focused on a neutral position with an independent and active foreign policy. Due to the fact that there are no armed forces in Liechtenstein, no discrimination can occur in this area.

#### 4.4 Nationality discrimination (Article 3(2))

a) Discrimination on the ground of nationality

In Liechtenstein national law includes exceptions related to difference of treatment based on nationality. Free movement of persons, one of the basic European freedoms, is restricted in Liechtenstein with respect to taking up residence. This is a crucial issue for Liechtenstein. The annually available number of residence permits is limited according to a special treaty between Liechtenstein and the European Union as a result of the access of Liechtenstein to the European Economic Area (EEA) in 1995. This special regulation was introduced because Liechtenstein already had a high share of foreigners among its resident population (as at the end of 2015 the proportion was 33.8) %). Following this agreement, the Liechtenstein Government differentiates between persons of Swiss and EEA nationality, and persons of third countries, when applying different procedures and quotas. This is also valid for integration requirements, e.g. family reunion. However, there is no discrimination between permanent residents with respect to a specific nationality. The specific regulations are laid down for persons with EEA and Swiss nationality in the Act on Free Movement of EEA Persons and Swiss citizens. 68 In respect of

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<sup>&</sup>lt;sup>68</sup> Gesetz über die Freizügigkeit für EWR- und Schweizer Staatsangehörige (PFZG), LGBI. 2009, no. 348.

persons with third country nationality, the Act on Foreigners (AF) regulates residency rights.<sup>69</sup>

In Liechtenstein, nationality (as well as citizenship) is not mentioned as a protected ground in a specific anti-discrimination law. The Constitution of Liechtenstein (*Verfassung des Fürstentum Liechtenstein*), the Act on Free Movement of EEA Persons and Swiss citizens (*Personenfreizügigkeitsgesetz*)<sup>70</sup> and the Act of Foreigners (*Ausländergesetz*) include specific regulations regarding nationality but no anti-discrimination provisions.

Article 283 of the Criminal Code states that, a person who publicly incites hatred or discrimination against a person or a group of persons on the grounds of nationality shall be punishable by imprisonment.

#### b) Relationship between nationality and 'race or ethnic origin'

Article 283 of the Criminal Code states that, a person who publicly incites hatred or discrimination against a person or a group of persons on the grounds of race or ethnic origin shall be punishable by imprisonment.

There is no regulation or definition within the Liechtenstein law that defines the relationship between 'nationality' and 'race or ethnic origin'. Therefore judicial interpretation is needed.

explicitly protected	Does the specialised body have an <u>explicit</u> mandate to deal with nationality discrimination?
Yes.	Yes.
Title of the Law: Criminal Code (Strafgesetzbuch) Abbreviation: StGB Date of adoption: 24.06.1987 Entry into force: 01.01.1989	The Association for Human Rights in Liechtenstein (Verein für Menschenrechte, VMR) deals with migration and integration. Therefore one of its concerns is the equal treatment of residents in Liechtenstein regardless of their
Latest amendments LGBI. 2016 Nr. 161	nationality or ethnic origin.  If not, does it do so in practice?-

<sup>&</sup>lt;sup>69</sup> Gesetz vom 17 September 2008 über die Ausländer (Ausländergesetz; AuG), LGBI. 2008, no. 311.

<sup>&</sup>lt;sup>70</sup> This Act is part of the national law in Liechtenstein.

Art. 283	
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### 4.5 Work-related family benefits (Recital 22 Directive 2000/78)

#### a) Benefits for married employees

In Liechtenstein it cannot be determined whether benefits given only to those employees who are married are unlawful as there are no legal provisions or case law dealing with benefits provided by an employer to employees in respect of their partners.

However, taking into account the high importance of the freedom of contracts in Liechtenstein, one might assume that such benefits are lawful. Thus, for instance, it is likely that benefits for extra holiday leave only for married couples would not be interpreted as discriminating against others. However, the law is silent on this subject and judicial interpretation would be required. In the state administration, marriage and registered partnerships are treated equally in relation to such benefits. This is not necessarily the case for other employers, namely employers in the private sector.

According to Article 2b of the ACPP<sup>71</sup> benefit claims from a company pension scheme must be treated equally in respect of registered partnerships and married persons, based on the Act on Civil Union for Same-Sex Couples (ACUSSC).<sup>72</sup>

#### b) Benefits for employees with opposite-sex partners

In Liechtenstein it would most likely constitute unlawful discrimination if an employer were only to provide benefits to those employees with opposite-sex partners. Due to the ACUSSC, discrimination on grounds of sexual orientation must be interpreted as unlawful, although it is not explicitly stated in the law and is thus dependent on judicial interpretation. Hence, benefits cannot be confined to opposite-sex partners. The principle of equality of same-sex partnerships and opposite-sex partnerships (e.g. married couples) is stated in various acts covering special issues, such as the Act on the Pension Scheme

Gesetz vom 20 Oktober 1987 über die betriebliche Personalvorsorge (BPVG); LGBI 1988, no. 12.

<sup>&</sup>lt;sup>72</sup> Gesetz über die eingetragene Partnerschaft gleichgeschlechtlicher Paare (PartG), LGBI. 2011, no. 350.

for Public Servants (APPS Article 3a)<sup>73</sup> or the Act on the National Old Age and Widow's/Widower's Pension (NOWP Article 54bis),<sup>74</sup> which entered into force after the enactment of the ACUSSC.

Whether or not different treatment is lawful would require judicial interpretation. There exists no case law on this subject so far.

#### 4.6 Health and safety (Article 7(2) Directive 2000/78)

a) Exceptions in relation to disability and health/safety

In Liechtenstein there are no exceptions to the prohibition of direct discrimination on the ground of disability for reasons related to health and safety known to the authors.

Does national law provide an exception for health and safety in relation to disability?

No.

## 4.7 Exceptions related to discrimination on the ground of age (Article 6 Directive 2000/78)

#### 4.7.1 Direct discrimination

In Liechtenstein national law does not provide an exception for direct discrimination on age. Different treatment, based on age, in some specific areas is admitted by law (see section 4.7.1 a below).

a) Justification of direct discrimination on the ground of age

Before the revised Criminal Code discrimination on the grounds of age was not prohibited. Now, Art. 283 of the Criminal Code says, that any person who publicly incites hatred or discrimination against a person or group of persons on grounds of age shall be punishable by imprisonment for up to two years.

Nevertheless, there is no case law in 2017 known to the authors referring to this issue.

<sup>74</sup> Gesetz vom 14 Dezember 1952 über die Alters- und Hinterlassenenversicherung (AHVG), LGBI. 1952, no. 29.

<sup>&</sup>lt;sup>73</sup> Gesetz vom 20 Dezember 1988 über die Pensionsversicherung für das Staatspersonal (Pensionsversicherungsgesetz; PVG), LGBL. 1989, no. 7.

## b) Permitted differences of treatment based on age

In Liechtenstein, national law neither explicitly permits nor prohibits differences of treatment based on age for any activities within the material scope of Directive 2000/78. Although there is no general prohibition of discrimination on the grounds of age, some specific agerelated regulations exist, for example:

- the special protection of children (the Liechtenstein Act on Children and Youth (ACY)<sup>75</sup> as well as the regulation on Special Provisions for the Protection of Young Employees);<sup>76</sup>
- the Decree on the Organisation of the Police (Article 56), which states that, in general, a candidate for the police must not be older than 35 years;
- the Act on Foreigners (Article 13e)<sup>77</sup> states that an application for a residence and working permit can be refused if various factors including the age of the applicant suggest that the applicant might not be able to achieve long-term integration into society and the world of work, according to Article 41 of the Act on Foreigners.
- c) Fixing of ages for admission or entitlements to benefits of occupational pension schemes

In Liechtenstein, national law allows occupational pension schemes to fix ages for admission to the scheme or entitlement to benefits, taking up the possibility provided for by article 6(2).

The ACPP (Act on Company Personnel Pension) states in Articles 3(2) and  $4(1)(c)^{78}$  that insurance is mandatory for employees who fulfil the following criteria:

- They are insured through the occupational pension fund (AHV, IV);
- Their annual salary reaches at least two thirds of the maximum pension from the occupational pension fund;

<sup>75</sup> Kinder- und Jugendgesetz vom 10 Dezember 2008 (KJG), LGBI. 2009, no. 29.

Verordnung vom 22 März 2005 zum Arbeitsgesetz (ArGV V) (Sonderbestimmungen über den Schutz der jugendlichen Arbeitnehmer), LGBI. 2005, no. 69.

Gesetz vom 17 September 2008 über die Ausländer (Ausländergesetz; AuG), LGBI. 2008, no. 311.

<sup>&</sup>lt;sup>78</sup> Gesetz vom 20 Oktober 1987 über die betriebliche Personalvorsorge (BPVG); LGBI 1988, no. 12.

- in the case of old age pension: a minimum age of 23 years, if the employment is not limited in time (i.e. temporary);
- in the case of disability pension: a minimum age of 17.

# 4.7.2 Special conditions for young people, older workers and persons with caring responsibilities

In Liechtenstein there are special conditions set by law for older and younger workers in order to promote their vocational integration. Positive measures are frequently taken to support younger or older people in regard to their opportunities in the labour market. Such conditions are found in the provisions on the protection of young employees based on the regulation (*Verordnung*) to the Act on Employment (regulation on Special Provisions for the Protection of Young Employees, LGBI. 2005 no. 69). According to this regulation, the employment of children (*Kinder*, i.e. persons below 16 years), and young persons (*Jugendliche*, i.e. persons below 18 years) who attend school, is forbidden. Exceptions can be permitted. There are numerous provisions concerning the exclusion of special employment duties (e.g. dangerous work) as well as working hours, rest time, night work etc.

The Office of Vocational Training and Career Counselling<sup>79</sup> is mainly active in advising older persons on finding employment and/or educational training. In addition, the Office of Education supports young people who fulfil certain criteria with scholarships.<sup>80</sup> There are no further special conditions known to the authors.

In Liechtenstein, people with disabilities who do not live in residential facilities are predominantly cared for within the family. Such care is mostly provided on a voluntary basis by relatives and has not yet been legally regulated.

# 4.7.3 Minimum and maximum age requirements

In Liechtenstein there are no exceptions permitting minimum and/or maximum age requirements in relation to access to employment (notably in the public sector) and training. Minimum and maximum age requirements are not regulated by the legislation as long as it is not child labour.

<sup>&</sup>lt;sup>79</sup> Amt für Berufsbildung und Berufsberatung (ABB): http://www.llv.li/#/1757.

<sup>80</sup> Schulamt (SA): http://www.llv.li/#/11631/schulamt.

#### 4.7.4 Retirement

### a) State pension age

In Liechtenstein there is a state pension age, at which individuals must begin to collect their state pension. The state-imposed and generally applicable, pensionable retirement age is 65 for women as well as for men (Article 36 of the NOWP). If an individual wishes to work longer, the pension can be deferred. According to Article 74 of the NOWP, it is possible to work until the maximum age of 70.

On the other hand it is also possible to draw the pension at a maximum of four years in advance by accepting fixed reductions in the monthly payable amount (Article 73 of the NOWP) or to defer the pension for a maximum of 5 years (ending at the age of 70), and receiving a higher pension afterwards. Thus, according to Articles 73 and 74 of the NOWP, an individual can collect state pension (which is a certain pension share of the full amount) and still work.

There is no specific case law in Liechtenstein known to the authors in respect of the directive requirements on unlawful discrimination.

## b) Occupational pension schemes

In Liechtenstein there is a legally defined age when people can begin to receive payments from occupational pension schemes and other employer-funded pension arrangements. The pension age is defined by Article 8 of the ACPP<sup>81</sup> and corresponds to the above mentioned pension age for state pension. Based on the same regulation as for the state pension age, an individual who wishes to enter into retirement earlier than the stated pension age can draw the pension in advance. Early retirement by law can start four years before reaching the legally defined pension age. Occupational pension schemes are free to prolong this period according to their statutory retirement regulations. Thus, they can offer their insurance holders an earlier pension age by contract. Such early retirement has the consequence that the pension is paid at a reduced rate.

If an individual wishes to work longer, payments from such occupational pension schemes can be deferred and through the longer

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<sup>&</sup>lt;sup>81</sup> Gesetz vom 20 Oktober 1987 über die betriebliche Personalvorsorge (BPVG); LGBI 1988, no. 12.

working and pension-contribution period, the future pension payments increase.

There is no specific case law in Liechtenstein known to the authors in respect with the directive requirements on unlawful discrimination.

### c) State imposed mandatory retirement ages

In Liechtenstein there is a state-imposed mandatory retirement age. The state-imposed retirement-age is 65 for all sectors and regardless of gender. It is possible, however, to draw a pension from a maximum of four years earlier (Article 73 of the NOWP) or to extend the working period up to the age of 70 (Article 74 of the NOWP). In both cases the choice of doing so is generally up to the employee. Nevertheless in terms of working longer, the employee needs an employer who supports the adjustment in the sense of employing the person longer. Within the last five years there has been a political discussion on changing the age of retirement for economic and demographic reasons. The discussion is still ongoing and focuses primarily on the state pension fund. European developments in this area might influence relevant national regulation in the future.

## d) Retirement ages imposed by employers

The retirement age is defined by Article 8 of the ACPP and corresponds to the above mentioned retirement age for state pension. Thus, Liechtenstein national law does not permit employers to define different pension ages by contract and/or collective bargaining and/or unilaterally in relation to the company pension schemes.

Employers, both public and private, have the right to set specific retirement ages for their specific company pension schemes in the sense of early retirement with payment deductions etc. as a voluntary – and therefore positive – option for the employee. Nevertheless, the

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Interviews with H.S.H. Prince Hans-Adam II: 2013 - <a href="http://www.vaterland.li/index.cfm?ressort=home&source=lv&id=21429">http://www.vaterland.li/index.cfm?ressort=home&source=lv&id=21429</a>; 2018 - <a href="http://www.vaterland.li/liechtenstein/politik/fuerst-hans-adam-ii-mit-leserbrief-zu-pensionsalter;art169,316652">http://www.vaterland.li/liechtenstein/politik/fuerst-hans-adam-ii-mit-leserbrief-zu-pensionsalter;art169,316652</a>

<sup>&</sup>lt;sup>83</sup> Letter to The head of government, 10/2012 (copy link into Web browser): <a href="http://www.llv.li/files/srk/pdf-llv-rk">http://www.llv.li/files/srk/pdf-llv-rk</a> stellungnahme PV Freie%20Liste.pdf. Article in the local daily newspaper, 01/2013: <a href="http://www.vaterland.li/index.cfm?ressort=liechtenstein&source=lv&id=21429">http://www.vaterland.li/index.cfm?ressort=liechtenstein&source=lv&id=21429</a>

minimum and the maximum age of retirement must be in line with the age given by law.

### e) Employment rights applicable to all workers irrespective of age

Age is not defined as a permissible reason for dismissal in national law. Furthermore, there is no upper age limit for protection against unfair dismissal. Employers can impose retirement at the pension age of 65 without liability for unfair dismissal. Thus, even if the employee wishes to work longer (prolong the pension age of 65 to 70), there is no legal binding condition on the employer to do so. The relevant provisions apply to all workers irrespective of their age.

# f) Compliance of national law with CJEU case law

In Liechtenstein, national legislation is not in line with the CJEU case law on age regarding compulsory retirement.

Directive 2000/78 prohibits discrimination on grounds of age in the field of employment and occupation. However, the directive does not preclude national measures that are necessary for the protection of very specific reasons, meaning that national legislature can provide, in certain cases, for differences of treatment based on age, and this will not, therefore, be treated as discrimination. The antidiscrimination legislation of Liechtenstein does not discrimination on the grounds of age and there are no relevant provisions regarding this. Different treatment in some specific areas based on age is not prohibited by law. Since age as a ground of discrimination is not explicitly stated in the law, discrimination on the ground of age does not need to be justified and unequal treatment in employment is therefore allowed, for instance by defining a minimum or a maximum age when hiring employees.

There is no national legislation aiming to control age discrimination or demanding proportionality in age requirements. Therefore it can be said that national legislation has not implemented the content and rationale of Directive 2000/78 regarding discrimination on the grounds of age. However, documented and practical treatment of age limits in employment in Liechtenstein comply with the CJEU case law (e. g. Liechtenstein police requirements profile<sup>84</sup> / Wolf CJEU 12 January 2012) and are therefore in line with Article 4.1 of Directive 2000/78.

<sup>84</sup> http://www.landespolizei.li/Polizeiberuf.aspx.

Does national	Judicial interpretation is required.
law allow for	
direct	Title of the Law: Criminal Code
discrimination	(Strafgesetzbuch)
on the ground	Abbreviation: StGB
of age	Date of adoption: 24.06.1987
(provide an	Entry into force: 01.01.1989
exception for	Latest amendments LGBI. 2016 Nr. 161
age)?	Article: 283
	Title of the law: Constitution of Liechtenstein
	(Verfassung des Fürstentums Liechtenstein)
	Abbreviation: LC
	Date of adoption: 05.10.1921
	Entry into force: 05.10.1921
	Latest amendments: LGBI. 2011, no. 594
	Article: 27bis
Do the	Judicial interpretation is required.
justifications	production in the production is a sequence of
for direct	As there is no specific anti-discrimination
discrimination	regulation about discrimination on grounds of
on the ground	age, no comparison with the directive is
of age comply	possible.
with the	
directive?	
Is there a	Yes.
State imposed	
mandatory	Title of the law: Act of National Old Age and
retirement	Widow's /Widower's Pension ( <i>Gesetz über die</i>
age?	Alters- und Hinterlassenenversicherung)
	Abbreviation: NOWP / AHVG
	Date of adoption: 14.12.1952
	Entry into force: 15.12.1952
	Latest amendments: LGBI. 2016, no. 230
	Grounds protected: age
	Article: 55
	/ 11 closes   33

# 4.7.5 Redundancy

a) Age and seniority taken into account for redundancy selection

In Liechtenstein national law does not permit age or seniority to be taken into account in selecting workers for redundancy. The antidiscrimination legislation of Liechtenstein does not explicitly define discrimination on the grounds of age. Nevertheless, Article 46 of the CCC<sup>85</sup> defines redundancy due to reasons based on personal attributes (age would be defined as a personal attribute in judicial interpretation)<sup>86</sup> as improper and therefore against the law.<sup>87</sup>

### b) Age taken into account for redundancy compensation

In Liechtenstein, national law provides compensation for redundancy in general, in line with the given anti-discrimination prohibitions. As age is not permitted by law to be taken into account in selecting workers for redundancy, no age-related redundancy compensation would be in line with the law. Thus, in the case of an improper redundancy based on personal attributes (age would be defined as a personal attribute in judicial interpretation based on Article 46 of the CCC) this would be classified as improper and therefore against the law.

# 4.8 Public security, public order, criminal offences, protection of health, protection of the rights and freedoms of others (Article 2(5), Directive 2000/78)

In Liechtenstein national law includes exceptions that seek to rely on Article 2(5) of the Employment Equality Directive. The below listed special regulations include exceptions that seek to rely on Article 2(5) of the Employment Equality Directive:

- the Liechtenstein Act on Children and Youth (ACY);<sup>88</sup>
- the bylaw on Special Provisions for the Protection of Young Employees;<sup>89</sup>
- the Decree on the Organisation of the Police; 90

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<sup>&</sup>lt;sup>85</sup> Allgemeines bürgerliches Gesetzbuch (ABGB), publiziert im ASW, LGBI.1967, no. 34.

Public statement of a Liechtenstein law firm: <a href="http://www.wanger.net/schuldrecht/items/wann-ist-eine-kuendigung-des-arbeitsvertrags-missbraeuchlich.html">http://www.wanger.net/schuldrecht/items/wann-ist-eine-kuendigung-des-arbeitsvertrags-missbraeuchlich.html</a>.

<sup>&</sup>lt;sup>87</sup> Allgemeines bürgerliches Gesetzbuch (ABGB), publiziert im ASW, LGBI.1967, no. 34.

<sup>88</sup> Kinder- und Jugendgesetz vom 10 Dezember 2008 (KJG), LGBI. 2009, no. 29.

<sup>&</sup>lt;sup>89</sup> Verordnung vom 22 März 2005 zum Arbeitsgesetz (ArGV V) (Sonderbestimmungen über den Schutz der jugendlichen Arbeitnehmer), LGBI. 2005, no. 69.

Verordnung vom 22 August 2000 über den Dienstbetrieb und die Organisation der Landespolizei (PolDOV); LGBI. 2000, no 195.

- the Act on Foreigners;91
- the Act of National Old Age and Widow's /Widower's Pension.92

There are no other provisions explicitly referring to these issues.

# 4.9 Any other exceptions

There are no other exceptions to the prohibition of discrimination (on any ground) provided by national law in Liechtenstein.

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<sup>&</sup>lt;sup>91</sup> Gesetz vom 17 September 2008 über die Ausländer (Ausländergesetz; AuG), LGBI. 2008, no. 311.

<sup>&</sup>lt;sup>92</sup> Gesetz vom 14 Dezember 1952 über die Alters- und Hinterlassenenversicherung (AHVG), LGBI.1952, no. 29.

# 5 POSITIVE ACTION (Article 5 Directive 2000/43, Article 7 Directive 2000/78)

a) Scope for positive action measures

In Liechtenstein, positive action in respect of disability is permitted in national law.

Basically only the AEPD, implementing Directive 2000/78, states that positive action is permissible and does not constitute discrimination. Article 4 on positive measures in the AEPD states: 'Specific measures to achieve equal participation of people with a disability in daily life within society are not considered to be discriminatory.' The AEPD allows for positive measures to integrate people with disabilities. However, most positive measures are soft law and Liechtenstein does not have any kind of quotas. Article 19 of the AEPD covers integration programmes for people with disabilities (education, employment, accommodation, transport, culture, sports) and Article 20 covers pilot projects of integration into work life. Within the AEPD other grounds are not covered. Additionally there are no similar definitions of positive action measures against discrimination based on religion or belief, age, racial or ethnic origin or sexual orientation in any other specific national law. This corresponds with the fact that there are no specific laws on these grounds of discrimination. Furthermore, there is no comprehensive anti-discrimination act in Liechtenstein, covering all grounds of discrimination. Positive action measures on grounds other than disability are not clearly stated in the law as a legal commitment. Nevertheless, measures have been implemented. These have mainly been communication campaigns, such as campaigns in relation to foreigners or old people. Such activities are directly supported by the government (via the integration department of the Immigration and Passport Office or the Office of Social Services), or indirectly by mandating private associations with such tasks.

The Association of Human Rights in Liechtenstein has the task, among other things, to raise public awareness of human rights and efforts to combat all forms of discrimination, in particular racial discrimination, by increasing public awareness, in particular through information and education and the use of all press organs.

b) Main positive action measures in place on national level

Articles 17 to 20 of the AEPD state that different measures in favour of people with disabilities may be supported. Article 19(3) of the AEPD<sup>93</sup> specifies that various programmes may be implemented and supported by the government, including programmes on vocational training and integration as well as on housing. Article 20 states that pilot projects on the integration of people with disabilities into the work environment may be supported by society. The term 'society' is not elaborated any further, but one can assume that it refers to the government and the municipalities, and perhaps to disability insurance and other public services. One of the measures – according to Article 20 – is financial support in order to adapt a workplace to the special needs of a person with disability.

There are additional measures in the field of education; this part of the act declares that the state will provide early intervention and basic education according to the Education Act, that the state supports special schools with special training for teachers, and that the state will make sure that these children and young people have a chance in the working world. Priority is given to the integration of people with disabilities into regular schools.

Liechtenstein Disability Insurance<sup>94</sup> (AHV-IV-FAK Liechtenstein) supports potential employment with various services, e.g. wage subsidies that motivate businesses to employ people with reduced work performance.

Measures are being taken to ensure that non-German-speaking Liechtenstein residents are provided with a high-quality and cost-effective service for German lessons, which are as far as possible adapted to the individual abilities and needs of the students. Currently no further major positive action measures related to migrants to promote their integration in employment are known to the authors.

Is positive action permitted by national law?	List the main recent positive action measures
Yes.	Broad social policy measures:
Title of the Law: Act on Equality of	Ground: disability
People with Disabilities	
(Behindertengleichstellungsgesetz)	

<sup>&</sup>lt;sup>93</sup> Gesetz vom 25 Oktober 2006 über die Gleichstellung von Menschen mit Behinderungen (Behindertengleichstellungsgesetz; BGIG), LGBI. 2006, no. 243.

94 AHV-IV-FAK Liechtenstein: <a href="http://www.ahv.li/leistungen/iv/berufliche-massnahmen/">http://www.ahv.li/leistungen/iv/berufliche-massnahmen/</a>.

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Abbreviation: AEPD/BGIG Date of adoption: 25.10.2006 Entry into force: 01.01.2007	Field: education, employment, housing, integration
Latest amendments: LGBl. 2016, no. 273 Grounds protected: Disability Article: 4	Quotas: no Ground: Field:
	Preferential treatment narrowly tailored: no Ground: Field:

#### **6 REMEDIES AND ENFORCEMENT**

# 6.1 Judicial and/or administrative procedures (Article 7 Directive 2000/43, Article 9 Directive 2000/78)

a) Available procedures for enforcing the principle of equal treatment

In Liechtenstein the following procedures exist for enforcing the principle of equal treatment.

Article 25 of the AEPD states that the civil courts (part of the ordinary courts) are the appropriate authority to decide upon complaints against discrimination on the ground of disability. Claims are adjudicated according to the CCP.

Complaints relating to the anti-discrimination provisions of the Criminal Code (race, language, national origin, ethnicity, religion or belief, gender, disability, age or sexual orientation) are also adjudicated by the ordinary courts in the first instance (Article 283 of the Criminal Code). <sup>95</sup> Claims based on the Convention on the Elimination of All Forms of Racial Discrimination, which came into force in Liechtenstein in 2000, can be brought to court in the same way as those claims based on national law, e.g. the AEPD.

Procedures for addressing discrimination are not the same for employment in the private sector and the public sector. In private disputes, the ordinary court is the first judicial authority, whereas in disputes between individuals and the public sector it is the Administrative Court (part of the public jurisdiction), followed by the Constitutional Court as the court of last instance.

The out-of-court settlement of disputes is regulated by Article 594 to 616 of the CCP. 96 Furthermore, in 2005 the Act on Mediation in Civil Law Cases (AMCLC) 97 entered into force. This law defines mediation and mediators as well as the rights and duties of mediators. Details concerning the necessary qualifications of a mediator are stated in the

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<sup>95</sup> Strafgesetzbuch (StGB), LGBI. 1988, no. 37.

Gesetz vom 10 Dezember 1912 über das gerichtliche Verfahren in bürgerlichen Rechtsstreitigkeiten (Zivilprozessordnung; ZPO), LGBI. 1912 Nr. 9/1.

<sup>&</sup>lt;sup>97</sup> Gesetz vom 15 Dezember 2004 über die Mediation in Zivilrechtssachen (Zivilrechts-Mediations-Gesetz; ZMG), LGBI. 2005 Nr. 31.

bylaw to the Act on Mediation in Civil Law Cases. 98 However, mandatory mediation in particular law cases has not yet been introduced. If this were to be implemented, it might open the way to making a complaint without the financial risk of undertaking a court process. However, there are no current discussions about such an extended use of mediation.

### b) Barriers and other deterrents faced by litigants seeking redress

There is no legal provision that requires the use of a lawyer when bringing a complaint before the court, although using a lawyer is probably helpful. Article 25 of the CCP states that court procedures can be carried out either in person or by a representative (e.g. a lawyer). Articles 63 to 73 of the CCP concern assistance for court trials (*Verfahrenshilfe*). Assistance has to be provided for persons if they are not able to finance a trial without this having a negative effect on their ability to feed themselves properly. This holds for anyone, not just for people with disabilities or other groups with specific characteristics.

The time schedule for court proceedings is regulated by particular acts, or, where that is not the case, the judge can decide on deadlines with respect to the needs and the character of the specific court case.

Since Liechtenstein is a very small country and all national judicial authorities are located in Liechtenstein, the travelling distances to the courts are very short.

# c) Number of discrimination cases brought to justice

In Liechtenstein there are no available statistics on the number of cases related to discrimination brought to justice.

Discrimination law cases that are prosecuted by national courts are not generally open to the public. Whether the case and the judgement are made open to the public depends on the court's decision. The main criteria for a court decision to be published or not are the interest of the public and the protection of the privacy of the parties involved.

# d) Registration of discrimination cases by national courts

Verordnung vom 12 April 2005 zum Gesetz über die Mediation in Zivilrechtssachen (Zivilrechts-Mediations-Verordnung; ZMV), LGBI. 2005, no. 71.

In Liechtenstein discrimination cases are not registered as such by national courts.

As stated under paragraph c above, no specific statistics on discrimination court cases are made public.

# 6.2 Legal standing and associations (Article 7(2) Directive 2000/43, Article 9(2) Directive 2000/78)

a) Engaging on behalf of victims of discrimination (representing them)

In Liechtenstein associations/organisations/trade unions are entitled to act on behalf of victims of discrimination if they have been mandated by the victim as a representative.

There are no discrimination case laws known to the author where this right has been exercised in 2017.

Article 25 of the AEPD states that court trials have to be carried out according to the Code of Civil Procedure (CCP), with the exception of the provision with respect to the burden of proof in Article 26. Basically the CCP states that court procedures can be carried out in person or by a representative (Article 25 of the CCP). The representative may be a lawyer, but the CCP (Articles 26 and 28) does not restrict the term to lawyers, and a representative can be any authorised, mandated person. There are no provisions with respect to the engagement of associations acting on behalf of a person raising a complaint. The mandating of a representative must be authorised by the person raising the complaint.

# b) Engaging in support of victims of discrimination

In Liechtenstein associations/organisations/trade unions are entitled to act in support of victims of discrimination under specific criteria.

The AEPD is silent about any regulation of associations entitled to act in support of victims of discrimination joining already ongoing proceedings. The Code of Civil Procedure (CCP) states in Articles 11, 17 and the following articles<sup>99</sup> that the admission of a third party to

85

<sup>&</sup>lt;sup>99</sup> Gesetz vom 10 Dezember 1912 über das gerichtliche Verfahren in bürgerlichen Rechtsstreitigkeiten (Zivilprozessordnung; ZPO), LGBl. 1912 Nr. 9/1 (copy link into Web browser);

participate or intervene in a case, makes the individual a party to the judicial proceeding. With the consent of the parties involved in the judicial case, the third party as intervener can even take the place of the party for whom he/she intervened.

# **Does national law provide for standing to act on behalf of victims?** Yes.

Title of the Law: Act on Equality of

People with Disabilities

(Behindertengleichstellungsgesetz)

Abbreviation: AEPD/BGIG Date of adoption: 25.10.2006 Entry into force: 01.01.2007

Latest amendments: LGBI. 2016, no. 273

Grounds protected: Disability

Article: 31

**Does national law provide for standing to act in support of victims?** Yes.

Title of the law: Code of Civil Procedure

(*Zivilprozessordnung*) Abbreviation: CCP/ZPO

Date of adoption: 10.12.1912 Entry into force: 11.12.1912

Latest amendments: LGBI. 2016, no. 405

Grounds protected: Unspecified

Article: 11 and 17

Claim on one's own behalf for discrimination on ground of disability in the fields of employment, accessibility of services and goods, education, integration.

Based on the general legal provision in the CCP, no specific fields are listed. Thus, one can assume that standing to act in support of victims is valid in the fields of employment,

accessibility of services and good, education and

integration.

# c) Actio popularis

In Liechtenstein national law allows, under specific conditions, associations/ organisations/ trade unions to act in the public interest on their own behalf, without supporting or representing a specific victim (actio popularis).

https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formname=showlaw&lgblid=1912009001&version=15&search\_text=bürgerlichen

Rechtsstreitigkeiten&search loc=text&sel lawtype=conso&compl list=1&recht s gebiet=0&menu=0&tablesel=0&observe date=29.06.2016.

Whether associations are allowed to act in the public interest on their own behalf depends on the relevant law. Article 31 and Articles 27 to 29 of the AEPD entitle associations for people with disabilities to make legal claims on their own behalf for accessibility provisions in public buildings, for accessibility of public roads and traffic areas, and for accessibility on public transport systems. There are preconditions, which are that such associations must be based in Liechtenstein and have been in existence for at least five years. They can make such claims in their own name (cf. paragraph 7e below).

In addition, according to the Act on the Constitutional Court (ACC), the Constitutional Court decides on the compatibility of laws and regulations (*Verordnung*) with the constitution and international treaties. Concerning regulations, inter alia, 100 or more individuals entitled to vote can demand a review of the provision by the Constitutional Court (Article 20 of the ACC) within one month following the publication of the respective regulation. Associations are not allowed to ask for such a review, but Article 20 of the ACC gives them the opportunity to collect the required number of signatures in order to have a regulation examined by the Constitutional Court.

The above mentioned provisions cover the review of regulations. Concerning the verification of the compatibility of laws and international treaties with the constitution, the right to demand a review by the Constitutional Court is restricted to other courts, to the government, municipalities, administrative bodies, or the constitutional court itself, depending on the case.

Is actio popularis permitted by national law in discrimination cases?	If not, is it permitted in areas other than discrimination?
Yes	-
Title of the Law: Act on Equality of People with Disabilities (Behindertengleichstellungsgesetz) Abbreviation: AEPD/BGIG Date of adoption: 25.10.2006 Entry into force: 01.01.2007 Latest amendments: LGBI. 2016, no. 273	

Gesetz vom 27 November 2003 über den Staatsgerichtshof (StGHG), LGBI. 2004, no. 32.

Grounds protected: Disability Article: 31	
Yes.	-
Title of the law: Act on the Constitutional Court (Staatsgerichtsh Abbreviation: ACC/StGHG Date of adoption: 27.11.2003 Entry into force: 20.01.2004 (announcement) Latest amendments: LGBI. 2016, no. 410 Grounds protected: all (no listing of specific grounds) Article: 20 (Associations are not allowed to ask reviews, but Art. 20 of the ACC gives them the opportunity to collect the required number of signatures in order	for
to have a regulation examined by the Constitutional Court.)	

## d) Class action

In Liechtenstein national law allows organisations/trade unions to act in the interest of more than one individual victim (*class action*) for claims arising from the same event.

Class action is possible under Liechtenstein law but there is no case known to the authors regarding discrimination, regardless of the ground. There are no specific provisions regarding class action in the sense of a concentrated process filed by an association on behalf of a group of identifiable individuals affected by the same discrimination. However, referring to Articles 11 and 25 of the CCP, <sup>101</sup> joint claimants (*Streitgenossen*), with or without a legal representative, are generally possible in case law. However, certain conditions have to be fulfilled. These are:

Gesetz vom 10 Dezember 1912 über das gerichtliche Verfahren in bürgerlichen Rechtsstreitigkeiten (Zivilprozessordnung; ZPO), LGBI. 1912 Nr. 9/1.

- the claimants must form a legal community with respect to the subject of litigation or they must be entitled in law or in fact on the same grounds;
- the claims of the claimants must be based on similar matters of law or facts which form the subject-matter of the dispute and at the same time allocates jurisdiction to the court for each individual claimant.

In this sense class actions are possible, but there is as yet no case law or any case pending which relates to this issue.

Is class action permitted by national law in discrimination cases?	If not, is it permitted in areas other than discrimination?
Yes.	-
Title of the law: Code of Civil Procedure	
(Zivilprozessordnung)	
Abbreviation: CCP/ZPO	
Date of adoption: 10.12.1912	
Entry into force: 11.12.1912	
Latest amendments: LGBI. 2016, no.	
405	
Grounds protected: Unspecified	
Article: 11 and 25	

# 6.3 Burden of proof (Article 8 Directive 2000/43, Article 10 Directive 2000/78)

In Liechtenstein, national law requires a full shift of the burden of proof from the complainant to the respondent in cases of direct and indirect discrimination as well as harassment. In terms of reasonable accommodation the AEPD lists disproportional burdens in Article 7 (please see chapter 2.6 (b) above). The shift in the burden of proof applies also to cases concerning reasonable accommodation.

Article 26 on burden of proof in the AEPD states that:

- 1) When a person claims to be discriminated against according to Arts. 5 to 10, this person shall make this claim credible.
- 2) With reference to direct discrimination, it is obligatory on the defendant to prove that it is more likely in consideration of all circumstances that another reason claimed by him was crucial for the difference in treatment.

3) When citing a reference to harassment as well as indirect discrimination, it is obligatory on the defendant to prove that in consideration of all circumstances it is more likely that the facts substantiated by him are truthful.'

There has been hardly any case law regarding discrimination. There has not been a full shift of the burden of proof in those cases where information is publicly available.

Does national law provide for a shift of the burden of proof in discrimination cases?	
Yes.	Yes.
Title of the Law: Act on Equality of People with Disabilities (Behindertengleichstellungsgesetz) Abbreviation: AEPD/BGIG Date of adoption: 25.10.2006 Entry into force: 01.01.2007 Latest amendments: LGBI. 2016, no. 273 Grounds protected: Disability Article: 26	The rules of the national law can be seen as in line with the provisions of the directives.

# 6.4 Victimisation (Article 9 Directive 2000/43, Article 11 Directive 2000/78)

In Liechtenstein there are legal measures of protection against victimisation. The AEPD states that any adverse consequence as a reaction to a complaint or similar proceedings, in compliance with the principle of equal treatment on grounds of disability (as defined by the AEPD) is forbidden. The complainant must not be penalised in response to a complaint or to the launching of a legal process to secure a ban on discrimination. Similarly, anyone who appears as a witness or informant in court proceedings, or who supports a person affected by discrimination, must not be penalised or disadvantaged (Article 23(4) of the AEPD).

Does national law include protection	
against victimisation in employment	extend to areas outside
discrimination cases?	employment?

Yes.

Title of the Law: Act on Equality of

People with Disabilities

(Behindertengleichstellungsgesetz)

Abbreviation: AEPD/BGIG Date of adoption: 25.10.2006

Latest amendments: LGBI. 2016, no.

273

Entry into force: 01.01.2007 Grounds protected: Disability

Article: 23(4)

Yes

Protection against victimisation in discrimination cases based on disability is granted by Article 5 of the

**AEPD** 

# 6.5 Sanctions and remedies (Article 15 Directive 2000/43, Article 17 Directive 2000/78)

a) Applicable sanctions in cases of discrimination – in law and in practice

Article 283(1) of the Criminal Code states that a person who publicly incites hatred or discrimination against a person or a group of persons on the grounds of race, language, national origin, ethnicity, religion or belief, gender, disability, age or sexual orientation shall be punishable by imprisonment up to two years.

Likewise, under the Criminal Code, anyone who publicly disseminates ideologies aimed at the systematic degradation or defamation of persons on account of their race, language, nationality, ethnicity, religion or belief, sex, disability, age or sexual orientation is punishable.

Article 23(1) of the AEPD states that in any case the person concerned is entitled to restitution of any financial losses incurred, and to compensation for the personal detriment suffered. The victim can also request an injunction to ban or prevent the threat of future discrimination or to eliminate existing discrimination (Article 23(2)). In assessing the extent of compensation for the immaterial injury, the length of the period of discrimination, the seriousness of the act, the extent of the detriment and whether there has been multiple discrimination, must be taken into account in particular (Article 23(3)). In case of a valid claim of discrimination on the ground of disability regarding reasonable accommodation, the court may order the defendant to carry out specific measures to fulfil their duty to provide reasonable accommodation.

## b) Ceiling and amount of compensation

Article 23(1) of the AEPD (discrimination on grounds of disability) states that, in any case the person concerned is entitled to restitution of any financial losses incurred, and to compensation for the personal detriment suffered. No limit is stated in the law.

### c) Assessment of the sanctions

Regarding the Act on Equality of People with Disabilities and the Act on Equality between Women and Men it can be said that the available sanctions are likely to be effective and proportionate as required by the directives. As there is no data available regarding the effectiveness or proportionality of the given sanctions and as almost no case law in this regard exists, it is not possible to give a final assessment as to whether the sanctions are dissuasive or not. So far, a very low number of victims actually bring their cases to court and even if they do so, there is no public data available about the details of the case and the ruling.

Article 23(1) of the AEPD (discrimination on grounds of disability) states that the person concerned is entitled in any case to restitution of any financial losses incurred and to compensation for the personal detriment suffered. No limit is stated in the law. Article 23(3) lists the criteria for evaluating the amount of non-pecuniary damages.

There are no provisions on the maximum amount of compensation with respect to other grounds of discrimination.

Can sanctions,	Yes.
as foreseen by	
national law,	Title of the Law: Act on Equality of People with
be considered	Disabilities (Behindertengleichstellungsgesetz)
as effective?	Abbreviation: AEPD/BGIG
	Date of adoption: 25.10.2006
	Entry into force: 01.01.2007
	Latest amendments: LGBI. 2016, no. 273
	Grounds protected: Disability
	Article: 23(1 to 3)
Can sanctions,	Yes
as foreseen by	
national law,	Title of the Law: Act on Equality of People with
be considered	Disabilities (Behindertengleichstellungsgesetz)
	Abbreviation: AEPD/BGIG

as proportionate?	Latest amendments: LGBI. 2016, no. 273 Grounds protected: Disability
Can sanctions, as foreseen by national law, be considered as dissuasive?	Article: 23(1 to 3) Yes.  Title of the Law: Criminal Code (Strafgesetzbuch) Abbreviation: StGB Date of adoption: 24.06.1987 Entry into force: 01.01.1989 Latest amendments LGBI. 2016 Nr. 161 Grounds protected: race, language, national origin, ethnicity, religion or belief, gender, disability, age or sexual orientation
	, , , , , , , , , , , , , , , , , , , ,

Do sanctions	Yes
comprise the	
payment of	Title of the Law: Act on Equality of People with
compensation	Disabilities (Behindertengleichstellungsgesetz)
according to	Abbreviation: AEPD/BGIG
national law?	Date of adoption: 25.10.2006
	Entry into force: 01.01.2007
	Latest amendments: LGBI. 2016, no. 273
	Grounds protected: Disability
	Article: 23(1)
Is there a	No.
ceiling on	
damages	
according to	
national law?	

# 7 BODIES FOR THE PROMOTION OF EQUAL TREATMENT (Article 13 Directive 2000/43)

a)Body/bodies designated for the promotion of equal treatment irrespective of racial/ethnic origin according to Article 13 of the Racial Equality Directive

Given that Directive 2000/43 has not been transposed into Liechtenstein law, no "bodies" have been officially designated according to Article 13. Nevertheless, Liechtenstein has two main official institutions which are entrusted with tasks concerning disadvantage and discrimination in a broad spectrum.

The **Office of Equality of People with Disabilities**<sup>102</sup> was set up by the Government according to Article 22 of the AEPD after the act entered into force in 2007. The office is attached to the (private) Association of People with Disabilities and acts independently. The Office has the following tasks relating to integration and equality of people with disabilities:

- Submit recommendations or applications for action to the government;
- Advice public authorities and private individuals;
- Participate in the preparation of relevant legislation;
- Carry out public relations work to raise public awareness;
- Promoting social dialogue between employers and employees;
- Ensure cooperation with public and private institutions.

The Office of Equal Opportunities (*Stabsstelle für Chancengleichheit*) was created based on Article 22 of the AEWM<sup>103</sup> and regarded as the main administrative body covering the broadest spectrum of issues concerning disadvantage and discrimination. Since 2013, there were repeated demands from many non-governmental organisations for a comprehensive national anti-discrimination act and more efforts to strengthen the credibility of Liechtenstein's human rights policies, which included an independent Human Rights Institution. As a result, the **Association of Human Rights in Liechtenstein** (Verein für Menschenrechte, VMR)<sup>104</sup> was founded by 26 non-governmental organisations on 10 December 2016. The former Office of Equal

https://www.menschenrechte.li/category/ueber-uns/

<sup>&</sup>lt;sup>102</sup> Liechtensteiner Behinderten-Verband – Büro für Gleichstellung: http://www.lbv.li/Buero-Gleichstellung.php.

Gesetz vom 10 März 1999 über die Gleichstellung von Frau und Mann; Gleichstellungsgesetz; LGBl. 1999, no. 96.

<sup>&</sup>lt;sup>104</sup> Verein für Menschenrechte in Liechtenstein:

Opportunities was dissolved and its responsibilities were integrated into the new association. <sup>105</sup> The status of this association and the relevant legal provisions had been laid down in a new law, the the Law on the Association for Human Rights in Liechtenstein (Gesetz über den Verein für Menschenrechte in Liechtenstein; VMLG)<sup>106</sup>. This Act entered into force on 1 January 2017, and the association became operational from that day onward. The Association for Human Rights is the independent national human rights institution of the Principality of Liechtenstein in accordance with the United Nations Paris Principles of 1932. The association also has the function *of an independent ombudsman for children and young people.* Thus, the Ombudsman's Office of Children and Young Persons, based on the Act on Children and Youth (ACY)<sup>107</sup> continues to exist within the new Human Rights Association.

The new association acts independently from January 2017 onwards and brings together various tasks which before had been performed by different governmental offices and NGOs in Liechtenstein. These tasks are:

- Advising authorities and private individuals on human rights issues;
- Counselling people who feel violated in their rights and supporting victims of human rights violations;
- Inform the public about the human rights situation in Liechtenstein;
- Conducting investigations and recommending appropriate measures to authorities and private individuals;
- Giving opinions on draft laws and regulations and on the ratification of international conventions;
- Promoting dialogue and national / international cooperation with human rights bodies.

The Association for Human Rights in Liechtenstein also promotes a comprehensive national anti-discrimination act, covering all grounds. Due to the defined areas of responsibility of the Human Rights Association, there is theoretically a certain overlap with the tasks of the Office of Equality of People with Disabilities with regard to advising authorities and private organisations on issues of discrimination

95

<sup>&</sup>lt;sup>105</sup> As Directive 2000/43 has not been transposed in Liechtenstein, the body has not been officially designated in accordance with Article 13.

Gesetz vom 4. November 2016 über den Verein für Menschenrechte in Liechtenstein (VMRG), LGBI. 2016, no 504; link:

<a href="https://www.gesetze.li/konso/2016504000?search\_text=Menschenrechte&search\_loc=text&lrnr=&lgblid\_von=&observe\_date=07.02.2018">https://www.gesetze.li/konso/2016504000?search\_text=Menschenrechte&search\_loc=text&lrnr=&lgblid\_von=&observe\_date=07.02.2018</a>

<sup>&</sup>lt;sup>107</sup> Kinder- und Jugendgesetz vom 10 Dezember 2008 (KJG), LGBl. 2009, no. 29.

against people with disabilities. In practice, however, there is close coordination between the two associations, which has not yet led to any differences.

	100
Is there a	No <sup>108</sup> No.
specialised	
body explicitly	
designated to	
deal with	
racial and	
ethnic	
discrimination	
according to	
the	
requirements	
of Directive	
2000/43,	
article 13? (if	
there are	
several	
designated	
bodies, please	
repeat the	
template for	
each body)	
Is this	Yes.
specialised	
body also	Name of the body: Association for Human Rights in
competent to	Liechtenstein
deal with	Date of creation: 2016
grounds other	Date of designation as specialised body: 2016
than racial	Date of entry in function: 2017
and ethnic	General mandate: yes
origin?	Title of the Law: Law on the Association for Human
	Rights in Liechtenstein (Gesetz über den Verein für
	Menschenrechte)
	Abbreviation: VMLG
	Date of adoption: 04.11.2016
	Entry into force: 01.01.2017
	Latest amendments: LGBl. 2016, no. 504

 $<sup>^{108}</sup>$  Nobody has been officially designated but the Human Rights Association is the body dealing with discrimination on racial/ethnic origin in Liechtenstein.

	Currenda protected, burgers wights (wass law success
	Grounds protected: human rights (race, language, national origin, ethnicity, religion or belief, gender, disability, age or sexual orientation)  Article: 4
Is there any	Yes.
other national institution, in addition to the designated specialised body, also dealing with discrimination issues?	Name of the institution: Office of Equality of People with Disabilities Date of creation: 01/2007 Date of designation as specialised body: 2007 Date of entry in function: 2007 Protected grounds: disability General mandate: yes <sup>109</sup> Title of the Law: Act on Equality of People with Disabilities ( <i>Behindertengleichstellungsgesetz</i> ) Abbreviation: AEPD/BGIG Date of adoption: 25.10.2006 Entry into force: 01.01.2007 Latest amendments: LGBI. 2016, no. 273 Grounds protected: Disability Article: 22
	Yes.
	Name of the institution: Ombudsman Office of Children and Young Persons (as part of the Association of Human Rights in Liechtenstein, based on a different law) Date of creation: 10/2009 Date of designation as specialised body: 2009 Date of entry in function: 2009 Protected grounds: rights of children and young persons General mandate: yes Title of the Law: Act on children and youth (Kinderund Jugendgesetz) Abbreviation: KJG Date of adoption: 10.12.2008 Latest amendments: LGBI. 2016, no. 507

The Office of Equality of People with Disabilities has the legal mandate to promote equality between disabled and non-disabled people, eliminate discrimination in law and practice, providing corporate governance to the national authority in matters related to people with disabilities and acting as a central point of information and consulting for queries relating to disability issues in Liechtenstein.

Entry into force: 1.2.2009
Grounds protected: age
Article: 96 to 100

The Association for Human Rights in Liechtenstein is the body dealing with discrimination on racial/ethnic origin. This is based on Art. 4 of the Law on the Association for Human Rights in Liechtenstein (Gesetz über den Verein für Menschenrechte).

People from over 100 different countries live in Liechtenstein. Thus, the Liechtenstein population has a great diversity in linguistic, cultural and ethnic terms. In order to ensure continued co-existence on the basis of common fundamental values and the rule of law, the governmental Office of Social Services 110 promotes measures that

- contribute to intercultural tolerance in Liechtenstein;
- improve mutual understanding and respect;
- provide advice, support and information for migrants;
- promote participation in the social life of migrants and combat any discrimination, xenophobia and racism.

With the founding of the Association for Human Rights in Liechtenstein, the official tasks of the former Office of Equal Opportunities and the integration projects of the Office of Foreigners and Passports had been transferred to the Office of Social Services. Thus, the Office of Social Services act as the government's specialist unit for issues of integration and equal opportunities. It is responsible for integration agreements, integration courses, public information, campaigning and other activities for a successful integration of migrants in Liechtenstein. It is based on the Act on Foreigners. 111 In cases of discrimination on grounds of race, ethnicity or nationality the Office of Social Services refers to the Association of Human Rights in Liechtenstein.

b) Political, economic and social context for the designated body

The Association of Human Rights in Liechtenstein (including the Ombudsman Office of Children and Young Persons) is not just a nongovernmental organisation (NGO), as it was established according to the "Paris Principles". On the basis of these principles, the Association is recognised, promoted and reviewed as key actor in the

110 Link: https://www.llv.li/#/117687/chancengleichheit

implementation and monitoring of human rights at national level. Its most important characteristics are independence (financial, human resources, and a legal basis), sufficient resources and a broad mandate for the protection of human rights.

The Association of Human Rights in Liechtenstein is politically independent and denominationally neutral based on Article 3 of the Law on the Association for Human Rights in Liechtenstein (LGBI. 2016 No. 504). It acts on its own initiative, without any commitment to requirements and instructions of the government and other authorities or interest groups. In the spirit of plurality, the association involves all civil society forces in the promotion and protection of human rights.

The Association of Human Rights in Liechtenstein is financed by funds from the state (the given financial budget is CHF 350′000 (approx. € 300′000) per annum) and municipalities, membership fees, donations, income from its own contributions and other contributions. The own services include in particular the preparation of expert opinions and public literature, the organisation of training courses and seminars as well as consulting services. Thus, the association can acquire private funds.

By creating the Association of Human Rights through the Law on the Association for Human Rights in Liechtenstein, the government actively committed itself to promote and protect human rights and the civil society's demand for an independent contact and advice centre was met. Furthermore it transferred the long-standing international recommendation for an independent human rights association and thus strengthens the credibility of Liechtenstein's foreign policy on human rights.

The government proposed that a non-profit association should act as such an institution, politically independent and on its own initiative. The legal status and tasks of the association were established by law according to the Paris Principles of the United Nations.

The association was established in 2016 with a mandate to take up work from 01/2017 onward. Thus no comparison to previous years regarding budget increases etc. are possible. Cutbacks have not been a topic so far.

No evidence of recent political hostility to or interference in the governance of the Association of Human Rights in Liechtenstein, not any popular debate that is hostile to equality and diversity to the Association, nor evidence of budget increases or of budget cutbacks on the Association are known to the authors.

### Office of Equality of People with Disabilities

When the Disability Equality Act entered into force in January 2007, the Office of Equality of Persons with Disabilities was established as part of the non-governmental Association of Disabled Persons in Liechtenstein.

The office is politically independent and denominationally neutral. It acts on its own initiative, without any commitment to the requirements and instructions of the government and other authorities. In the spirit of plurality, it involves all civil society forces in the promotion of integration and equality of people with disabilities.

In accordance with the Disability Equality Act, the state is charged with promoting legal and factual equality of people with disabilities in all areas of life. Every year, the Ministry of Society awards prizes for innovative and sustainable ideas or projects to improve equal opportunities.

No evidence of recent political hostility to or interference in the governance of the Office of Equality of People with Disabilities, no evidence of budget increases or of budget cutbacks and no evidence of any popular debate that is hostile to equality and diversity to the Association are known to the authors.

## c) Institutional Architecture

The **Association of Human Rights in Liechtenstein** is recognised, promoted and reviewed as key actor in the implementation and monitoring of human rights at national level. It has a mandate as national human rights institution. In order to make better use of synergies, the tasks of the Ombudsman's Office of Children and Young People have been transferred to the Human Rights Association in 2017.

As the Association of Human Rights in Liechtenstein has a mandate as national human rights institution, staff resources and budget are not divided between different mandates. Based on the founding of the Association of Human Rights in Liechtenstein in December 2016, no assessment of the level of attention according to the anti-

discrimination or equality mandate in the work of the association can be made so far. The first half of the year of the association's existence was dominated by construction work and the second half of 2017 was the starting phase for content work.

Statements from NGOs and other human rights organisations, including the Council of Europe Commissioner for Human Rights pointed out, that the initiative of founding an Association of Human Rights in Liechtenstein with a national mandate was very much appreciated and welcome. The expectations regarding future visibility of the association, especially regarding its mandate for equality and non-discrimination, are high. The public expects a sustainable active role in terms of promoting and protecting human rights in Liechtenstein. Due to the fact that the association took up work in 2017 no assessment can be made so far.

The government mandated the private Association for People with Disabilities to set up the **Office of Equality of Persons with Disabilities**. The main task of the office is to advise public authorities and private individuals on the integration and equality of persons with disabilities and to assist in the drafting of legislation in so far as it is relevant to the integration and equality of persons with disabilities. Bus in cases of assistance of victims of disability discrimination, the Human Rights Association would be the right organization to deal with.

The Office of Equality of Persons with Disabilities has a clear focused mandate in relation to the integration and equality of persons with disabilities. Thus no splitting of staff or financial resources is a topic for the office.

The Office of Equality of Persons with Disabilities is a a very active and well known institution promoting the integration and equality of persons with disabilities in all areas of living in Liechtenstein. They are focusing on public relations work to raise public awareness and on developing and implementing projects in cooperation with public or private organisations for people with disabilities. The office is often contacted by private individuals for advice in relation with non-discrimination of persons with disabilities.

d)Status of the designated body/bodies – general independence

<sup>&</sup>lt;sup>112</sup> Link: <a href="https://www.menschenrechte.li/besuch-des-kommissars-fuer-menschenrechte-des-europarats-nils-muiznieks-beim-verein-fuer-menschenrechte/">https://www.menschenrechte.li/besuch-des-kommissars-fuer-menschenrechte-des-europarats-nils-muiznieks-beim-verein-fuer-menschenrechte/</a>

### i) Status of the body

In accordance with the Paris Principles of the United Nations, the legal status and tasks of the Liechtenstein **Association of Human Rights in Liechtenstein** have been enshrined in the Law on the Association of Human Rights in Liechtenstein. Further details are set out in the articles of the association. The legal form as an association guarantees the greatest possible independence. In addition, the association is a fundamentally democratic form of organization with equal rights and obligations for all members. The registration of the association in the commercial register is intended to ensure transparency.

The general assembly, which consists of all association members, appoints the board of directors for a period of four years. Re-election is permitted. The board of directors consists of 7 members. It is independent and its composition is balanced according to age, gender and origin. The members of the board of directors were selected on the basis of their professional competence in the areas of equal opportunities, non-discrimination, protection against violence and integration, as well as their expertise in international law and human rights. The aim was to strike a balance between practical experience and knowledge of the Liechtenstein situation as well as professional expertise and international experience.

The Human Rights Association has legally defined income types. These are

- a) state contributions;
- b) membership fees;
- c) private donations;
- d) income from own services.

Thus, the association can acquire private funds.

The Human Rights Association has a permanent office, which is supervised by the board of directors. The office is managed by a managing director who is responsible for the operational management of the Association. The managing director is appointed by the board of directors. The contract shall be preceded by a public invitation to

<sup>&</sup>lt;sup>113</sup> Statutes of the Association of Human Rights in Liechtenstein: https://www.menschenrechte.li/wp-content/uploads/2017/09/Statuten-VMR-definitiv.pdf

tender. The substantive work of the association is monitored by the board of directors.

An external auditor must audit the annual financial statements and balance sheet and prepare a written report to the board of directors on its findings for submission to the general assembly.

The **Office of Equality of People with Disabilities** is a non-governmental organisation. The office is part of the private self-help organisation for people with disabilities. The general assembly is the meeting of the association's members and the supreme organ of the association. The board of directors consists of 5 to 9 persons elected by the general assembly, who must also appoint the president and vice-president. All board functions are honorary and unpaid. The financial management of the association is carried out by the executive committee within the framework of a budget to be decided upon annually in advance.

In order to be able to offer the diverse services and activities, the organisation depends on volunteers, financial donations including legacies and inheritances, ordinary membership fees, and special collections within the association or public collections.

### ii) Independence of the body

The **Association of Human Rights in Liechtenstein** has a legal basis and a comprehensive mandate as well as an appropriate infrastructure and financing. These factors promise a considerable degree of independence vis à vis the government as the Association is only liable to the members<sup>114</sup>. The board members are selected on the basis of their professional competence in the areas of equal opportunities, non-discrimination, protection against violence and integration, as well as their expertise in international law and human rights.

Nevertheless, the institution's activities are financed mainly by financial contributions of the government. In order to avoid conflicts of interest, it was decided that the Human Rights Association has its own section in the national budget and the power to decide on the use of its financial resources on its own.

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<sup>&</sup>lt;sup>114</sup> Members of the Association of Human Rights in Liechtenstein can be either private persons, NGOs or other associations. In the latter two cases membership can be open to public.

The **Office** of **Equality** of **People** with **Disabilities** acts independently. Whether assistance can be provided depends on financial and staff resources. As a non-governmental organisation, the office is largely dependent on volunteers and financial donors.

### e)Grounds covered by the designated body/bodies

The **Association of Human Rights in Liechtenstein** has a broad mandate in promoting and acting in the implementation and monitoring of human rights at national level. It has a mandate as national human rights institution. The corresponding legal act does not explicitly list the grounds covered, instead it covers all areas of human rights and violation against them (e.g. equality between women and men, disability, migration and integration including race and ethnic origin, social disadvantages and sexual orientation). Nevertheless, the Association of Human Rights in Liechtenstein does not have a mandate to deal with integration agreements for migrants in Liechtenstein. The Office of Social Services is responsible for integration courses, public information, campaigning and other activities for the successful integration of migrants. However, in cases of discrimination on grounds of race, ethnicity or nationality the Office of Social Services refers to the Association of Human Rights in Liechtenstein.

The association was founded at the end of 2016 and started its work at the beginning of 2017. After the foundation activities had been completed, a strategy meeting was held in October 2017 to define the main topics of the future work of the association. Five situation analyses were carried out on disability rights, women's rights and equality between women and men, children's rights, foreigners' rights and social discrimination. Different fields of action have been identified which will serve as a basis for the activities of the association in 2018. These actions will be presented at the general meeting in spring 2018. Thus, no assessment of an adequate and appropriate expertise and attention given to each of these grounds by the Association of Human Rights in Liechtenstein can be made so far.

In September 2017, representatives of various organisations and authorities met under the leadership of the Association of Human Rights and Amnesty Liechtenstein to discuss issues in the field of asylum. The aim of this open dialogue, which has been in existence since 2014, is to strengthen cooperation between the different responsibility institutions, optimise procedures and develop a

common understanding of the challenges and opportunities in the field of asylum. Based on the public available information, discrimination issues in regard to migrants have not been an issue for discussion. Thus, this is not a priority for the association.

The **Office of Equality of People with Disabilities** has a mandate to focus on discrimination on grounds of disability. All other grounds of discrimination are not in the scope of the institution.

- f) Competences of the designated body/bodies and their independent and effective exercise
  - i) Independent assistance to victims

In Liechtenstein the designated bodies do have the competence to provide independent assistance to victims.

### a. Independence

The **Association of Human Rights in Liechtenstein** acts in an independent manner as an ombudsman, it can receive complaints from those affected and bring them to justice on their behalf. Since the association started its business, there has been no indication given, that the body does not exercise its competences in an independent manner. So far, political controversial issues have also been discussed and raised within the related government. So far, also political controversial issues have been discussed and raised with the related government organization, e.g. integration strategy of the government, but discrimination based on disability was not an issue). Furthermore the Association of Human Rights in Liechtenstein acts as a one-stop-contact center for those affected to turn for. It provide general information to victims of discrimination, it advises them about the legal situation and there possibilities, refers victims to the relevant institutions, etc.

The **Office of Equality of People with Disabilities** is run by the Liechtenstein Association of Disabled Persons, established within the meaning of Articles 246 et seq. of the Personal and Company Act (law of 20.1.1926) as a private Association. It provides general information about discrimination based on disability and refers in individual cases to the Association of Human Rights or any other relevant institution (e.g. Office of Aid for Victims of Criminal Offences).

The **Office of Aid for Victims of Criminal Offences** is part of the Office of Social Services, but is supposed to act independently (Article 9(1) AAVCO). It advises victims for free and supports victims by financial means. The office also assists victims at court trials.

#### b. Effectiveness

As a contact and information centre, the **Association of Human Rights in Liechtenstein** bundles knowledge and acts therefore as a one-stop-contact center for those affected to turn for. Since the time the office was installed, it uses its competences in an independent way. In terms of the quality of the work of the Association of Human Rights, no assessment can be made by the authors (no sufficient cases and actions due to the short time period).

The **Office of Equality of People with Disabilities** provides general information about discrimination based on disability and refers in individual cases to the Association of Human Rights or any other relevant institution (e.g. Office of Aid for Victims of Criminal Offences). It itself has no specific mandate to assist people with disabilities who have faced discrimination based on the ground of disability in financial or legal matters.

The **Office of Aid for Victims of Criminal Offences** provides assistance to victims. It advises victims for free and supports victims by financial means. The office also assists victims at court trials. There is no public available data about the effectiveness of the office and the number of cases they assists during a year.

All three organisations do have different tasks in supporting individuals and only the Human Rights Organisation and the Office of Aid for Victims of Criminal Offences advice and support victims of discrimination. There is no specific process or system in place on how these organisations interact with each other.

#### c. Resources

Within the **Association of Human Rights in Liechtenstein** and the **Office of Equality of People with Disabilities** there are no specific resources allocated to the competence of assistance to victims as no competence related budget has been setup so far. Thus, there is no particular financial budget or staff allocated to the competence of the body to assist victims of discrimination, that

competence is carried out under the general budget of the institution.

The **Office of Aid for Victims of Criminal Offences** is part of the Office of Social Services and therefore an official intuition of the public administration. No information about any shortcut in resources is known by the authors.

### ii) Independent surveys and reports

The **Association of Human Rights in Liechtenstein** states in its statues<sup>115</sup> that it has the task of carrying out investigations and can recommend suitable measures to authorities and private individuals. Associated with this, the association can carry out independent surveys, reports and expertise and publish them.

The **Office of Equality of People with Disabilities** prepares recommendations and applications based on issues from affected persons with disabilities to arrange better situations for persons with disabilities. Within this task, the office can conduct independent surveys or reports.

## a. Independence

Based on the given material, reports and surveys produced by the **Association of Human Rights in Liechtenstein**, it can be said, that the association produces surveys and reports in an independent manner without influence from the government or governmental organisations.

The **Office of Equality of People with Disabilities** places orders to conduct surveys or reports with independent third parties who have the competence and experience in the execution of such orders. This ins mainly based on the fact, that the office itself has limited resources.

#### b. Effectiveness

<sup>&</sup>lt;sup>115</sup> Statutes of the Association of Human Rights in Liechtenstein, link: <a href="https://www.menschenrechte.li/wp-content/uploads/2017/09/Statuten-VMR-definitiv.pdf">https://www.menschenrechte.li/wp-content/uploads/2017/09/Statuten-VMR-definitiv.pdf</a>

Based on the founding of the **Association of Human Rights in Liechtenstein** in December 2016, no assessment whether this competence is effectively exercised in an independent manner can be made so far. The first half of the association's existence was dominated by construction work and the second half of 2017 was starting phase for content work.

The **Office of Equality of People with Disabilities** reports periodically to the government on developments in the integration and equality of people with disabilities and on the impact of actions and projects undertaken, as required by law. Furthermore it provides statements during consultation periods for new laws with relevance for people with disabilities, to which the government invites the association officially.

#### c. Resources

Due to the short time since the **Association of Human Rights in Liechtenstein** was founded and started operations, no assessment of the financial situation has been made. It is therefore not yet possible to say whether the institution has sufficient financial and human resources to fulfil its tasks.

The **Office of Equality of People with Disabilities** reports on an annual basis. There are no shortcuts regarding insufficient resources (financial and in terms of staff) known to the authors.

## iii) Independent recommendations

In Liechtenstein the designated bodies do have the competence to issue independent recommendations on discrimination issues.

## a. Independence

The **Association of Human Rights in Liechtenstein** states in its statutes<sup>116</sup> that it can recommend suitable measures to authorities <u>in terms of recommendations to change law and give opinions within the framework of legislative hearings., adopting discriminatory laws. Furthermore the association provides advice and recommendations to private individuals <u>in cases of discrimination of disability</u>. This includes</u>

Statutes of the Association of Human Rights in Liechtenstein, link: https://www.menschenrechte.li/wp-content/uploads/2017/09/Statuten-VMR-definitiv.pdf

information about the legal situation, suggestions for improving e.g. situations in private companies, conducting workshops, etc.

The **Office of Equality of Persons with Disabilities** prepares recommendations and applications independently. It advises authorities on integration and equality issues based on its own assumptions and recommendations and issues opinions within the framework of legislative hearings. Recommendations to the government include changes of existing law, proposals on adopting new discrimination law. Advice to private individuals is given in a general manner in terms of public relations work to raise public awareness and to promote dialogue between employers and employees and to mediate on discrimination issues. It provides a platform for promoting social dialogue and contributes to ensuring cooperation with public and private institutions.

#### b. Effectiveness

Based on the founding of the **Association of Human Rights in Liechtenstein** in December 2016, no assessment regarding the scale/level and quality of implementation of activities under this competence can be made so far. The first half of the year of the association's existence was dominated by construction work and the second half of 2017 was the starting phase for content work.

The **Office of Equality of People with Disabilities** reports periodically to the government on developments in the integration and equality of people with disabilities and on the impact of actions and projects undertaken, as required by law. Furthermore it provides statements during consultation periods for new laws with relevance for people with disabilities, to which the government invites the association officially.

#### c. Resources

Due to the short time since the **Association of Human Rights in Liechtenstein** was founded and started operations, no assessment of the financial situation has been made. It is therefore not yet possible to say whether the institution has sufficient financial and human resources to fulfil its tasks.

There are no shortcuts regarding insufficient resources (financial and in terms of staff) about the **Office of Equality of People with Disabilities** known to the authors.

## iv) Other competences

The **Association of Human Rights in Liechtenstein** has the following additional competences in relation to the protection and promotion of human rights:

- advising authorities and private individuals on human rights issues (best practice approaches);
- inform the public about the human rights situation in Liechtenstein;
- deliver opinions on draft laws and regulations and on the ratification of international conventions in so far as they are relevant to human rights;
- promote dialogue and national and international cooperation with human rights bodies.

As the association has only been operating since the beginning of 2017, no assessment of how effectively these competences are exercised by the association can be made.

The **Office of Equality of Persons with Disabilities** is also mandated to carry out public relations work to raise public awareness of the needs of people with disabilities.

## v) Positive duties

Liechtenstein law relating to equality and non-discrimination do not foresee any positive duties.

# vi) Further competences/activities

The **Association of Human Rights in Liechtenstein** has the following tasks in protecting and promoting human rights:

- To advise the authorities and private individuals on human rights issues;
- support victims of human rights violations;
- inform the public about the human rights situation in Liechtenstein;
- carry out investigations and recommend appropriate measures to public authorities and private individuals;

- deliver opinions on draft laws and regulations and on the ratification of international conventions in so far as they are relevant to human rights;
- promote dialogue between national and international bodies with human rights mandates;
- act as an independent ombudsman for children and adolescents according to Art. 96 (2) of the Children and Youth Act.

The **Office of the Equality of Persons with Disabilities** is responsible for the following duties concerning the integration and equality of people with disabilities:

- advising public authorities and private individuals on issues of integration and equality of people with disabilities;
- participation in the drafting of legislation, insofar as it is relevant to the integration and equality of persons with disabilities;
- the issuing of opinions in consultation procedures on legislative proposals;
- carrying out public relations work to raise public awareness of the needs of people with disabilities;
- the development and implementation of projects,
- the promotion of social dialogue between employers and employees with a view to promoting the implementation of the principle of equal treatment;
- promoting dialogue with non-governmental organisations involved in combating discrimination;
- ensuring cooperation with public and private institutions.

Does the body have a mandate	Yes Name of the body: Association of Human			
to provide	Name of the body: Association of Human Rights in Liechtenstein			
independent	Title of the law: Law on the Association of			
assistance to	Human Rights in Liechtenstein (Gesetz über			
victims?	den Verein für Menschenrechte in			
	Liechtenstein)			
	Abbreviation:VMRG			
	Date of adoption: 4.11.2016			
	Entry into force: 1.1.2017			
	Latest amendments:-			
	Grounds protected: protection and promotion			
	of human rights (comprehensive mandates			
	without explicit mentioning of single grounds)			
	Article: 4			
	Yes			

	Name of the body: Office of Equality of People with Disabilities Title of the Law: Act on Equality of People with Disabilities ( <i>Behindertengleichstellungsgesetz</i> ) Abbreviation: AEPD/BGIG Date of adoption: 25.10.2006 Entry into force: 01.01.2007 Latest amendments: <i>LGBI. 2016, no. 273</i> Grounds protected: Disability Article: Art. 22
Does the body have a mandate to conduct independent surveys?	Name of the body: Association of Human Rights in Liechtenstein Title of the law: Law on the Association of Human Rights in Liechtenstein (Gesetz über den Verein für Menschenrechte in Liechtenstein) Abbreviation: VMRG Date of adoption: 4.11.2016 Entry into force: 1.1.2017 Latest amendments:- Grounds protected: protection and promotion of human rights (comprehensive mandates without explicit mentioning of single grounds) Article: 4
	No Name of the body: Office of Equality of People with Disabilities Title of the Law: Act on Equality of People with Disabilities (Behindertengleichstellungsgesetz) Abbreviation: AEPD/BGIG Date of adoption: 25.10.2006 Entry into force: 01.01.2007 Latest amendments: LGBI. 2016, no. 273 Grounds protected: Disability Article: -
Does the body have a mandate to publish independent reports?	Yes Name of the body: Association of Human Rights in Liechtenstein Title of the law: Law on the Association of Human Rights in Liechtenstein (Gesetz über den Verein für Menschenrechte in Liechtenstein) Abbreviation: VMRG

	Γ				
	Date of adoption: 4.11.2016 Entry into force: 1.1.2017 Latest amendments:- Grounds protected: protection and promotion of human rights (comprehensive mandates without explicit mentioning of single grounds) Article: 4				
	Yes. Name of the institution: Office of Equality of People with Disabilities Title of the Law: Act on Equality of People with Disabilities ( <i>Behindertengleichstellungsgesetz</i> ) Abbreviation: AEPD/BGIG Date of adoption: 25.10.2006 Entry into force: 01.01.2007 Latest amendments: LGBI. 2016, no. 273 Grounds protected: Disability Article: Art. 22				
Does the body have a mandate to issue recommendations on discrimination issues?	Yes Name of the body: Association of Human Rights in Liechtenstein Title of the law: Law on the Association of Human Rights in Liechtenstein (Gesetz über den Verein für Menschenrechte in Liechtenstein) Abbreviation: VMRG Date of adoption: 4.11.2016 Entry into force: 1.1.2017 Latest amendments:- Grounds protected: protection and promotion of human rights (comprehensive mandates without explicit mentioning of single grounds) Article: 4				
	Yes. Name of the institution: Office of Equal Opportunities Title of the Law: Act on Equality of People with Disabilities ( <i>Behindertengleichstellungsgesetz</i> ) Abbreviation: AEPD/BGIG Date of adoption: 25.10.2006 Entry into force: 01.01.2007 Latest amendments: LGBI. 2016, no. 273 Grounds protected: Disability Article: Art. 22				

Does the body	Yes		
have a mandate	Name of the body: Association of Human		
	•		
to exercise other	Rights in Liechtenstein		
competences in	Title of the law: Law on the Association of		
relation to	Human Rights in Liechtenstein (Gesetz über		
discrimination	den Verein für Menschenrechte in		
and equality	Liechtenstein)		
issues?	Abbreviation: VMRG		
	Date of adoption: 4.11.2016		
	Entry into force: 1.1.2017		
	Latest amendments:-		
	Grounds protected: protection and promotion		
	of human rights (comprehensive mandates		
	without explicit mentioning of single grounds)		
	Article: 4		
	No		
	Name of the body: Office of Equality of People with Disabilities		
	Title of the Law: Act on Equality of People with		
	Disabilities ( <i>Behindertengleichstellungsgesetz</i> )		
	Abbreviation: AEPD/BGIG		
	Date of adoption: 25.10.2006		
	Entry into force: 01.01.2007		
	Latest amendments: LGBI. 2016, no. 273		
	Grounds protected: Disability		
	Article: -		
	ALUCIC: -		

## g)Legal standing of the designated body/bodies

In Liechtenstein, the designated body does have legal standing. The association may, with the consent of a victim of a human rights violation, participate in judicial and administrative proceedings either on behalf of the victim or in his support, represented by an external lawyer contracted by the association. The legal basis is stated in the Art. 5 of the Act for the Human Rights Association in Liechtenstein. No case law is known to the authors.

# h)Quasi-judicial competences

In Liechtenstein, the bodies are not quasi-judicial institutions.

The Association of Human Rights in Liechtenstein (and the Office of Equality of People with Disabilities are not judicial bodies. None of their roles can be interpreted as being quasi-judicial. Their statements have no binding legal character and they do not automatically trigger a right of action (in court).

i)Registration by the body/bodies of complaints and decisions

The **Office of Equality of People with Disabilities** does not register the number of inquiries and complaints (by ground, field, type of discrimination, etc.). This data is not available to the public.

Regarding the **Association of Human Rights in Liechtenstein** it is at this point in time unclear how the new association will act. The legal provisions are silent about any obligation of registering inquiries and complaints and publishing the data.

Is the designated specialised body a quasi-judicial institution?	Are its decisions binding?	
No.	No –the above mentioned institutions act as advisors.	

## j)Planning

Regarding the **Association of Human Rights in Liechtenstein** the first strategy meeting of the Executive Board and the office members took place in October 2017. At the General Assembly in spring 2018, the Board of Directors will present the planning and prioritization for the upcoming months of the Association. (For more details please see section 7 e).

The **Office of Equality of People with Disabilities** plans activities and projects in the area of integration of people with disabilities / measures to avoid discrimination of people with disabilities in close cooperation with public authorities, government representatives and private associations.

# k)Stakeholder Engagement

The **Association of Human Rights in Liechtenstein** can engage with national and international human rights-relevant bodies based on the corresponding legal provision in Art. 4 of the Law on the Association of Human Rights in Liechtenstein.It is a non-profit

association in accordance with the provisions of personal and company law. Its activities must comply with the Articles of Association. He is not bound by government directives.

Thus, it is free in choosing cooperations or engagements with civil society associations, public bodies, local government entities, trade unions or employee associations, NGOs, private institutions and/or organisations, individuals as long as the context to human rights-relevant bodies is given.

Regarding the **Office of Equality of People with Disabilities** an engagement with the following bodies is possible:

- public and private institutions
- local government bodies
- Business entities/ employers
- NGOs as far as they engaged in the fight against discrimination of people with disabilities.

The engagement between the Office of Equality of People with Disabilities and the Liechtenstein Association of Disabled Persons is possible and practically given. The corresponding law, Act on Equality of People with Disabilities, gives in Art. 22 with reference to Art. 31 the possibility.

## I)Accessibility

# The Association of Human Rights in Liechtenstein:

- the designated body does have an accessible and publicly visible office.
- the designated body does not have local or regional offices
- the designated body does conduct outreach actions to local areas or communities
- the designated body does have procedures in place to identify and respond to the access needs of specific complainants (e.g. people with disabilities, people with caring responsibilities, people speaking different languages, people with literacy issues etc)?

Based on the founding of the Association of Human Rights in December 2016, no assessment regarding the accessibility of the manner in which the Association of Human Rights in Liechtenstein responds to and accommodates access needs can be made so far. The first half of the year of the association's existence was dominated by construction work and the second half of 2017 was the starting phase for content work.

## Office of Equality of People with Disabilities:

- the designated body does have an accessible and publicly visible office.
- the designated body does not have local or regional offices
- the designated body does conduct outreach actions to local areas or communities
- the designated body does have procedures in place to identify and respond to the access needs of specific complainants (e.g. people with disabilities, people with caring responsibilities, people speaking different languages, people with literacy issues etc)?

The Office of Equality of People with Disabilities responds well and timely. There are no complaints or inappropriate / inadequate reports regarding the way in which the office responds to access needs known to the authors.

## m)Roma and Travellers

Roma and Travellers are not a priority issue since there is no Roma minority living in Liechtenstein, nor are there Travellers. There are no specific problems that need to be addressed concerning Roma and Travellers at this time. The main activity fields identified by the Human Rights Association within their first strategic workshop have not listed Roma and/or Travellers as a priority issue for Liechtenstein. 117

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<sup>&</sup>lt;sup>117</sup> See report of the strategy meeting of the executive board of the Association of Human Rights 2017, link: https://www.menschenrechte.li/strategietagung-des-vorstands/

#### **8 IMPLEMENTATION ISSUES**

# 8.1 Dissemination of information, dialogue with NGOs and between social partners

a) Dissemination of information about legal protection against discrimination (Article 10 Directive 2000/43 and Article 12 Directive 2000/78)

The dissemination of information concerning legal protection against discrimination is not directly promoted by state organs. However, the state supports private agencies that are active in this regard.

b) Measures to encourage dialogue with NGOs with a view to promoting the principle of equal treatment (Article 12 Directive 2000/43 and Article 14 Directive 2000/78)

The Association for People with Disabilities gives assistance to people with disabilities in many regards. Much of the public information work is done via the Liechtenstein daily newspapers. Information on websites is important as well. The association runs its own website. The following webpage contains links to websites related to one or another aspect of disability <a href="http://www.lbv.li/Links-FL.php#">http://www.lbv.li/Links-FL.php#</a>.

The Liechtenstein Employees' Association<sup>118</sup> provides information and support for members as well as for non-members. However, the Liechtenstein Employees' Association is rather weak. Only a small share of workers are members of the association and thus it lacks financial and staff resources.

'Flay' is an organisation for gay people. It provides information about legal protection against discrimination based on sexual orientation.

There are several other organisations that campaign against discrimination as well as for education on discrimination. They also provide information on legal protection and rights in cases of discrimination.

During the process of developing new legal provisions there are regular consultations (*Vernehmlassung*). Relevant social groups are invited to make comments and statements on draft bills. These eventually have an impact on the final version of an act.

<sup>&</sup>lt;sup>118</sup> ArbeitnehmerInnenverband (LANV): <a href="http://www.lanv.li">http://www.lanv.li</a>.

c) Measures to promote dialogue between social partners to give effect to the principle of equal treatment within workplace practices, codes of practice, workforce monitoring (Article 11 Directive 2000/43 and Article 13 Directive 2000/78)

When it comes to the role of the state as an employer, the objective is to act as an employer with responsibility, taking into account the needs of underprivileged groups such as people with disabilities or women (Article 4 of the AEPO).<sup>119</sup>

The state leaves negotiations between the employees' association and the employers to a high degree to the social partners themselves. State interventions are restricted mainly to the monitoring of the respective laws. The foundation SAVE (founded 12/2007) is maintained jointly by the Liechtenstein Employees' Association and the Chamber of Commerce. SAVE has set up a central parity commission (*Zentrale Paritätische Kommission*) in order to monitor collective labour agreements (*Gesamtarbeitsverträge*).<sup>120</sup>

d) Addressing the situation of Roma and Travellers

There are no specific problems that need to be addressed concerning Roma and Travellers at this time. Therefore no specific body or organ is appointed to carry out such work.

# 8.2 Compliance (Article 14 Directive 2000/43, Article 16 Directive 2000/78)

# a) Mechanisms

The legal system of Liechtenstein demands that laws are in accordance with the Constitution and relevant international law; regulations have to be in harmony with the respective laws and the constitution. Thus, complaints to the courts can ultimately result in the Constitutional Court declaring a provision null and void.

b) Rules contrary to the principle of equality

<sup>120</sup> SAVE, Link: <a href="http://www.zpk.li/">http://www.zpk.li/</a>.

<sup>&</sup>lt;sup>119</sup> Gesetz vom 24 April 2008 über das Dienstverhältnis des Staatspersonals (Staatspersonalgesetz; StPG), LGBl. 2008 Nr. 144.

There are no laws or regulations known to the authors that are contrary to the principle of equality and are legally in force. Nevertheless, there are some areas of equality of treatment that are not explicitly regulated or where no specific law is in place. These areas are mainly related to unequal treatment on grounds of nationality (i.e. different treatment of nationals and foreigners, different treatment of EEA-foreigners, Swiss nationals and third country nationals), religion (i.e. privileged status of the Catholic Church), sex (i.e. different treatment of men and women in insurance contracts) or sexual orientation (i.e. different rights of married couples and same-sex couples).

#### 9 COORDINATION AT NATIONAL LEVEL

The following Government departments are responsible for dealing with issues, or coordinating issues, regarding non-discrimination:

- Ministry for Social Affairs (integration, equal opportunities, social services);
- Ministry for Home Affairs, Justice and Economics;
- Ministry for Foreign Affairs, Education and Culture.

The ministries are involved in different aspects of discrimination. The Ministry for Social Affairs is responsible for the implementation of the AEWM and, since 2016, the Office of Integration and Equal Treatment. Thus, the Ministry for Social Affairs is the leading ministry within the government concerning discrimination. Cooperation between the different ministries is quite close since the government, by constitution, is collegiate and decisions are taken collectively.

Finally, the new independent national Association of Human Rights in Liechtenstein will promote human rights in areas that mainly affect the weakest groups in Liechtenstein's society (persons with disabilities, children, single mothers, asylum seekers, undocumented foreigners etc.) and coordinate activities with respect to equal opportunities. Additionally, it will have to address the implementation of an interdepartmental anti-discrimination policy.<sup>121</sup>

<sup>&</sup>lt;sup>121</sup> Government report for consultation: <a href="http://www.llv.li/files/srk/vnb-scg.pdf">http://www.llv.li/files/srk/vnb-scg.pdf</a>. Government bill 2016 for submission to the Parliament: <a href="http://bua.gmg.biz/BuA/default.aspx?year=2016&nr=57&content=449861478">http://bua.gmg.biz/BuA/default.aspx?year=2016&nr=57&content=449861478</a> &erweitert=true.

### **10 CURRENT BEST PRACTICES**

Liechtenstein set up a triple T programme for refugees, based on the educational philosophy, 'We train the trainers' trainer', to support them in their particular life situations. The Liechtenstein Government hopes that this will have a multiplier effect that goes far beyond the limited resources at its disposal. The Liechtenstein language project is a German language programme for refugees with a strong focus on oral communication skills rather than writing. Within a very short period of time, the participants gain knowledge for their initial orientation in society, especially with regard to the basic structures of coexistence and everyday life. This is central for integration in society and for easier entry to the working world.

The Office of Aid for Victims of Criminal Offences advises victims for free and supports victims by financial means. The office also assists victims at court trials. The office is part of the Department of Social Services, but is supposed to act independently (Article 9(1) AAVCO). It is legally based on the Act on Aid for Victims of Criminal Offences (AAVCO).

The Association for Assisted Living in Liechtenstein (ABP) – Verein für Betreutes Wohnen,  $(VBW)^{122}$  offers personal assistance and support for professional rehabilitation and integration with training opportunities in various activity areas. ABP also offers care at the external workplace as a means to secure employment.

Liechtenstein Disability Insurance<sup>123</sup> (AHV-IV-FAK Liechtenstein) supports potential employment with various services. It offers career counselling, assumes the additional costs for professional basic and continuing employment due to disability and funds trial employment relationships to assess employability. With capital assistance, it encourages disabled people to start up their own business. Wage subsidies motivate businesses to employ people with reduced work performance.

The Social Pedagogical Office of the Liechtenstein Association of People with Disabilities<sup>124</sup> supports people seeking work by means of

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<sup>&</sup>lt;sup>122</sup> Verein für Betreutes Wohnen: <a href="http://www.vbw.li/arbeitstrainingsprogramm/">http://www.vbw.li/arbeitstrainingsprogramm/</a>.

<sup>&</sup>lt;sup>123</sup> AHV-IV-FAK Liechtenstein: <a href="http://www.ahv.li/leistungen/iv/berufliche-massnahmen/">http://www.ahv.li/leistungen/iv/berufliche-massnahmen/</a>.

<sup>&</sup>lt;sup>124</sup> LBV, Sozialpädagogische Fachstelle: <a href="http://www.lbv.li/Sozialpaedagogische-Fachstelle.php">http://www.lbv.li/Sozialpaedagogische-Fachstelle.php</a>.

joint consideration of realistic employment options and demands at the proposed workplace as well as helping in searching for jobs.

#### 11 SENSITIVE OR CONTROVERSIAL ISSUES

#### 11.1Potential breaches of the directives

With reference to Liechtenstein it has to be said, that Directive 2000/43/EC has not been transposed at all (except in terms of Annex XVIII which has been adopted to EEC law and therefore to national law in Liechtenstein). No further attempts have been made so far to incorporate the directive into the EEA Agreement or national law.

Directive 2000/78/EC was not incorporated into the EEA Agreement, based on the fact that the legal background of the directive was not declared compatible with the EEA Agreement. The directive is based on the former Article 13 of the EEC Treaty (today Article 19 TFEU), which was brought into the EC Treaty by the Amsterdam Treaty. A similar legal basis does not exist in the EEA Agreement. Therefore it was concluded that the directive did not fall within the territory covered by the EEA Agreement. Liechtenstein has refrained from implementing the directives autonomously. Regulations with regard to disability have been transposed from the directive into national law.

### 11.2 Other issues of concern

During Liechtenstein's second cycle universal periodic review (UPR) in 2013, three recommendations regarding the ratification of the Convention on the Rights of Persons with Disabilities were made. Liechtenstein accepted all of them without any further comment. The government of Liechtenstein has appointed an inter-office working group to assess the need for preparation of its ratification. The main reason for not having signed the UNCRPD yet can be seen in the lack of administrative resources within this area. Additionally, the latest changes within the governmental organisation and the newly founded Liechtenstein Association for Human Rights in (Verein Menschenrechte, VMR) as independent national human rights institution in Liechtenstein in 2016, did not speed-up the process on the preparation of the UNCRPD ratification.

The focus of Liechtenstein's involvement in ECtHRs reform continues to be on the national implementation of the ECHR in the states parties as well as on safeguarding the right of individual complaint and the independence of the Court.

Liechtenstein still needs to make further efforts to challenge discrimination. As such, a comprehensive anti-discrimination act, covering all grounds of discrimination would be welcome. Although the European Convention on Human Rights (ECHR) and other international treaties are binding to the Liechtenstein jurisdiction, there are no clear legal anti-discrimination provisions at the national level covering all grounds of discrimination.

In general, there has not been a lot of case law so far in relation to discrimination on grounds of race or ethnic origin, age, disability, religion or belief and sexual orientation. Currently, very few victims actually bring their cases to court. Case law in regard to race or ethnic origin, age, disability and sexual orientation is almost non-existent. Regarding religion and belief there has been only one case as of February 2014 within the last four years.<sup>125</sup>

Furthermore, as there has not been any case law so far in which situation testing or statistical data was used as evidence in cases of discrimination, no prior judgment can be made about its acceptance, or in relation to ethical or methodological issues, etc. This issue could be described as unknown terrain within the legal framework of Liechtenstein.

Generally speaking, the national courts do not usually amend national case law based on developments in other jurisdictions.

Reference number: RA 2011/2986-4292; decision as of VGH 2013/134; VGH 2013/131, VGH 2013/133, VGH 2013/135 as of 21.02.2014. Address of the webpage:

 $<sup>\</sup>frac{http://www.gerichtsentscheide.li/default.aspx?mode=gerichte\&prim=3\&value=2014\&id=4042\&backurl=?mode=gerichte%26prim=3%26value=2014.$ 

#### 12 LATEST DEVELOPMENTS IN 2017

## 12.1 Legislative amendments

The legal provisions for the Association for Human Rights were laid down in a new law, the Act on the Association for Human Rights in Liechtenstein (*Gesetz über den Verein für Menschenrechte in Liechtenstein*; VMLG).<sup>126</sup> The VMLG came into force on 1 January 2017.

There had been no further legal developments in 2017.

#### 12.2Case law

In 2017 there has been no official case law in Liechtenstein regarding discrimination on grounds of race or ethnic origin, religion or belief, disability, age or sexual orientation.

There is no case law in respect of Roma. As of today, there are very few Roma in Liechtenstein.

<sup>-</sup>

Law on the Association of Human Rights in Liechtenstein (Gesetz über den Verein für Menschenrechte in Liechtenstein; VMLG), LGBI. 2016 no. 504. Available at:

https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formname=showlaw&lgblid=2016504000&version=1&search\_text=Menschenrechte&search\_loc=text&sel\_lawtype=conso&compl\_list=1&rechts\_gebiet=0&menu=0&tablesel=0&observe\_date=26.01.2017.

# ANNEX 1: TABLE OF KEY NATIONAL ANTI-DISCRIMINATION LEGISLATION

The main transposition and anti-discrimination legislation at both federal and federated/provincial level.

Country: Liechtenstein Date: 1 January 2018

Act on	Title of the Law: Act on Equality of People with Disabilities			
Equality	(Gesetz über die Gleichstellung von Menschen mit			
of People	Behinderungen; Behindertengleichstellungsgesetz)			
with	Abbreviation: AEPD/BGIG			
Disabilitie	Date of adoption: 25.10.2006			
S	Latest amendments: LGBI. 2016, no. 273			
	Entry into force: 01.01.2007			
	Web link:			
	https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formnam			
	e=showlaw&lgblid=2006243000&gueltigdate=02032016			
	Grounds covered: Disability			
	Civil/administrative/criminal law: Civil/Administrative Law			
	Material scope: All sectors			
	Principal content: Equality of people with disabilities;			
	prohibition of discrimination; support for people with			
	disabilities; reasonable accommodation for persons with			
	disability; pilot projects for integration into work			
	environment.			
Act on	Title of the law: Act on Disability Insurance			
Disability	(Invalidenversicherung)			
Insuranc	Abbreviation: IVG			
е	Date of adoption: 23.12.1959			
(Invalide	Latest amendments: LGBI. 2016 Nr. 235			
nversiche	Entry into force: 04.02.1960			
rung)	Web link:			
	https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formnam			
	e=showlaw&lgblid=1960005000&gueltigdate=02032016			
	Grounds covered: Disability			
	Civil/administrative/criminal law: Civil/Administrative Law			
	Material scope: Insurance; goods; assistance; employment			
	Principal content: Financial support for people with			
	disabilities; direct and indirect assistance to improve living			
	and working conditions; support of care homes and			
	sheltered workshops			

Act on	Title of the law: Act on Civil Union for Same-Sex Couples					
Civil	(Gesetz vom 16 März 2011 über die eingetragene					
Union for	Partnerschaft gleichgeschlechtlicher Paare)					
Same-	Abbreviation: ACUSSC/PartG					
Sex	Date of adoption:16.03.2011					
Couples	Latest amendments: -					
(Partners	Entry into force: 01.09.2011					
chaftsges	Web link:					
etz)	https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formnam					
Gt2)	e=showlaw&lgblid=2011350000&gueltigdate=02032016					
	Grounds protected: sexual orientation					
	Civil/administrative/criminal law: Civil Law					
	Material scope: Same-sex registered partnership					
	Principal content: Official Recognition of same-sex					
	partnership/same-sex couples					
Common	Title of the Law: Common Civil Code ( <i>Allgemeines</i>					
Common Civil	\ ` _ ` _ ` _					
	Bürgerliches Gesetzbuch)					
Code	Abbreviation: CCC/ABGB					
(Allgemei	Date of adoption: 01.06.1812					
nes	Latest amendments: LGBI. 2016 Nr. 267					
Bürgerlic	Entry into force: 18.12.1812					
hes	Web link:					
Gesetzbu	https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formnam					
ch)	e=showlaw&lgblid=1003001000&gueltigdate=02032016					
	Grounds covered: Nationality, pregnancy					
	Civil/administrative/criminal law: Civil Law					
	Material scope: General					
	Principal content: Civil rights					
Criminal	Title of the Law: Criminal Code (Strafgesetzbuch)					
Code	Abbreviation: StGB					
(Strafges	Date of adoption: 24.06.1987					
etzbuch)	Latest amendments: LGBI. 2016 Nr. 161					
	Entry into force: 22.10.1988 (announcement)					
	Web link:					
	https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formnam					
	e=showlaw&lgblid=1988037000&gueltigdate=02032016					
	Grounds covered: race, language, national origin,					
	ethnicity, religion or belief, gender, disability, age or					
	sexual orientation					
	Civil/administrative/criminal law: Criminal Law					
	Material scope: Penalties					
	Principal content: Prohibition of racial discrimination by					
	threat of punishment					

Act on	Title of the law: Act on Foreigners (Ausländergesetz)
Foreigner	Abbreviation: AuG
S	Date of adoption: 17.09.2008
(Ausländ	Latest amendments: LGBI. 2016 Nr. 506
ergesetz)	Entry into force: 15.12.2008
	Web link:
	https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formnam
	e=showlaw&lgblid=2008311000&gueltigdate=02032016
	Grounds covered: Integration (nationality, race, ethnic
	origin)
	Civil/administrative/criminal law: Civil Law
	Material scope: regulation regarding foreigners in
	Liechtenstein
	Principal content: Specific regulation in context to
	nationality
Constituti	Title of the law: Constitution of the Principality of
on of the	Liechtenstein (Verfassung des Fürstentums Liechtenstein
Principalit	Abbreviation: LC
y of	Date of adoption: 5.10.1921
Liechtens	Latest amendments: LGBI. 2010, no. 372
tein	Entry into force: 5.10.1921
(Verfassu	Web link:
ng des	https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formnam
Fürstentu	e=showlaw&lgblid=1921015000&version=5&search_text=
ms	Verfassung&search loc=text&sel lawtype=conso&compl li
Liechtens	st=1&rechts gebiet=0&menu=0&tablesel=0&observe dat
tein	e=18.05.2017 Crounds covered, national origin
	Grounds covered: national origin
	Civil/administrative/criminal law: all
	Material scope: regulation equal treatment of all Liechtenstein citizens
	Principal content: Specific regulation in context to religion and belief
Law of	Title of the law: Law of the Association for Human Rights
the	(Gesetz über den Verein für Menschenrechte in
Associati	Liechtenstein)
on for	Abbreviation: VMRG
Human	Date of adoption: 104.11.2016
Rights	Latest amendments: -
	Entry into force: 01.01.2017
	Web link:
	https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formnam
	e=showlaw&lqblid=2016504000&version=1&search_text=

	Menschenrechte&search loc=text&sel lawtype=conso&co				
	mpl list=1&rechts gebiet=0&menu=0&tablesel=0&observ				
	<u>e date=26.01.2017</u>				
	Grounds covered: race, language, national origin,				
	ethnicity, religion or belief, gender, disability, age or				
	sexual orientation				
	Civil/administrative/criminal law: Civil Law				
	Material scope: promotes human rights				
	Principal content: promotion of human rights				
Act on	Title of the law: Act on Equality between Women and Men				
Equality	(Gesetz über die Gleichstellung von Frau und Mann)				
between	Abbreviation: GLG (AEWM)				
Women	Date of adoption: 10.03.1999				
and Men	Latest amendments: LGBI. 2015 no. 33				
(Gleichst	Entry into force: 01.01.2017				
ellungsge	Web link:				
setz)	https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formnam				
Set2)	e=showlaw&lqblid=1999096000&version=5&search_text=				
	Gleichstellungsgesetz&search loc=text&sel lawtype=cons				
	o&compl list=1&rechts gebiet=0&menu=0&tablesel=0&ob				
	Serve_date=18.05.2017  Grounds covered: equal treatment of mon and wemen				
	Grounds covered: equal treatment of men and women				
	Civil/administrative/criminal law: Civil Law				
	Material scope: equal treatment of men and women				
	Principal content: equal treatment of men and women				
Act on	Title of the law: Act on the National Old Age and Widow's				
the	/Widower's Pension (Gesetz über die Alters- und				
National	Hinterlassenenversicherung)				
Old Age	Abbreviation: AHVG				
and	Date of adoption: 14.12.1952				
Widow's	Latest amendments: LGBI. 2016 no. 230				
/Widower	Entry into force: 15.12.1952				
's	Web link:				
Pension	https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formnam				
(Gesetz	e=showlaw&lgblid=1952029000&version=11&search_text				
über die	=AHVG&search loc=abk list&sel lawtype=conso&compl li				
Alters-	st=1&rechts gebiet=0&menu=0&tablesel=0&observe dat				
und	e=18.05.2017				
Hinterlas	Grounds covered: age, disability				
senenver	Civil/administrative/criminal law: Civil Law				
sicherung	Material scope:				
)	Principal content: pension insurance				
	1				

### **ANNEX 2: TABLE OF INTERNATIONAL INSTRUMENTS**

Country: Liechtenstein Date: 1 January 2018

Instru ment	Date of signatu re	Date of ratifica tion	Derogations / reservations relevant to equality and non- discriminati on	Right of individ ual petitio n accept ed?	Can this instrume nt be directly relied upon in domestic courts by individual s?
Europea n Convent ion on Human Rights (ECHR)	23 Novemb er 1978 <sup>127</sup>	8 Septem ber 1982	Art. 64 and Art. 6(1): Regarding publicity of trials, several existing national legal provisions that might limit publicity shall remain valid.	Yes	Yes
Revised Europea n Social Charter	Not signed 128	Not ratified	N/A	N/A	N/A
Internat ional Covena nt on	16 Decemb er 1966 <sup>129</sup>	10 Decemb er 1998	Art. 26: 'The Principality of Liechtenstein	Yes	Yes

Treaty/Commun/ChercheSig.asp?NT=163&CM=7&DF=26/10/2008&CL=ENG.

<sup>&</sup>lt;sup>127</sup> Europäische Menschenrechtskonvention, LGBl. 1982 no. 60/1), <a href="https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formname=showlaw&lgblid=1982060001&queltiqdate=02032016">https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formname=showlaw&lgblid=1982060001&queltiqdate=02032016</a>.

<sup>128</sup> Source: http://www.conventions.coe.int/

<sup>&</sup>lt;sup>129</sup> Internationaler Pakt vom 16 Dezember 1966 über bürgerliche und politische Rechte; LGBl. 1999 no. 58.

 $<sup>\</sup>frac{https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formname=showlaw&lgblid=1999058000&gueltigdate=02032016.$ 

Instru ment	Date of signature	Date of ratifica tion	Derogations / reservations relevant to equality and non- discriminati on	Right of individ ual petitio n accept ed?	Can this instrume nt be directly relied upon in domestic courts by individual s?
Civil and Political Rights (CCPR)			reserves the right to guarantee the rights contained in article 26 of the Covenant concerning the equality of all persons before the law and their entitlement without any discrimination to the equal protection of the law only in connection with other rights contained in the present Covenant.'		
Framew ork Convent ion for the Protecti	No signatur e. Direct Ratificat ion <sup>130</sup>	18 Septem ber 1997	Declaration that no national minorities are present in Liechtenstein	No specific regulati on is given within	No signature. Direct Ratification

 $<sup>^{130}</sup>$  Rahmenübereinkommen vom 1. Februar 1995 zum Schutz nationaler Minderheiten; LGBl. 1998 no. 10,

Instru ment	Date of signature	Date of ratifica tion	Derogations / reservations relevant to equality and non- discriminati on	Right of individ ual petitio n accept ed?	Can this instrume nt be directly relied upon in domestic courts by individual s?
on of National Minoriti es			and that the ratification has to be seen as an act of solidarity with the goals of the convention.	the frame-work. Never-the less Article 3 is accepte d, saying that 'Persons belonging to national minoriti es may exercise the rights flowing from the principle s enshrin ed in the framew ork	

 $\frac{https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formname=showlaw&lgblid=1998010000&gueltigdate=02032016.$ 

Instru ment	Date of signatu re	Date of ratifica tion	Derogations / reservations relevant to equality and non- discriminati on	Right of individ ual petitio n accept ed?	Can this instrume nt be directly relied upon in domestic courts by individual s?
				Convent ion individu ally as well as in community with others'	
Internat ional Covena nt on Economi c, Social and Cultural Rights (CESRC)	No signatur e. Direct Ratificat ion	10. Decemb er 1998 <sup>131</sup>	No derogations.	Yes	Yes
Convent ion on the Eliminat ion of	No signatur e. Direct	1 March 2000 <sup>132</sup>	Art. 14: Only applicable if a case is not investigated by another	Yes	Yes. Pursuant to article 14, paragraph

<sup>&</sup>lt;sup>131</sup> Internationaler Pakt vom 16. Dezember 1966 über wirtschaftliche, soziale und kulturelle Rechte; LGBI. 1999 no. 57,

https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formname=showlaw&lgblid=1999057000&queltigdate=02032016.

<sup>&</sup>lt;sup>132</sup> Internationales Übereinkommen zur Beseitigung jeder Form von Rassendiskriminierung, LGBI. 2000 no. 80, <a href="https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formname=showlaw&lgblid=2000080000&gueltigdate=02032016">https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formname=showlaw&lgblid=2000080000&gueltigdate=02032016</a>.

Instru ment	Date of signature	Date of ratifica tion	Derogations / reservations relevant to equality and non- discriminati on	Right of individ ual petitio n accept ed?	Can this instrume nt be directly relied upon in domestic courts by individual s?
All Forms of Racial Discrimi nation (CERD)	Ratification		international agency at the same time		2, of the Convention , the Constitutio nal Court has been designated as competent to 'receive and consider petitions from individuals and groups of individuals within the jurisdiction of Liechtenst ein who claim to be victims of a violation of any of the rights set forth in the Convention .'

Instru ment	Date of signatu re	Date of ratifica tion	Derogations / reservations relevant to equality and non- discriminati on	Right of individ ual petitio n accept ed?	Can this instrume nt be directly relied upon in domestic courts by individual s?
Convent ion on the Eliminat ion of All Forms of Discrimi nation against Women (CEDAW)	No signatur e. Direct Ratificat ion	22 Decemb er 1995 <sup>133</sup>	Art. 3 of the Liechtenstein Constitution regarding the succession to the throne etc. laid down by the Princely House in the form of a Law on the Princely House (male primogeniture etc.)	Yes	Yes
Protocol 12, ECHR	4 Novemb er 2000	Not ratified.	N/A	N/A	N/A
ILO Convent ion No. 111 on Discrimi nation	Not Signed. Liechten stein is not an ILO member state	N/A	N/A	N/A	N/A

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<sup>&</sup>lt;sup>133</sup> Übereinkommen zur Beseitigung jeder Form von Diskriminierung der Frau; LGBI. 1996 no. 164,

 $<sup>\</sup>frac{https://www.gesetze.li/lilexprod/lgsystpage2.jsp?formname=showlaw&lgblid=1996164000&gueltigdate=02032016.$ 

Instru ment	Date of signatu re	Date of ratifica tion	Derogations / reservations relevant to equality and non- discriminati on	Right of individ ual petitio n accept ed?	Can this instrume nt be directly relied upon in domestic courts by individual s?
Convent ion on the Rights of the Child (CRC)	30 Septem ber 1990	22 Decemb er 1995	On 1 October 2009, the Government of Liechtenstein informed the Secretary-General that it had decided to withdraw the declaration concerning article 1 and the reservation concerning article 7 made upon ratification of the Convention. The text of the declaration withdrawn reads as follows: 'According to the legislation of the Principality of Liechtenstein children reach	Yes	Yes

Instru ment	Date of signature	Date of ratifica tion	Derogations / reservations relevant to equality and non- discriminati on	Right of individ ual petitio n accept ed?	Can this instrume nt be directly relied upon in domestic courts by individual s?
			majority at 20 years of age. However, Liechtenstein law provides for the possibility to prolong or to shorten the duration of minority.' The text of the reservation withdrawn reads as follows: 'The Principality of Liechtenstein reserves the right to apply the Liechtenstein legislation according to which Liechtenstein nationality is granted under certain conditions.'		
Convent ion on the	Not Signed	N/A	N/A	N/A	N/A

Instru ment	Date of signature	Date of ratifica tion	Derogations / reservations relevant to equality and non- discriminati on	Right of individ ual petitio n accept ed?	Can this instrume nt be directly relied upon in domestic courts by individual s?
Rights of Persons with Disabilit ies (CRPD)					